



Board of Commissioners

Open Meeting

Friday, June 12, 2026 at 8:30 AM

Hybrid Meeting

Headquarters - Board Room, 6th Floor

One Metropolitan Square, 211 N. Broadway, Suite 650

St. Louis, Missouri 63102



Board of Commissioners, Open Meeting - June 12, 2026

Notice of Meeting and Agenda

1. Call to Order	Approval	Chair Gladney
2. Roll Call	Quorum	M. Bennett
3. Public Comment	Information	Chair Gladney
A. Public Comments as of June 11, 2026 -4		
4. Approval of the Minutes - May 14, 2026 - Board of Commissioners, Open Meeting	Approval	Chair Gladney
A. Draft Minutes - May 14, 2026 - Board of Commissioners, Open Meeting -5		
5. Report of the President	Information	T. Roach
6. Report of the Audit, Finance & Administration Committee	Information	Commissioner Jackson-Jennings
A. Draft Minutes - May 28, 2026 - Audit, Finance & Administration, Open Meeting - 14		
7. Report of the Operations Committee	Information	Commissioner Moore
A. Draft Minutes - May 28, 2026 - Operations Committee, Open Meeting -20		
8. Report of the Safety & Security Committee	Information	Commissioner Simmons
A. Draft Minutes - May 14, 2026 - Safety & Security Committee, Open Meeting - 26		
9. Adjustment of the Consent Agenda	Approval	Chair Gladney
10. Consent Agenda	Approval	Chair Gladney
A. Contact Award - Background Check Services - (Resolution #1498)		
1. Briefing Paper - 29		
2. Resolution #1498 - 31		
B. Contract Award – Medical Plan Administration Services - (Resolution #1499)		
1. Briefing Paper - 33		
2. Resolution #1499 - 36		
C. Chapter 30 and Chapter 50 Board Policy Revisions - (Resolution #1500)		
1. Briefing Paper - 38		
2. Draft - Chapter 30 Revisions-redlined - 40		
3. Draft - Chapter 50 Revisions-redlined - 44		
4. Resolution #1500 - 49		
D. Draft FY2027 Annual Audit Plan - (Resolution #1501)		
1. Briefing Paper - 51		
2. Draft - FY2027 Annual Audit Work Plan -53		
3. Resolution #1501 - 65		
E. Contract Award - DeBaliviere Facility Cleaning Services - (Resolution #1502)		
1. Briefing Paper - 68		
2. Resolution #1502 - 70		
F. Contract Award - Purchase of ADA Compliant Vehicles - (Resolution #1503)		
1. Briefing Paper - 72		
2. Resolution #1503 - 74		
G. Contract Award – Refuse Removal Services - (Resolution #1504)		
1. Briefing Paper - 76		
2. Resolution #1504 - 78		
H. Dissolution of Hanley Road Corridor Transportation Development District - (Resolution #1505)		
1. Briefing Paper - 80		
2. Exhibit A - Transportation Development District Dissolution Agreement - 82		
3. Resolution #1505 - 87		
11. Service Agreement with the City Sheriff's Department - (Resolution #1506)	Approval	G. Linhares
A. Briefing Paper - 90		

B. Resolution #1506 - 92		
12. Contract Modification - Employee Medical Testing & Wellness Services (Resolution #1507)	Approval	R. Forrest
A. Briefing Paper - 95		
B. Resolution #1507 - 97		
13. Approval of Slate of Officers 2026-2027 Board of Commissioners	Approval	Chair Gladney
14. Unscheduled Business	Approval	Chair Gladney
15. Operations Report	Information	R. Forrest
A. Operations Update - 99		
B. Workforce Update - 102		
C. Metro Operations - PowerPoint Presentation - 103		
16. Call for the Dates of Future Board & Committee Meetings	Information	M. Bennett
17. Adjournment to Executive Session	Approval	Chair Gladney
If such action is approved by a majority vote of The Bi-State Development Agency's Board of Commissioners who constitute a quorum, the Board may go into closed session to discuss legal, confidential, or privileged matters pursuant to Bi-State Development Board Policy Chapter 10, Section 10.080 (D) Closed Records: Legal under §10.080(D)(1); and Personnel under §10.080(D)(3).		
18. Reconvene to Open Session	Approval	Chair Gladney
19. Adjournment	Approval	Chair Gladney

Maya U. Strong
10751 Big Bend Rd
Kirkwood, MO 63122
mstrong@fulton-school.org

May 13, 2026

Board of Commissioners
One Metropolitan Square
211 North Broadway, Suite 700
St. Louis, MO 63102

Subject: There are no bus shelters in Kirkwood and there should be.

Dear Board of Commissioners,

I live in the city of Kirkwood and I see people have to stand in all modes of weather to wait for the bus. I am writing to you all because I think that there should be overhead protection from the sun, wind, rain and snow. It could be a very minimal design, just enough for coverage from the elements. Bus shelters could be another idea. I think that this would be a great addition to the Metro system. Thank you for your time and attention to this important issue. I would be grateful for the opportunity to discuss this matter further, and I look forward to hearing about your stance and actions on more bus shelters in the near future.

Sincerely,

Maya U. Strong

**BI-STATE DEVELOPMENT
BOARD OF COMMISSIONERS
(Hybrid Meeting)
OPEN SESSION MINUTES
May 14, 2026 at 8:30 AM**

Board Members Participating

Missouri

Sam Gladney, Chair
Andrea Jackson-Jennings, Secretary
Nate Johnson

Illinois

Debra Moore, Vice Chair
Herbert Simmons, Treasurer
Derrick Cox
Irma Golliday
Terry Beach – Absent

Staff Participating

Taulby Roach, President and Chief Executive Officer
Brenda Deertz, Director Executive Services
Greg Linhares, Chief Legal Counsel
Myra Bennett, Manager of Board Administration
Tammy Parris, Executive Vice President and Chief Financial Officer
Ron Forrest, Executive Vice President and Chief Operating Officer Metro Transit
Kelly Hamm, Senior Director Capital Projects
Kevin Scott, Executive Vice President Public Affairs and Security
Andrew Ghiassi, General Manager Safety

Others in Attendance

Shalonda Webb, Councilwoman, City of St. Louis
Chelsey Niezwaag, ASL Interpreter
Amy Athy, ASL Interpreter

1. **Open Session Call to Order**
8:30 a.m. Chair Gladney called the Open Session of the Bi-State Development Agency, Board of Commissioners Meeting to order at 8:30 a.m.
2. **Roll Call**
8:30 a.m. Roll call was taken, as noted above.
3. **Public Comment**
8:31 a.m. Chair Gladney stated that the Board is holding in-person public comments at today's meeting; however, no individuals signed up to speak. Chair Gladney asked Ms. Myra Bennett, Manager of Board Administration, for a summary of written public Comments received. Ms. Bennett noted that the Agency received two (2) public comments submitted for today's meeting. She noted that all of the comments were distributed to the Commissioners and staff prior to the

meeting, and are included in the online meeting materials. She stated that the comments will also be included in the minutes from today's meeting. (See public comments noted below.)

Name: Dylan T. Meals

Representing: Myself

Topic: Bus Delays and Future Plans

Comments:

Busses being late or not showing up at all, especially the 70, 97, and 95, have made me late to work and to appointments. Much of the delay seems to be centered in the bus being stuck in traffic. Dedicated bus lanes would make this a non-issue.

Name: Liz Kramer

Representing: Self

Topic: Smoking on the train

Comments:

I have not been riding the MetroLink frequently due to my schedule, but the last 3 times I have been on the train, someone has been smoking. This is a nuisance and is gross, and not something security gates will stop. I am not willing to call security over this behavior but I wish there were more frequent unarmed public safety officers to ensure people are not smoking on the train – it would make it a dramatically more pleasant experience.

4. **Approval of the Minutes of the March 26, 2026, Board of Commissioners, Open Meeting**
8:31 a.m. The minutes from the March 26, 2026, Board of Commissioners, Open Meeting, were provided in the meeting materials. A motion to approve the minutes, as presented, was made by Commissioner Jackson-Jennings and seconded by Commissioner Moore.

The motion passed unanimously.

5. **Report of the President**
8:32 a.m. President and Chief Executive Officer, Taulby Roach, thanked Mr. Ken Sharkey, St. Clair County Transit District, for moving approval of the budget forward, and he reported that the Agency is in discussions with its other partners, and approval of the budget is moving forward with those partners. He noted that Tammy Parris, Executive Vice President and Chief Financial Officer, has been in attendance at those meetings to provide assistance and answer questions. Mr. Roach noted that City Councilwoman, Shalonda Webb, will be joining today's meeting shortly, to address the Board with specific concerns. Mr. Roach noted that he will be holding a meeting with the Mayor on Monday to discuss the Greenline extension and the change to Bus Rapid Transit (BRT). He noted the Agency's partnership with the FTA, noting the granting of project

extensions by the FTA. Mr. Roach noted that the Mid-America extension is going well, and is moving into the testing phase, which could take approximately two months.

6. Report of the Audit, Finance, & Administration Committee

8:36 a.m. Commissioner Jackson-Jennings reported that a virtual meeting of the Audit, Finance and Administration Committee was held on March 26, 2026, immediately following the Board of Commissioners, Special Meeting. The draft minutes of that meeting are included in the meeting materials today under Item #6.

She stated that the AFA Committee recommended approval of three (3) items, which are noted on today's agenda as Consent Agenda, Item #10:

- A. Contract Award - General Legal Services - (Resolution #1480)
- B. Contract Award – Third-Party Administrator Claim Services - Resolution #1481)
- C. Contract Award – Dental Plan Administration Services - (Resolution #1482)

Commissioner Jackson-Jennings stated that, at the March meeting, an item was presented by Dave Toben, Director Total Rewards, regarding the Salaried PTO Retirement Savings Program, which was held for further discussion. She stated that the President & CEO, Taulby Roach, presented information pertaining to the Operating Agreements with St. Clair County, which has been included on today's agenda, for approval under Item #13 – SCCTD FY2027 Operating Agreements (Resolution #1493).

In addition, she reported that at the Committee meeting, several informational items were presented, including:

- Pension Plans, 401(k) Retirement Savings Program and OPEB Trust Investment Performance Updates as of December 31, 2025
- Financial Statements
- Treasurer's Report; and
- Treasury Safekeeping Report

(Note: The following 2 items were taken in reverse order from the agenda.)

7. Report of the Safety & Security Committee

8:39 a.m. Chair Simmons stated that a virtual meeting of the Safety & Security Committee was held on March 5, 2026 at 8:30 a.m. The draft minutes of that meeting are included in the meeting materials today under Item #8.

The Safety and Security Committee is recommending approval of one (1) item, which is noted on today's agenda as Consent Agenda, Item #10:

- K. Sole Source – Wabtec Proposal – CIS Video & Audio Enhancements - (Resolution #1490)

Commissioner Simmons noted that, at the Committee meeting, Kevin Scott, Executive Vice-President – Public Affairs & Security, also provided a Secure Platform Infrastructure update.

8. Report of the Operations Committee

8:40 a.m. Commissioner Moore stated that a virtual meeting of the Operations Committee was held on March 26, 2026, following the AFA Committee meeting. The draft minutes of that meeting are included in the meeting materials today under Item #7.

She stated that the Operations Committee is recommending approval of seven (7) items, which are noted on today's agenda as Consent Agenda, Item #10:

- D. Contract Award - DeBaliviere Bus Cleaning - (Resolution #1483)
- E. Sole Source Authorization: Purchase of Food and Fuel for Riverboats - (Resolution #1484)
- F. Contract Modification - Union Station Tunnel Rehabilitation Design Services (Modjeski & Masters) - (Resolution #1485)
- G. Contract Modification - 79th Street Retaining Wall Rehabilitation (time extension) - (Resolution #1486)
- H. Contract Award - Microtransit Services - (Resolution #1487)
- I. Contract Modification - Microtransit Pilot Program - (Resolution #1488)
- J. Contract Modification - Employee Medical Testing & Wellness Services - (Resolution #1489)

Commissioner Moore stated that, at the March meeting, two items were presented by Ron Forrest, Executive Vice President and Chief Operating Officer - Metro Transit, and Jerome Bochantin, requiring further discussion. They are noted on today's agenda for approval, under Item #11 – Sole-Source Authorization – Union Station Tunnel Rail Rehabilitation (KCI Construction) - (Resolution #1491), and Item #12 – Contract Award - Track Rehabilitation Near McDonnell Boulevard Tunnel - (Millstone Weber) - (Resolution #1492)

In addition, she noted that at the Committee meeting, an Operations Report and a Workforce Update was provided by Ron Forrest, Executive Vice President & Chief Operating Officer – Metro Transit

An Executive Session was not held.

9. Adjustment of Consent Agenda

8:42 a.m. Chair Gladney asked if there were any adjustments to the Consent Agenda. No adjustments were noted.

10. Consent Agenda Items

8:42 a.m. Consent Agenda Items:

- A. Contract Award - General Legal Services - (Resolution #1480)
- B. Contract Award – Third-Party Administrator Claim Services - Resolution #1481)
- C. Contract Award – Dental Plan Administration Services - (Resolution #1482)
- D. Contract Award - DeBaliviere Bus Cleaning - (Resolution #1483)
- E. Sole Source Authorization: Purchase of Food and Fuel for Riverboats - (Resolution #1484)
- F. Contract Modification - Union Station Tunnel Rehabilitation Design Services (Modjeski & Masters) - (Resolution #1485)
- G. Contract Modification - 79th Street Retaining Wall Rehabilitation (time extension) - (Resolution #1486)
- H. Contract Award - Microtransit Services - (Resolution #1487)

- I. Contract Modification - Microtransit Pilot Program - (Resolution #1488)
- J. Contract Modification - Employee Medical Testing & Wellness Services - (Resolution #1489)
- K. Sole Source – Wabtec Proposal – CIS Video & Audio Enhancements - (Resolution #1490)

A motion to approve the Consent Agenda Items, as referenced in the Committee Reports and as outlined on the agenda, was made by Commissioner Simmons and was seconded by Commissioner Jackson-Jennings.

The motion passed unanimously.

11. Sole-Source Authorization – Union Station Tunnel Rail Rehabilitation (KCI Construction) - (Resolution #1491)

8:43 a.m. A briefing paper was included in the meeting materials, requesting that the Board of Commissioners authorize the President & CEO to enter into a sole-source contract with KCI Construction, in an amount not to exceed \$6,166,032.58, which includes a 15% contingency, for track rehabilitation near the Union Station Tunnel. Ronald D. Forrest, EVP & Chief Operating Officer – Metro Transit, and Kelly Hamm, Sr. Director Capital Projects, gave an overview of this item. Mr. Forrest noted that the Agency is requesting the sole-source contract, as KCI Construction is already mobilized, and by allowing them to proceed with this project, the Agency will minimize cost and disruption to service. President and CEO, Taulby Roach, noted that the Agency was fortunate to host the FTA and Commissioners at the Union Station site. He noted that it is the Agency's intent to use as little single tracking as possible, and advance not only this project, but the McDonnell Boulevard Tunnel project, which is noted on the agenda as Item 12., as swiftly and as safely as possible. Commissioner Simmons asked how long the Agency has been aware of the additional work needed. Kelly Hamm, Senior Director of Capital Projects, noted that the Agency has been aware of the issue; however, needed time to explore options. He noted that this area was used as a freight rail line, in its original design, and an issue was also discovered relating to clearance for the new trains. Commissioner Simmons asked if this will be the last issue relating to the new trains. Mr. Hamm noted that some of these issues are related to changes from MSD regarding the project. Mr. Forrest noted that the Agency has been working on solutions for some time, and are working to minimize impact. Commissioner Simmons asked if this work would be needed, if the new cars were not purchased. President and CEO, Taulby Roach, noted that yes, these changes would be needed. He reported that this is the oldest part of the alignment, and these areas have always been identified as areas of concern; however, he noted that the Agency is needing to allow for additional clearance for the new LRV's. Additional discussion was held regarding the use of sole source contracts. Mr. Roach noted that the Agency has been working for months on these issues, and has been communicating the issues to the Board. He noted that it makes sense to allow the contractors who are already mobilized and working well, to continue with the additional work and stack the projects that are related. He noted that Mr. Forrest will provide additional information regarding the project to the Board. Chair Gladney stated that although he feels this item needs to be approved today, the high dollar amount for a sole source contract is concerning to him. He asked if the Agency has done a full analysis regarding the measurement impact, and if there will be any additional financial surprises. He asked that the Board is made aware of any additional concerns, and would like to see the Agency get bids for any additional work, if possible. Mr. Roach acknowledged the Board's concerns. He noted multiple related issues, and stated that it is important that the Agency use contractors who are already familiar with the project, and have been authorized to work on the lines. He noted that multiple meetings have been held regarding coordination of these issues. He

stated that there has been a review of the entire system, to identify and potential interferences to the line, and a detailed analysis will be shared with the Board. Mr. Roach noted that this is a legacy track, and adjustments must be made to make sure that the system is safe. Commissioner Simmons expressed his concern that staff should be communicating issues with the President and CEO sooner, in order to ensure proper controls on the project.

A motion to approve the item, as presented, was made by Commissioner Gladney and was seconded by Commissioner Jackson-Jennings.

The motion passed unanimously.

12. Sole-Source Contract - Track Rehabilitation Near McDonnell Boulevard Tunnel - (Millstone Weber) - (Resolution #1492)

9:17 a.m. A briefing paper was included in the meeting materials, requesting that the Board of Commissioners authorize the President & CEO to enter into a sole-source contract with Millstone Weber, LLC in an amount not to exceed \$3,445,475.00, which includes a 10% contingency, for track rehabilitation near the McDonnell Boulevard Tunnel. Ronald D. Forrest, EVP & Chief Operating Officer – Metro Transit, and Kelly Hamm, Sr. Director Capital Projects, gave an overview of this item. Mr. Forrest noted that, as in the previous item, the Agency is requesting a sole-source contract for this project. He noted that Millstone Weber is already mobilized, and use of a different contract would increase cost, increase the timeframe for completion of the project, and result in more obstacles for our customers. He noted that critical testing will be involved with this project. Commissioner Simmons expressed that he has the same concerns with this project, as was noted with the previously discussed item.

A motion to approve the item, as presented, was made by Commissioner Golliday and was seconded by Commissioner Cox.

The motion passed unanimously.

City Councilwoman Shalonda Webb addressed the Board of Commissioners

9:22 a.m. President and CEO Roach introduced City of St. Louis Councilwoman, Shalonda Webb, who addressed the Board of Commissioners regarding several items. Councilwoman Webb noted that she has been working with Mr. Roach and Mr. Forrest regarding accessibility and mobility changes to improve the lives of customers, and is working towards equitable services for District 4. She noted that she recognizes that there are challenges; however, transportation is key. Ms. Webb noted the removal of three lines from North County during Covid. She stated that the Via pilot program that was implemented has been a good compliment for services; however, there is a need for fixed line bus services, in order to keep District 4 from being shut off from the rest of the area. She asked that the Agency look towards solutions to increase service in this District. Ms. Webb stated that she understands that there are other issues that need to be addressed such as road conditions and sidewalks for bus shelters, but would appreciate exploring options. President and CEO Roach stated that a meeting will be held on May 24th to discuss some of these issues. He stated that conversations are ongoing regarding these concerns, and the hard choices that will need to be made to address them. Chair Gladney thanked Councilwoman Webb for attending today's meeting, and he appreciates her sharing her concerns. Councilwoman Webb stated that Board for allowing her to speak, and stated that she values her relationship with the Agency.

13. SCCTD FY2027 Operating Agreements - (Resolution #1493)

9:33 a.m. A briefing paper was included in the meeting materials, requesting that the Board of Commissioners authorize the President & CEO to approve the operating contracts with the St. Clair County Transit District, for FY 2027 Rail, Bus, and ATS services. Tammy Parris, Executive Vice President and Chief Financial Officer, gave an overview of this item, including the costs associated with the agreements.

A motion to approve the item, as presented, was made by Commissioner Gladney and was seconded by Commissioner Cox.

The motion passed unanimously.

14. Contract Modification - DeBaliviere Facility Cleaning - (Resolution #1494)

9:35 a.m. A briefing paper was included in the meeting materials, requesting that the Board of Commissioners authorize the President & CEO to execute a ninety (90) day contract extension with MERS Goodwill for continuation of cleaning services at the DeBaliviere bus facility, until a new contract award is made at the June 25, 2026 Board of Commissioners meeting. Greg Linhares, Chief Legal Counsel, gave an overview of this item. He noted that a related item was addressed earlier in the meeting, under the Consent Agenda, which was related to bus cleaning at the DeBaliviere facility. He reported that under the previous contract, services for Bus Cleaning and Facility Cleaning had been combined into a single contract. He noted that these contracts will now be separate contracts, in order to provide additional contract oversight of these services. He reported that, due to the separation of contracts, additional time is needed for reviewing bids and finalizing a new contract for Facility Cleaning Services.

A motion to approve the item, as presented, was made by Commissioner Simmons and was seconded by Commissioner Johnson.

The motion passed unanimously.

15. Unscheduled Business

9:37 a.m. There was no unscheduled business.

16. Operations Report

9:37 a.m. Ron Forrest, Executive Vice President and Chief Operating Officer – Metro Transit, provided a summary of ongoing operations, including transit ridership numbers, Call-A-Ride service update, bus stop improvements, and upcoming events. Commissioner Simmons asked if there is any update regarding contract negotiations with the ATU. Mr. Forrest noted that contract negotiations continue, and the next round of discussion is scheduled to be held in the later part of June. Commissioner Simmons posed questions regarding scheduling of the meetings. Mr. Forrest indicated that the meetings are having to be set, based on the ATU International's availability.

17. Call for the Dates for Future Meetings

9:46 a.m. Myra Bennett, Manager of Board Administration, noted the following upcoming meetings:

Audit/Finance/Administration Committee	Thursday, May 28, 2026	8:30 AM
Operations Committee	Thursday, May 28, 2026	Following AFA

Ms. Bennett reported that she was notified yesterday that there will not be a quorum present to hold the meeting of the Board of Commissioners on Thursday, June 25, 2026, as originally scheduled. She stated that she is in the process of identifying alternate dates, and she is hoping to have the reschedule date finalized within the next few days.

18. Adjournment to Executive Session for the purpose of discussing legal, confidential, or privileged matters, as permitted under Bi-State Development Board Policy, Chapter 10, Section 10.080; (D) (1) – Legal; and (D) (10) – Auditors.

9:47 a.m. Chair Gladney asked for a motion to move into Executive Session for the purpose of discussing legal, confidential, or privileged matters, as permitted under Bi-State Development Board Policy, Chapter 10, Section 10.080; (D)(1) – Legal; and (D)(10) – Auditors. The motion was made by Commissioner Moore and was seconded by Commissioner Jackson-Jennings.

The poll of the Board being as follows:

Sam Gladney – Yea

Nate Johnson – Yea

Andrea Jackson-Jennings – Yea

Herbert Simmons – Yea

Irma Golliday – Yea

Derrick Cox – Yea

Debra Moore – Yea

The motion passed unanimously.

The Board of Commissioners moved into Executive Session at approximately 9:47 a.m.

19. Reconvene to Open Session

10:06 a.m. Chair Gladney noted that the Board has reconvened to the Open Meeting

Commissioner Golliday made a motion to approve the minutes from the March 26, 2026 Board Meeting, Executive Session, as presented, as a closed record. The motion was seconded by Commissioner Johnson.

The poll of the Board being as follows:

Sam Gladney – Yea

Nate Johnson – Yea

Andrea Jackson-Jennings – Yea

Herbert Simmons – Yea

Irma Golliday – Yea

Derrick Cox – Yea

Debra Moore – Yea

The motion passed unanimously.

Commissioner Cox made a motion to approve the Consent Agenda Items: ‘Draft Construction in Progress Audit - (Resolution #1495)’, ‘Draft EEO Program Audit - (Resolution #1496)’ and ‘Draft RFP Process Audit - (Resolution #1497)’, as presented. The motion was seconded by Commissioner Simmons.

The poll of the Board being as follows:

Sam Gladney – Yea

Nate Johnson – Yea

Andrea Jackson-Jennings – Yea

Herbert Simmons – Yea

Irma Golliday – Yea

Derrick Cox – Yea

Debra Moore – Yea

The motion passed unanimously.

20. Adjournment

10:08 a.m. Chair Gladney asked if there was any further business, and being none, Commissioner Simmons made a motion to adjourn the meeting. The motion was seconded by Commissioner Jackson-Jennings. Unanimous vote in favor was taken. The motion passed, and the meeting was adjourned at approximately 10:08 a.m.

Deputy Secretary to the Board of Commissioners
Bi-State Development Agency

**BI-STATE DEVELOPMENT
AUDIT, FINANCE & ADMINISTRATION COMMITTEE MEETING
OPEN SESSION MINUTES
(Hybrid Meeting)
May 28, 2026
8:30 AM**

Audit, Finance & Administration Committee Members participating via Zoom

Andrea Jackson-Jennings, Chair
Terry Beach
Herbert Simmons – Absent
Nate Johnson – Absent
Sam Gladney

Other Commissioners participating via Zoom

Debra Moore
Derrick Cox – Absent
Irma Golliday – Absent

Staff participating via Zoom

Taulby Roach, President and Chief Executive Officer
Brenda Deertz, Director of Executive Services
Greg Linhares, Chief Legal Counsel
Myra Bennett, Manager of Board Administration
Tammy Parris, Executive Vice President, Chief Financial Officer
Crystal Messner, Chief Audit Executive
Ron Forrest, Executive Vice President and Chief Operating Officer – Metro Transit
Diana Bentz, Executive Vice President, Chief Human Resource Officer
Dave Toben, Sr. Director – Total Rewards
Tom Curran, Executive Vice President, Administration
Bill Dee, Vice President, Procurement

Others participating via Zoom

Amy Athy, ASL Interpreter
Rachel Koch, ASL Interpreter

1. **Open Session Call to Order**
8:31 a.m. Chair, Andrea Jackson-Jennings, called the Open Session of the Audit, Finance & Administration Committee Meeting to order at 8:31 a.m.
2. **Roll Call**
8:31 a.m. Roll call was taken, as noted above.

3. Public Comment

8:32 a.m. Chair Jackson-Jennings asked Myra Bennett, Manager of Board Administration, to summarize any speaker cards have been received for today's meeting. Ms. Bennett noted that no public comments were submitted for the AFA meeting.

4. Minutes of the March 26, 2026 - Audit, Finance & Administration Committee, Open Meeting

8:32 a.m. The minutes of the March 26, 2026, Audit, Finance & Administration Committee, Open Meeting, were provided in the Committee packet. A motion to approve the minutes was made by Commissioner Moore and seconded by Commissioner Gladney.

The motion passed unanimously.

5. Contract Award - Background Check Services

8:33 a.m. A briefing paper was included in the meeting materials, requesting a recommendation from the Audit, Finance & Administration Committee, to refer to the Board of Commissioners for approval, a request to authorize the President & CEO to enter into a five-year contract with Avalon Background Check LLC, for background check services, in the not-to-exceed amount of \$585,298.88. Diana Bentz, Executive Vice President, Chief Human Resource Officer, gave an overview of this item, noting that the previous five-year contract with the current service provider, Magnit, will be ending soon. She noted that on January 26, 2026, Bi-State Development issued solicitation 26-RFP-654925-CG Background Check Services to obtain a qualified firm background check provider, in accordance with the evaluation criteria described in the solicitation, and nine proposals were received and reviewed by an Evaluation Committee. She noted that, upon completion of the review, Avalon Background Check, LLC was deemed the highest-ranking firm. Ms. Bentz also noted that there will be a cost savings with the new contract.

A motion to approve this agenda item, as presented, was made by Commissioner Beach and was seconded by Commissioner Moore.

The motion passed unanimously.

6. Contract Award – Medical Plan Administration Services

8:37 a.m. A briefing paper was included in the meeting materials, requesting that the Audit, Finance and Administration Committee accept, and refer to the Board of Commissioners for approval, a request to authorize the President and CEO to enter into a contract with Cigna, for medical plan administration services, which would consist of three (3) base years and two (2) option years, for a not-to-exceed estimated total cost of \$3,530,000. (Actual payments under the contract during its term will be dependent upon the level of employee enrollment throughout the contract period.) David Toben, Sr. Director – Total Rewards, gave an overview of this item, noting that this is an Agency, self-funded plan, and stated that Cigna is the current provider, and the contract will be expiring on December 31st. He reported that on March 9, 2026, Gallagher Benefit Services, on behalf of and in conjunction with Bi-State Development (BSD), issued Solicitation 26-RFP-659044-DR Medical Plan Administration Services to retain a qualified firm to provide Medical Plan Administration Services to BSD employees, with a contract period of performance includes three (3) base years and two (2) option years. Mr. Toben stated that five (5) proposals were received and evaluated. He reported that, based on the information provided in the initial proposals as well as best & final pricing, the results clearly showed that the incumbent, Cigna, was offering relatively the same or better services at a significantly lower cost than the next two closest proposals. He noted that the key factors supporting the decision to retain Cigna

included: Decrease in fixed administration fees for Year 1; Highest network discount guarantee of 63.4%; Offering fee credits of \$75,000 for Year 1, \$45,000 for Year 2, and \$20,000 for Year 3; Providing Optional Services/Wellness fund of \$340,000 per year for all 5 years (next closest was \$200,000 per year); Broad local and national provider network paired with the highest guaranteed discounts and no member disruption; and Continuing to provide an onsite Cigna Service Partner wholly dedicated to BSD employees (only vendor to offer this).

A motion to approve this agenda item, as presented, was made by Commissioner Gladney and was seconded by Commissioner Moore.

The motion passed. (Commissioner Beach abstained from the vote.)

7. Chapter 30 and Chapter 50 - Board Policy Revisions

8:40 a.m. A briefing paper was included in the meeting materials, recommending that the Committee accept, and refer to the full Board of Commissioners for approval, the revisions to Chapter 30 and Chapter 50 of the Bi-State Development Board Policies, in order to streamline BSD practices and approvals, while providing the Board of Commissioners with the appropriate level of information and accountability. In addition, it is requested that the Board of Commissioners designate that the proposed revisions to the Board Policies, not be tabled pursuant to Article VI (D) of the Board Bylaws, as it is in the best interest of the Agency that these revised Board Policies be approved at the next Board of Commissioners Meeting on June 12, 2026. Greg Linhares, Chief Legal Counsel, gave an overview of this item, providing an outline of the proposed changes.

A motion to approve this agenda item, as presented, was made by Commissioner Gladney and was seconded by Commissioner Beach.

The motion passed unanimously.

8. Draft FY2027 Annual Audit Plan

8:46 a.m. A briefing paper was included in the meeting materials, requesting a recommendation from the Audit, Finance & Administration Committee, to refer to the Board of Commissioners for approval, the draft FY2027 Annual Audit Plan. Crystal Messner, Chief Audit Executive, gave an overview of this item. She noted that Annual Audit Work Plan provides a detailed list of audit projects to be performed during the fiscal year, and the scope of the Annual Internal Audit Plan is designed to address key risk areas, including fraud and ethics, in the following critical systems: Corporate: These include the overarching functions managed centrally to ensure effective operations, risk management and corporate governance; Support: These include those functions and systems that contribute towards the overall objectives indirectly through providing services and resources to the Operational systems; and Operational: These include the main functions associated with the core activities of BSD. Chair Jackson-Jennings thanked Ms. Messner for her work and meeting with her regarding this item.

A motion to approve this agenda item, as presented, was made by Commissioner Beach and was seconded by Commissioner Moore.

The motion passed unanimously.

9. Financial Loss Mitigation due to Federal Government Shutdowns

8:48 a.m. A briefing paper was included in the meeting materials, providing that in the event of a future federal government shutdown, staff would be authorized to participate in a collaborative partner funding approach, to help maintain Gateway Arch operations when financially prudent. Tammy Parris, Executive Vice President and Chief Financial Officer, gave a presentation regarding this item, noting that this approach would keep the Gateway Arch open during a shutdown and would provide for the following: 1) Preserve BSD revenue associated with Gateway Arch operations; 2) Support continued work hours for frontline employees; 3) Maintain tourism activity and economic impact in downtown St. Louis; and 4) Support continued Riverboats at the Gateway Arch operations and visitor activity. Ms. Parris stated that any BSD participation would be limited to available Gateway Arch Agency Fee revenue and structured to avoid a net financial loss to BSD. She also stated that funding would be temporary, capped at estimated Agency Fee revenue for the applicable period, and limited to 60 days without additional Board approval.

This item was presented as information only.

10.–12. Internal Audit Department - Follow-Up Summary – 3rd Quarter, FY2026

Internal Audit Department - Status Report – 3rd Quarter, FY2026

Internal Audit Department - State Safety Oversight Status Report – 1st Quarter, CY2026

8:51 a.m. Briefing papers were included in the meeting materials regarding these items. Crystal Messner, Chief Audit Executive, gave an overview of these items, noting that for Item 10 – Internal Audit Department, Follow-up Summary, 47% of items have been closed and 53% remain open; however, none are overdue.

She reported that, with regard to Item #11 – Internal Audit Department, Status Report for the third quarter, four audit projects were completed, two projects are in progress, and one project is in the planning phase.

Ms. Messner noted that, with regard to Item #12 – Internal Audit Department – State Safety Oversight Status Report, first quarter Calendar Year 2026, proposed activities were completed successfully. In addition, she noted that 2025 Annual State Safety and Security Oversight Review and Certification Reports for Metro Transit and Loop Trolley were submitted and accepted by the respective SSO Agencies. All CAPs associated with the 2025 Safety and Security Audits have been submitted; several have been approved

These items were presented as information only.

13.–14. Financial Statements

Treasurer's Report

8:53 a.m. Financial Statements and a Treasurer's Report were included in the meeting materials for Board review. Tammy Fulbright, Executive Vice President and Chief Financial Officer, gave an overview of these items and provided a summary for each enterprise. Commissioner Beach noted that Agency has seen substantial savings regarding the fuel hedge fund, and Ms. Parris verified those realized gains. President and CEO Roach stated that the Agency is currently doing well; however, it should be noted that this runs on an 18-month cycle, and costs may catch up, at some point.

These items were presented as information only.

15. Treasury Safekeeping Report

8:58 a.m. A briefing paper was included in the meeting materials with the results of the Treasury Safekeeping Quarterly Accounts Audit. Crystal Messner, Chief Audit Executive, gave an overview of these items, stating that the Internal Audit Department reviewed the combined cash position and safekeeping accounts reported in the Quarterly Treasurer's Report for the period ending March 31, 2026, and based on the review procedures performed, believes that the Market Values reported fairly represent the asset balances, and their associated credit ratings, for the period ending March 31, 2026. She added that the information reported for the Fuel Hedge Program was reviewed, and the Internal Audit Department believes that these amounts fairly present the hedging position, for the quarter ending March 31, 2026. Ms. Messner noted that the collateral position for BSD's lead operating bank was reviewed, and the value of collateral posted on the behalf of BSD was adequate to secure the account balances in the event of a bank default.

This item was presented as information only.

16. Procurement Report

8:59 a.m. A Procurement Report was included in the meeting materials regarding this item. Thomas Curran, Executive Vice President Administration, gave an overview of this item, reviewing the four components of the report, including the Procurement Activity Report - Non-Competitive Procurement Trend, Procurement Card Transactions Report, Contract Awards Over \$100,000 Report, and Contract Modifications Report.

This item was presented as information only.

17. Unscheduled Business

9:01 a.m. There was no unscheduled business.

18. President/CEO Report

9:01 a.m. Bi-State Development President/CEO, Taulby Roach, provided photos of the status of the new ticket vending machines (TVM's). He noted that, with regard to the SPP project, all cameras are in place, 98% of the gates and fencing have been completed, and the Agency is in the final stages of installation of the TVM's. He stated that the Agency's goal is substantial completion by the end of June, using a phased approach. He noted that the numbers are looking good. Mr. Roach reported that a meeting with Indra was held last week, and management is pushing them regarding the production and installation process. He noted that the Agency is receiving help from its partners, and thanked the St. Clair County Transit District for their assistance. Mr. Roach also noted that, with regard to public comments, staff is following up with every comment.

President/CEO Roach stated that, with regard to the FY2027 budget, the Agency has received approval from the St. Clair County Transit District, and the budget is now in the legislature process with St. Louis City and St. Louis County.

19. Call of Dates for Future Board and Committee Meetings

9:07 a.m. Myra Bennett, Manager of Board Administration, advised the Committee of the following upcoming meetings:

Board of Commissioners Meeting	Friday, June 12, 2026	8:30 AM
Safety & Security Committee Meeting	Thursday, August 13, 2026	8:30 AM
Audit, Finance & Administration Committee	Thursday, August 27, 2026	8:30 AM

Operations Committee Meeting

Thursday, August 27, 2026

Following AFA

20. **Adjournment to Executive Session – If such action is approved by a majority vote of the Bi-State Development Agency’s Board of Commissioners who constitute a quorum, the Board may go into closed session to discuss legal, confidential, or privileged matters pursuant to Bi-State Development Board Policy Chapter 10, §10.080(D) Closed Records; Legal under §10.080(D)(1) and Auditors §10.080(D)(10).**

9:07 a.m. Chair Jackson-Jennings noted that the only item on the Executive Session agenda is approval of the March 26, 2026 AFA Executive Session minutes, and if no discussion is needed, the Committee could vote to approve the minutes without holding the Executive Session. Being no one opposed, Commissioner Moore made a motion to approve the minutes from the March 26, 2026, Audit, Finance and Administration Committee, Executive Session, as presented, as a closed record. The motion was seconded by Commissioner Beach.

A roll call vote was taken as follows:

Sam Gladney – Yea

Andrea Jackson-Jennings – Yea

Debra Moore – Yea

Terry Beach – Yea

The motion passed unanimously.

21. **Adjournment**

9:09 a.m. Chair Jackson-Jennings asked if there was any further business, and being none, Commissioner Beach made a motion to adjourn the meeting. The motion was seconded by Commissioner Moore. Unanimous vote in favor taken. The motion passed, and the meeting was adjourned at approximately 9:09 a.m.

Deputy Secretary to the Board of Commissioners
Bi-State Development

**BI-STATE DEVELOPMENT
OPERATIONS COMMITTEE MEETING
OPEN SESSION MINUTES
(Hybrid Meeting)
May 28, 2026**

Immediately following Audit, Finance & Administration Committee Meeting

Operations Committee Members participating via Zoom

Debra Moore, Chair
Derrick Cox – Absent
Irma Golliday – Absent

Other Commissioners participating via Zoom

Andrea Jackson-Jennings
Terry Beach
Herbert Simmons – Absent
Nate Johnson – Absent
Sam Gladney – Absent

Staff participating via Zoom

Taulby Roach, President and Chief Executive Officer
Brenda Deertz, Director of Executive Services
Gregory Linhares, Chief Legal Counsel
Myra Bennett, Manager of Board Administration
Tom Curran, Executive Vice President – Administration
Tammy Parris, Executive Vice President, Chief Financial Officer
Ron Forrest, Executive Vice President/Chief Operating Officer – Metro Transit
John Langa, Vice President Economic Development

Others participating via Zoom

Amy Athy, ASL Interpreter
Rachel Koch, ASL Interpreter

1. **Open Session Call to Order**
9:10 a.m. Chair, Debra Moore, called the Open Session of the Operations Committee Meeting to order at 9:10 a.m.
2. **Roll Call**
9:10 a.m. Roll call was taken, as noted above.
3. **Public Comment**
9:11 a.m. Chair Moore asked Myra Bennett, Manager of Board Administration, to summarize any speaker cards have been received for today's meeting. Ms. Bennett noted that the Agency received 2 public comments for today's meeting. Ms. Bennett stated that all comments were distributed to the Commissioners prior to the meeting, for review. In addition, she noted that the

comments, in their entirety, will be provided in the online meeting materials, and will be included in the minutes from today's meeting. *(Please see public comments noted below.)*

Name: Robyn Wallen

Representing: Missouri Council of the Blind/RAISE Transit

Topic: Lack of transparency and how Metro is going backwards.

Comments:

Good morning Commissioners:

I want to share some serious concerns. It has become very obvious that Metro is understaffed on both the fixed route and paratransit system, despite the many job fairs that they have had.

Metro staff met with RAISE on the 4th of May and attempted to answer some questions we had asked. Mr Lowry explained that they have been facing problems, but other than saying they are currently looking into part-time drivers and contacting some retired employees to see if they could fill the gaps. He didn't offer any other solutions. It seems they are not going to do anything differently than they have been doing, and that is going to most likely result in the same situation they are currently in. Why aren't they looking for new solutions? Why are they focusing hiring events solely on transit centers and not moving hiring events out to the wider community?

We also asked about why you can no longer book next-day rides on the app, and the answer we got was basically explaining to us again what the busy times were and what we, the customer, should do, but no actual answer to the problem. We are all riders, and we understand how the system works, but some of us have tried to book rides at times that are not busy, and the same thing happens. Telling the customers what we should do is not addressing the underlying problem, and if they don't have an answer, then better to be forthright.

We had made some good progress, but even though they are showing zero denial metrics, that does not tell the entire story. yes their Metrics look good, but what they are not telling anyone is that people are again getting to work and appointments late, and that riders are often waiting long after their pickup times waiting for a van to become available or a Via or Lyft. Metrics don't matter if they are not showing everything.

We have also asked multiple times what happened to the Virtual Community Connects, and no one seems prepared to answer that question.

We were really hopeful that we wouldn't be back here again, but sadly, here we are. We were hopeful the new administration would be able to make changes, but there is still a culture within Metro that seems to make this impossible, and so we get the same results again and again. Maybe it is time for even more management changes.

Name: Tracy Anderson

Representing: RAISE and Missouri Council Of The Blind

Topic: Call A Ride

Comments:

Although, I haven't been denied a trip lately, it appears that trip times are being missed and the rides are excessively long. On Friday, May 1, 2026 I was picked up at my requested time 2 PM. The driver informed me that he had a lot of stops to make and that it would be "awhile" before we (the other passengers and myself) were dropped off. I know the FTA states that trips could take as long as it would take a normal bus route, but I thought the maximum amount of time would be two hours? I was on the van for two hours and 45 minutes. There was another passenger on the van that was picked up 20 minutes before I was and she stated she would have been on the van for three hours! to make matters worse, we made a stop at a hospital near my home, which would have been less than 4 miles away, and the van routed us back 12 miles in the other direction that we just had come from to pick up someone else. Is there a problem with available drivers again? Are we not using the rideshares to make up the difference?

4. Approval of the Minutes of the March 26, 2026 - Operations Committee, Open Meeting

9:11 a.m. The minutes of the March 26, 2026, Operations Committee, Open Meeting, were provided in the Committee meeting materials for review. A motion to approve the minutes, as presented, was made by Commissioner Jackson-Jennings and was seconded by Commissioner Beach.

The motion passed unanimously.

5. Contract Award – DeBaliviere Facility Cleaning Services

9:12 a.m. A briefing paper was included in the meeting materials, presenting to the Operations Committee, for discussion, acceptance, and referral to the Board of Commissioners for approval, a request to authorize the President & CEO to enter into a five (5) year contract with the highest-ranking firm, World Management, whose proposal is the most advantageous to BSD with price and other factors considered, to provide Facility Cleaning Services at BSD's DeBaliviere Facility in the not to-exceed amount of \$4,037,573,40. Tom Curran, Executive Vice President - Administration, gave an overview of this item, noting that on January 8, 2026 Bi-State Development (BSD) issued solicitation 26-RFP-650810-TJ DeBaliviere Facility Cleaning Services to provide all equipment and supplies, materials, labor, supervision and staff necessary for facility cleaning services at DeBaliviere facility, for a contract period consisting of five (5) base years. He noted that three (3) proposals were received and were deemed responsible and responsive and were forwarded to an evaluation committee, which consisted of individuals within the Facility and Bus Maintenance Departments. Upon completion of the review, World Management was deemed the highest-ranking firm.

A motion to approve this agenda item, as presented, was made by Commissioner Beach and was seconded by Commissioner Jackson-Jennings.

The motion passed unanimously.

6. Contract Award – Purchase of ADA Compliant Vehicles

9:14 a.m. A briefing paper was included in the meeting materials, presenting to the Operations Committee, for discussion, acceptance, and referral to the Board of Commissioners for approval, a request to authorize the President and CEO to enter into two, separate, five (5) base year IDIQ contracts with Transportation Equipment Sales Corporation to provide the Turtle-Top Cut-Away Chassis and Central States Bus to provide the Non-Cut-Away (modified) Chassis and/or the Micro-Bird Cut-Away, with the total cost of these two contracts not to exceed the amount of \$37,146,165.07, for approximately 205 units to be utilized for Paratransit Operations. Ron Forrest, Executive Vice President/Chief Operating Officer – Metro Transit, gave an overview of this item, noting that on July 25, 2025, Bi-State Development (BSD) issued solicitation 25-RFP-613445-TJ Purchase of Paratransit Vehicles to purchase revenue vehicles for Paratransit operations, consistent with the Agency’s vehicle replacement strategy. It was noted that the contract period of performance consists of five (5) base years. Mr. Forrest noted that two (2) proposals were received, and the two proposals were deemed responsible and responsive and were forwarded to an evaluation committee, which consisted of individuals within the Quality Assurance and Call-A-Ride Operations departments. He stated that, upon completion of the individual evaluations, a consensus meeting was held, and the Evaluation Committee unanimously agreed to split the award between the two (2) offerors. Chair Moore asked what happens to the old vehicles. Mr. Forrest noted that they are decommissioned and sold.

A motion to approve this agenda item, as presented, was made by Commissioner Beach and was seconded by Commissioner Jackson-Jennings.

The motion passed unanimously.

7. Contract Award – Refuse Removal Services

9:18 a.m. A briefing paper was included in the meeting materials, presenting to the Operations Committee, for discussion, acceptance, and referral to the Board of Commissioners for approval, a request to authorize the President & CEO to enter into a contract for refuse removal and disposal services, consisting of three (3) base years and two (2) option years, with Waste Management in the not-to-exceed amount of \$706,952.00. Tom Curran, Executive Vice President - Administration, gave an overview of this item, noting that on March 13, 2026, BSD issued solicitation 26-SB-661033-MD Refuse Removal Services to obtain a qualified and experienced firm that can provide waste removal and disposal services throughout BSD’s facilities, with a contract period of performance of three (3) base years and two (2) option years. He reported that, in response to the solicitation, one bid was submitted (Waste Management of Missouri, Inc.). The sealed bid was reviewed and agreed upon, in accordance with the objectives specified in the solicitation package. He noted that the proposed contract price was evaluated against the Independent Cost Estimate (ICE) and the firm’s previous pricing under Contract 21-SB-191975-MD for Refuse Removal Services. Based on this comparison, the proposed amount is determined to be fair and reasonable.

A motion to approve this agenda item, as presented, was made by Commissioner Jackson-Jennings and was seconded by Commissioner Beach.

The motion passed unanimously.

8. Dissolution of Hanley Road Corridor Transportation Development District

9:21 a.m. A briefing paper was included in the meeting materials, presenting to the Operations Committee, for discussion, acceptance, and referral to the Board of Commissioners for approval, a report reaffirming and approving BSD's entering into a Transportation Development District Dissolution Agreement, in connection with the dissolution of the Hanley Road Corridor Transportation Development District (TDD), and authorizing the BSD President and CEO to review and execute any related documents in support of this dissolution.. John Langa, Vice President - Economic Development, gave an overview of this item. He noted that BSD, along with the Cities of Brentwood and Maplewood, and St. Louis County approved entering into the TDD on March 24, 2009. The purpose of the TDD was to cause and fund (through sales tax proceeds) infrastructure improvements benefitting the TDD within an area generally along Eager Road and I-64 on the north, running the Hanley Road corridor south to the Manchester Road area. Mr. Langa noted that the TDD called for \$50,007,338 in projects supporting the needs of the four (4) participants. He reported that bonds issued in 2009 to support the TDD projects, have now been retired through the 1% TDD sales tax proceeds. Mr. Langa stated that, given the TDD projects are complete and the project bonds retired, the TDD is now in a position to dissolve and remand from the TDD to the underlying TDD jurisdictions any unutilized project funds, per the Transportation Development District Act, Section 238, Revised Statutes of Missouri. The St. Louis County Circuit Court has a July 2026 hearing scheduled for this dissolution, and as of April 2026, BSD would be eligible for receiving approximately \$1,246,668 of \$6,042,871 in unutilized TDD project funds through the dissolution based on its 20.63% participation in the TDD total project costs. Chair Moore stated that it is good to see a taxing district complete its purpose and file for dissolution.

A motion to approve this agenda item, as presented, was made by Commissioner Beach and was seconded by Commissioner Jackson-Jennings.

The motion passed unanimously.

9. Unscheduled Business

9:23 a.m. There was no unscheduled business.

10. Operations Report

9:24 a.m. An operations report for Metro Transit was included in the Committee packet. Ron Forrest, Executive Vice President and Chief Operation Officer – Metro Transit, provided a summary of the report for the Committee including a workforce summary, including strategies being used to increase the workforce. He reported that a working group meeting was held this morning regarding negotiations with the ATU, and he noted that contract negotiations will begin with the IBEW in June. Mr. Forrest reviewed ridership numbers, noting zero denials of trips for Call-A-Ride. He noted a review of service design strategies to improve efficiency, and noted that the next service change is scheduled for June 15th. Mr. Forrest also noted bus stop improvements throughout the region and noted upcoming events. Commissioner Beach asked for the average number of Call-A-Ride services. Mr. Forrest noted approximately 50,000 service calls. Commissioner Beach stated that he sometimes wonders if the public and the media understand the complexity involved in providing this amount of service. He stated that this is incredible. Commissioner Jackson-Jennings asked if additional information could be provided to the Board regarding the upcoming events. Mr. Forrest stated that he will forward additional information.

11. President/CEO Report

9:36 a.m. There was no President/CEO report at this time.

12. Call of Dates for Future Board and Committee Meetings

9:36 a.m. Myra Bennett, Manager of Board Administration, advised the Board of Commissioners of the following upcoming meetings:

Board of Commissioners Meeting	Friday, June 12, 2026	8:30 AM
Safety & Security Committee Meeting	Thursday, August 13, 2026	8:30 AM
Audit, Finance & Administration Committee	Thursday, August 27, 2026	8:30 AM
Operations Committee Meeting	Thursday, August 27, 2026	Following AFA

13. Adjournment to Executive Session

9:37 a.m. Chair Moore asked Mr. Roach if an Executive Session is needed. Mr. Roach noted that the Executive Session is not needed.

14. Adjournment

9:37 a.m. Chair Moore asked if there was any further business, and being none, Commissioner Beach made a motion to adjourn the meeting. The motion was seconded by Commissioner Jackson-Jennings. Unanimous vote in favor taken. The motion passed, and the meeting was adjourned at approximately 9:37 a.m.

Deputy Secretary to the Board of Commissioners
Bi-State Development Agency

**BI-STATE DEVELOPMENT
SAFETY AND SECURITY COMMITTEE - SPECIAL MEETING
(VIRTUAL MEETING VIA ZOOM)
OPEN SESSION MINUTES
May 14, 2026
(Following Board of Commissioners Meeting)**

Committee Members Participating via Zoom

Herbert Simmons, Chair (joined at 10:14 am, due to technical issues)
Derrick Cox
Irma Golliday – Absent

Other Commissioners Participating via Zoom

Sam Gladney	Terry Beach – Absent
Nate Johnson	Debra Moore
Andrea Jackson-Jennings	

Staff Participating via Zoom

Taulby Roach, President and Chief Executive Officer
Tammy Parris, Executive Vice President and Chief Financial Officer
Brenda Deertz, Director of Executive Services
Greg Linhares, Chief Legal Counsel
Myra Bennett, Manager of Board Administration
Ron Forrest, Executive Vice President/Chief Operating Officer Metro Transit
Kevin Scott, Executive Vice President Public Affairs and Security

Others Participating via Zoom

Chelsey Niezwaag, ASL Interpreter
Amy Athy, ASL Interpreter

1. **Open Session Call to Order**
10:12 a.m. Commissioner Gladney called the Open Session of the Bi-State Development Agency, Safety and Security Committee Meeting to order at 10:12 a.m. *(Chair Simmons was delayed in joining the meeting, due to technical issues, and joined the meeting at approximately 10:14 a.m.)*
2. **Roll Call**
10:12 a.m. Roll call was taken, as noted above.
3. **Public Comment**
10:13 a.m. Chair Simmons asked Ms. Bennett if any speaker cards were submitted for today's meeting. Ms. Bennett noted that the Agency received no public comments for today's meeting.

4. Approval of the Minutes of the March 5, 2026 - Safety & Security Committee, Open Meeting

10:13 a.m. The minutes of March 5, 2026, Safety & Security Committee, Open Meeting, were provided in the Committee packet. A motion to approve the minutes, as presented, was made by Commissioner Cox and was seconded by Commissioner Jackson-Jennings.

The motion passed unanimously.

5. Law Enforcement Agreement with the City Sheriff's Department

10:14 a.m. A briefing paper was included in the meeting materials, requesting that the Safety and Security Committee accept, and forward to the Board of Commissioners for approval, a request to authorize the President and CEO to enter into a Law Enforcement Services Agreement between Bi-State Development and the City of St. Louis Sheriff's Office.

Chief Legal Counsel, Greg Linhares, stated that this item is being amended. He reported that it was originally noted as an approval item; however, at today's meeting, this information is being presented as information only.

Kevin Scott, Executive Vice President Public Affairs and Security, provided an overview of this item, noting systemwide staffing challenges. He stated that he is certain that the City will provide increased Police staffing, once available; however, the City currently has no officers available for the Metro system. Mr. Scott stated that a proposed contract with the City Sheriff's Department is a proactive attempt to address the current situation. President and CEO Roach noted that the Agency has a very successful relationship with John Hayden. Discussion was held regarding current staffing levels for Police Officers on the system and the proposed additional staffing to be provided by the City Sheriff's Department. Mr. Scott noted that the main premise of the proposed agreement is to alleviate the current strain on the City; however, he noted that these challenges are not exclusive to the City's Police department, and will continue to remain fluid, as law enforcement agencies across the country continue to face staffing challenges.

This item was presented as information only.

6. Unscheduled Business

10:56 a.m. There was no unscheduled business.

7. President & CEO Report

10:56 a.m. There was no President & CEO report at this time.

8. Call for the Dates of Future Board & Committee Meetings

10:57 a.m. Myra Bennett, Manager of Board Administration noted the following upcoming meetings:

Audit/Finance/Administration Committee	Thursday, May 28, 2026	8:30 AM
Operations Committee	Thursday, May 28, 2026	Following AFA

Ms. Bennett reported that she was notified yesterday that there will not be a quorum present to hold the meeting of the Board of Commissioners on Thursday, June 25, 2026, as originally scheduled. She stated that she is in the process of identifying alternate dates, and she is hoping to have the reschedule date finalized within the next few days.

9. Adjournment

10:57 a.m. Chair Simmons noted that there was no need to hold an Executive Session at today's meeting. He asked if there was any further business, and being none, Commissioner Gladney made a motion to adjourn the meeting. The motion was seconded by Commissioner Moore. Unanimous vote in favor was taken. The motion passed, and the meeting was adjourned at approximately 10:57 a.m.

Deputy Secretary to the Board of Commissioners
Bi-State Development Agency

From: Taulby Roach, President and Chief Executive Officer
Subject: **Contract Award– Background Check Services**
Disposition: Approval
Presentation: Diana Bentz, Executive Vice President, Chief Human Resource Officer

Objective:

To present to the Board of Commissioners for approval, a request to authorize the President & CEO to enter into a contract with Avalon Background Check, LLC for Background Check Services.

Background:

Bi-State Development is responsible for providing a qualified background check provider to conduct comprehensive background checks for prospective employees, ensuring compliance with Department of Transportation (DOT) regulations and evolving legal requirements.

On January 26, 2026, Bi-State Development issued solicitation *26-RFP-654925-CG Background Check Services* to obtain a qualified firm background check provider accordance with the evaluation criteria described in the solicitation. The contract period of performance consists of five (5) base years.

Analysis:

In response to the solicitation, nine (9) sealed proposals were received from the firms in the chart. The proposals were forwarded to the evaluation team, comprised of staff from BSD's Talent Management Department.

Technical proposals were evaluated and scored by the Evaluation Committee in accordance with the criteria outlined in the solicitation.

To ensure that cost scores are calculated accurately and that the proposal selected is truly the most advantageous to BSD, it is essential that we evaluate each proposer's pricing based on the actual total cost the district will incur—not just the vendor's internal service fees.

Vendors typically submit only their base service fees in response to the RFP. However, BSD's real expenditures also include mandatory third-party pass-through charges (e.g., court filing fees, state record fees, and other statutory costs). These fees historically add 120.6% to the vendor's base service cost. The 120.6% figure reflects BSD's 2025 actual annual spend documented experience with these unavoidable third-party charges under the existing contract.

This adjusted figure is then used in the cost scoring model to ensure that the evaluation reflects the full, realistic cost of contract performance.

The table below provides overall results, representing the cost and technical scores combined. As a result, Avalon Background Check LLC is the highest-ranking firm.

Firm:	Cost Proposal	Pass-Through Gross-Up (third-party fees) 120.58%	Total Cost of Contract	Cost Score (25%)	Consensus Technical Scoring (75%)	Combined Cost & Technical Score (100%)
				Possible Points (125)	Possible Points (375)	Maximum Points (500)
Avalon Background Check LLC	265,345.40	319,953.48	585,298.88	125.00	265.63	390.63
Hire Honest	345,508.95	416,614.69	762,123.64	96.00	238.13	334.13
ISB	632,752.00	762,972.36	1,395,724.36	52.42	281.25	333.67
Command Investigations	831,495.40	1,002,617.15	1,834,112.55	39.89	274.38	314.27
Accurate	613,235.00	739,438.76	1,352,673.76	54.09	257.29	311.38
Hire Right	981,871.00	1,183,940.05	2,165,811.05	33.78	275.63	309.41
Verified First	600,020.00	723,504.12	1,323,524.12	55.28	250.00	305.28
aINSIGHT	872,006.00	1,051,464.83	1,923,470.83	38.04	255.00	293.04
Magnit	466,920.00	563,012.14	1,029,932.14	71.04	141.25	212.29

Previous Action:

This item was approved by the Audit, Finance & Administration Committee at the May 28th meeting.

Board Action Requested:

The Audit, Finance & Administration Committee recommends that the Board of Commissioners approve this request to authorize the President & CEO to enter into a five-year contract with the highest-ranking firm, Avalon Background Check LLC whose proposal is most advantageous to BSD with price and other factors being considered, for Background Check Services, in the not-to-exceed amount of **\$585,298.88**.

Funding Source:

Funding will be provided through the operating budget.

**A RESOLUTION OF THE BOARD OF COMMISSIONERS
OF THE BI-STATE DEVELOPMENT AGENCY
OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT
APPROVING THE AWARD OF CONTRACT TO
AVALON BACKGROUND CHECK, LLC
FOR BACKGROUND CHECK SERVICES**

PREAMBLES:

Whereas, The Bi-State Development Agency of the Missouri-Illinois Metropolitan District (the “Agency”) is a body corporate and politic, created by an interstate compact between the States of Missouri and Illinois, acting by and through its Board of Commissioners (the “Board of Commissioners”); and

Whereas, the Agency is authorized by Mo. Rev. Stat. §§ 70.370 et seq. and 45 Ill. Comp. Stat. 100/1 et seq. (jointly referred to herein as the “Compact”) to plan, construct, maintain, own and operate passenger transportation facilities, and to perform all other necessary and incidental functions, and to disburse funds for its lawful activities, to adopt rules and regulations for the proper operation of its passenger transportation facilities and conveyances, to contract and to be contracted with; and

Whereas, Board Policy Chapter 50, §50.010(E)(1)(a), requires Board approval of Competitive Negotiated Procurements which exceed \$500,000; and

Whereas, on January 26, 2026, Bi-State Development issued solicitation *26-RFP-654925-CG Background Check Services* to obtain a qualified firm background check provider accordance with the evaluation criteria described in the solicitation, with a contract period of performance consists of five (5) base years; and

Whereas, in response to the solicitation, nine (9) sealed proposals were received from the firms in the chart, and the proposals were forwarded to the evaluation team, comprised of staff from BSD’s Talent Management Department; and

Whereas, the technical proposals were evaluated and scored by the Evaluation Committee in accordance with the criteria outlined in the solicitation; and

Whereas, upon completion of the evaluation and scoring process Avalon Background Check, LLC was the highest-ranking firm; and

Whereas, it is feasible, necessary and in the public interest for the Board of Commissioners to authorize the President and CEO to enter into a five-year contract with Avalon Background Check, LLC, for background check services, in the not-to-exceed amount of \$585,298.88, in accordance with the terms and conditions described herein.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS OF THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. Findings. The Board of Commissioners hereby finds and determines those matters set forth in the preambles hereof as fully and completely as if set out in full in this Section 1.

Section 2. Approval of the Contract. The Board of Commissioners hereby authorizes the President & CEO to enter into a five-year contract with Avalon Background Check, LLC, for background check services, in the not-to-exceed amount of \$585,298.88, under and pursuant to this Resolution and the Compact for the authorized Agency purposes set forth in the preambles hereof and subject to the conditions hereinafter provided.

Section 3. Actions of Officers Authorized. The officers of the Agency, including, without limitation, the President and CEO, and the Vice President of Procurement are hereby authorized and directed to execute all documents and take such actions as they may deem necessary or advisable in order to carry out and perform the purposes of this Resolution, including the payment of all costs, expenses and fees incurred in connection with or incidental to this Resolution and Contract; and the execution of such documents or taking of such action shall be conclusive evidence of such necessity or advisability.

Section 4. Severability. It is hereby declared to be the intention of the Board of Commissioners that each and every part, section and subsection of this Resolution shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Commissioners intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Resolution shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the intent of this Resolution.

Section 5. Rights Under Resolution Limited. No rights shall be conferred by this Resolution upon any person or entity other than the Agency and Avalon Background Check, LLC.

Section 6. Governing Law. The laws of the State of Missouri shall govern this Resolution.

Section 7. No Personal Liability. No member of the Board of Commissioners, officer, employee or agent of the Agency shall have any personal liability for acts taken in accordance with this Resolution.

Section 8. This Resolution shall be in full force and effect from and after its passage and approval.

ADOPTED by the Board of Commissioners of The Bi-State Development Agency of the Missouri-Illinois Metropolitan District this 12th day of June, 2026.

In Witness Whereof, the undersigned has hereto subscribed his signature and caused the Seal of the Agency to be affixed.

**THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT**

By _____

Title _____

[SEAL]

ATTEST:

By _____
Deputy Secretary to the Board of Commissioners

From: Taulby Roach, President and Chief Executive Officer
Subject: **Contract Award – Medical Plan Administration Services**
Disposition: Approval
Presentation: David Toben, Sr. Director – Total Rewards
Anita Dunn, Health & Welfare Plan Manager

Objective:

To present to the Board of Commissioners for approval, a request for authorization to award Contract 26-RFP-659044-DR Medical Plan Administration Services.

Background:

On March 9, 2026, Gallagher Benefit Services, on behalf of and in conjunction with Bi-State Development (BSD) issued *Solicitation 26-RFP-659044-DR Medical Plan Administration Services* to retain a qualified firm to provide Medical Plan Administration Services to BSD employees. The contract period of performance includes three (3) base years and two (2) option years. Rates were requested to be guaranteed for the entire five (5) years. The solicitation was advertised on BSD's website and the firms were required to meet certain minimum requirements in order to submit a proposal.

Proposals were due March 30, 2026 and Gallagher received a total of five (5) proposals that met the minimum requirements. They were submitted by:

1. Cigna (incumbent)
2. Aetna
3. Anthem
4. Medica
5. UHC

Analysis:

On April 22, 2026, Gallagher presented to the BSD Benefits & Wellness evaluation team, the technical and financial (cost) marketing results comparison of the five proposals. The proposals were reviewed and evaluated in accordance with the technical evaluation requirements specified in the solicitation package. In addition, they were reviewed and evaluated on cost, including fixed costs and network discounts as well as medical provider network disruption results.

Based on the information provided in the initial proposals as well as best & final pricing, the results clearly showed that the incumbent, Cigna, was offering relatively the same or better services at a significantly lower cost than the next two closest proposals. An evaluation team, made up of represented and non-represented employees of BSD, met to review the results and determine if there was value in conducting finalist vendor presentations with the top bidders. After a thorough comparative review of the top three (3) proposals, the team unanimously agreed

that finalist presentations were not needed as it was clear that the vendor with the proposal most advantageous to BSD was the incumbent, Cigna.

Key factors supporting the decision to retain Cigna include:

- Decrease in fixed administration fees for Year 1;
- Highest network discount guarantee of 63.4%;
- Offering fee credits of \$75,000 for Year 1, \$45,000 for Year 2, and \$20,000 for Year 3;
- Providing Optional Services/Wellness fund of \$340,000 per year for all 5 years (next closest was \$200,000 per year);
- Broad local and national provider network paired with the highest guaranteed discounts and no member disruption;
- Continuing to provide an onsite Cigna Service Partner wholly dedicated to BSD employees (only vendor to offer this)

Cigna provided guaranteed administration fee rates for all 5 years – The following chart illustrates the estimated five-year cost of administrative fees and Employee Assistance Program (EAP) fees based on current and anticipated future employee enrollment in the medical plan.

Cigna			
Contract Period	Plan Administration Fee	EAP Cost	Estimated Total Annual Cost
January 1 to December 31, 2027 (Base Year 1)	\$663,264.72	\$30,745.44	\$694,010.16
January 1 to December 31, 2028 (Base Year 2)	\$663,264.72	\$33,074.64	\$696,339.36
January 1 to December 31, 2029 (Base Year 3)	\$663,264.72	\$33,074.64	\$696,339.36
January 1 to December 31, 2030 (Option Year 1)	\$676,484.16	\$36,335.52	\$712,819.68
January 1 to December 31, 2031 (Option Year 2)	\$690,164.88	\$36,335.52	\$726,500.40
Five Year Total			\$3,526,008.96

The previous five-year Medical Plan Administrative Services contract (21-RFP-186969-DR) was awarded to Cigna for an estimated cost of \$4,403,396 for administration services. The estimated \$3,526,008.96 cost of this five-year contract represents an approximate 19.9% decrease which is representative of Cigna's best and final fee offer and a decrease in the overall employee headcount from five (5) years ago.

Board Policy 50, Purchasing – Section 50.010 Procurement and Contract Administration E.1.a. The Board of Commissioners shall approve the following Procurements: Competitive Negotiation Procurements which exceed \$500,000.

Previous Action:

This item was approved by the Audit, Finance & Administration Committee at the May 28th meeting.

Board Action Requested:

The Audit, Finance & Administration Committee recommends that the Board of Commissioners approve this request to authorize the President and CEO to enter into a contract with Cigna, which would consist of three (3) base years and two (2) option years, for a not-to-exceed estimated total cost of **\$3,530,000**, for medical plan administration services. Actual payments under the contract during its term will be dependent upon the level of employee enrollment throughout the contract period.

Funding Source:

Funding is provided through Bi-State Development Agency operating funds as well as employee contributions.

**A RESOLUTION OF THE BOARD OF COMMISSIONERS
OF THE BI-STATE DEVELOPMENT AGENCY
OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT
APPROVING THE AWARD OF CONTRACT TO
CIGNA FOR MEDICAL PLAN ADMINISTRATION SERVICES**

PREAMBLES:

Whereas, The Bi-State Development Agency of the Missouri-Illinois Metropolitan District (the “Agency”) is a body corporate and politic, created by an interstate compact between the States of Missouri and Illinois, acting by and through its Board of Commissioners (the “Board of Commissioners”); and

Whereas, the Agency is authorized by Mo. Rev. Stat. §§ 70.370 et seq. and 45 Ill. Comp. Stat. 100/1 et seq. (jointly referred to herein as the “Compact”) to plan, construct, maintain, own and operate passenger transportation facilities, and to perform all other necessary and incidental functions, and to disburse funds for its lawful activities, to adopt rules and regulations for the proper operation of its passenger transportation facilities and conveyances, to contract and to be contracted with; and

Whereas, Board Policy Chapter 50, §50.010(E)(1)(a), requires Board approval of Competitive Negotiated Procurements which exceed \$500,000; and

Whereas, on March 9, 2026, Gallagher Benefit Services, on behalf of and in conjunction with Bi-State Development (BSD) issued Solicitation *26-RFP-659044-DR Medical Plan Administration Services* to retain a qualified firm to provide Medical Plan Administration Services to BSD employees, for a contract period of performance which includes three (3) base years and two (2) option years; and

Whereas, in response to the solicitation, Gallagher received a total of five (5) proposals that met the minimum requirements; and

Whereas, on April 22, 2026, Gallagher presented to the BSD Benefits & Wellness evaluation team, the technical and financial (cost) marketing results comparison of the five proposals, and the proposals were reviewed and evaluated in accordance with the technical evaluation requirements specified in the solicitation package; and

Whereas, after a thorough comparative review of the top three (3) proposals, the team unanimously agreed that finalist presentations were not needed, as it was clear that the vendor with the proposal most advantageous to BSD was the incumbent, Cigna; and

Whereas, it is feasible, necessary and in the public interest for the Board of Commissioners to authorize the President and CEO to enter into a contract with Cigna, which would consist of three (3) base years and two (2) option years, for a not-to-exceed estimated total cost of \$3,530,000, for medical plan administration services, in accordance with the terms and conditions described herein.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS OF THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. **Findings.** The Board of Commissioners hereby finds and determines those matters set forth in the preambles hereof as fully and completely as if set out in full in this Section 1.

Section 2. **Approval of the Contract.** The Board of Commissioners hereby authorizes the President and CEO to enter into a contract with Cigna, which would consist of three (3) base years and two (2) option years, for a not-to-exceed estimated total cost of \$3,530,000, for medical plan administration services, under and pursuant

to this Resolution and the Compact for the authorized Agency purposes set forth in the preambles hereof and subject to the conditions hereinafter provided.

Section 3. Actions of Officers Authorized. The officers of the Agency, including, without limitation, the President and CEO, and the Vice President of Procurement are hereby authorized and directed to execute all documents and take such actions as they may deem necessary or advisable in order to carry out and perform the purposes of this Resolution, including the payment of all costs, expenses and fees incurred in connection with or incidental to this Resolution and Contract; and the execution of such documents or taking of such action shall be conclusive evidence of such necessity or advisability.

Section 4. Severability. It is hereby declared to be the intention of the Board of Commissioners that each and every part, section and subsection of this Resolution shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Commissioners intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Resolution shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the intent of this Resolution.

Section 5. Rights Under Resolution Limited. No rights shall be conferred by this Resolution upon any person or entity other than the Agency and Cigna.

Section 6. Governing Law. The laws of the State of Missouri shall govern this Resolution.

Section 7. No Personal Liability. No member of the Board of Commissioners, officer, employee or agent of the Agency shall have any personal liability for acts taken in accordance with this Resolution.

Section 8. This Resolution shall be in full force and effect from and after its passage and approval.

ADOPTED by the Board of Commissioners of The Bi-State Development Agency of the Missouri-Illinois Metropolitan District this 12th day of June, 2026.

In Witness Whereof, the undersigned has hereto subscribed his signature and caused the Seal of the Agency to be affixed.

THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT

By _____

Title _____

[SEAL]

ATTEST:

By _____
Deputy Secretary to the Board of Commissioners

From: Taulby Roach, President and Chief Executive Officer
Subject: Revisions to Chapter 30 and Chapter 50 of BSD Board Policy
Disposition: Approval
Presentation: Greg Linhares, Chief Legal Counsel

Objective:

To present to the Board of Commissioners for approval, amendments to Chapter 30 and Chapter 50 of Board Policy.

Background:

As part of their ongoing review of BSD policy and administration, and in response to requests for certain policy clarifications by the Chief Audit Executive, leaders in the BSD Procurement, Finance, Risk, and Legal offices reviewed the policies in Chapters 30 and 50 of Board Policy. Upon completion of this review, these leaders found the following edits necessary in order to clarify and streamline certain processes while also retaining appropriate reviews and approvals by the President and the Board of Commissioners.

Analysis:

Section 30.060:

- 1) Subsection C is clarified to indicate that self-insurance extends beyond core transit operations and is used whenever cost beneficial to do so.
- 2) Subsection D is amended consistent with current BSD practice, stating that the Chief Audit Executive, as approved by the Board, sets the audit schedule.
- 3) Subsection F indicates how the amounts in the Self Insurance Funds are determined, and states that the Board will receive notice of any borrowing against the Funds as part of its annual budget approval.
- 4) Subsection G states the Excess Judgment Fund can be used in instances other than losses of greater than 50% of the Agency's retention amount, or for property losses greater than \$500,000. This increases the finance office's ability to use this fund to supplement self-insurance flows and excess judgment payments, while also adding a provision indicating that the Fund must be replenished annually. Older provisions regarding the initial buildup of the fund have been deleted.
- 5) Subsection H amends BSD's Claim Settlement Authorization hierarchy by adding in the Chief Legal Counsel from the level between \$100,000 and \$250,000, and moving the President's authority to approve and notify the Board up from \$100,000 to \$250,000. The amendment also authorizes delegation of authority when someone in the hierarchy is absent, and allows the Risk Manager to delegate certain matters to the Third-Party Administrator.
- 6) Subsection I clarifies the way in which the Director of Risk Management and Compliance reports to the Board of Directors, consistent with process discussions with the Executive Committee of the Board at last year's Risk Management briefing. Reports will include total claims paid and will include all cases over \$100,000.

Section 50.010:

- 1) Subsection E.3 clarifies situations where a single bid is received for a Sealed Bid (SB) or a single proposal is received for a Request for Proposal (RFP) solicitation. If only one bid is received even if a bid or proposal was publicly released, Procurement would be authorized to treat the bid as competitive, if a review of the bidding process determines the process was not unduly restrictive. If the review reveals the process was restrictive, the bid or solicitation will be treated as a Sole Source (SS) even if it was publicly released. This amendment provides clearer direction to Procurement in how to handle such situations.
- 2) Subsection G.2 of Section 50.010 removes the authorization of two (2) 90-day extensions with the President's approval, and allows Procurement to extend contacts up to 180 days in a single contract modification with the President. The Board's review authority at 180 days remains unchanged. This change is necessary because, in most cases, the needed extensions are known to have a duration longer than 90 days at the outset. This change would not alter the Board's authority but would save Procurement the work of executing a second contract modification to go beyond 90 days.

Previous Action:

This item was approved by the Audit, Finance & Administration Committee at the May 28th meeting.

Committee Action Requested:

The Audit, Finance and Administration Committee recommends that the Board of Commissioners approve the attached revisions to Board Policy, in order to streamline BSD practices and approvals, while providing the Board of Commissioners with the appropriate level of information and accountability. In addition, it is recommended that the Board of Commissioners designate that the proposed revisions to the Board Policies, not be tabled pursuant to Article VI (D) of the Board Bylaws, as it is in the best interest of the Agency that these revised Board Policies be approved at the June 12, 2026 Board meeting.

Funding Source:

N/A

Section 30.060. Risk Management. [Revised 2-25-2000; 8-20-2021; 11-29-23; 07-01-2026]

- A. General. One of the Agency's primary objectives is to provide safe, reliable, and cost-effective transportation services while complying with federal, state, and local laws. In support of that objective, the Agency will develop and maintain an effective, integrated risk management program. This policy applies to all exposures to risk of loss that are fortuitous and result from external causes. These exposures include, but are not limited to, fires, collisions, theft, windstorm, construction accidents, workers' compensation claims, and auto or general liability claims as well as associated lawsuits against the Agency.
- B. Authority and Responsibility. The Director of Risk Management and Compliance is responsible for recommending the overall direction of the Agency's risk management program as specified in the Agency's Management Policies & Procedures.
- C. Self-Insurance. The Agency will self-insure ~~those routine risks associated with its core transit operations~~ risks whenever possible, if it is cost beneficial to do so. Risk exposures above the self-insured retention will be covered by excess insurance if such excess insurance is available and affordable. **[Revised 8-20-2021]**
- D. Third Party Administrator. The Agency will contract with a third-party adjusting firm to assist in administering claims handling (TPA). The Risk Management Department will monitor the TPA and hold quarterly claims reviews. An ~~annual~~-audit will be performed per the schedule proposed by the Chief Audit Executive as approved by the Board. **[Revised 8-20-2021]**
- E. Insurance. Primary property and liability insurance will be purchased for unique or special risks of loss, for major construction projects, and when required by law or by contract. A Broker of Record will perform the insurance marketing function under the direction of the Director of Risk Management and Compliance.
- F. Self-Insurance Fund. The Agency will maintain asset accounts, referred to as "Self-Insurance Funds", as authorized by the Board of Commissioners on October 1, 1982, to support liabilities accrued as a result of its self-insured losses. The Chief Financial Officer of the Agency will maintain the Self-Insurance Fund, complying with prudent business practices and all applicable governmental pronouncements, and determine the amount of annual funding required. The fund is subject to following guidelines: **[Revised 8-20-2021]**
 - 1. The current balance will be sufficient to pay estimated judgments, settlements, losses, and expenses ~~for a three-year time period~~ as projected by the actuarial report each year.
 - 2. The amounts held in the Self Insurance Funds shall be used solely for the purpose of paying such liabilities and expenses as projected by the Director of Risk Management and Compliance, and as recommended by the annual actuarial report.
 - 3. The Chief Financial Officer, with concurrence of the President & CEO, is authorized to borrow amounts from the Self Insurance Funds to pay expenses of the Transit System in anticipation of routine operating subsidies and capital grants. All amounts borrowed from the Self Insurance Funds shall be reimbursed to such Fund as soon as possible with normal Agency revenues such as Farebox revenue, sales tax revenues, interest earnings and operating subsidy funds. The Board of Commissioners ~~is to be notified, in writing, of any borrowing, outlining the amount borrowed~~ shall receive notification of the borrowing activity from the fund as part of the annual budget approval.
- G. Excess Judgment Fund. The Agency will maintain an additional asset account, referred to as the "Excess Judgment Fund", as authorized by the Board of Commissioners on July 7, 1989, to provide supplemental cash flow to the Self-Insurance Funds, ~~in the event of a large or catastrophic loss that is~~

~~greater than 50% of the Agency's Self-Insured retention amount for that year. In addition, this~~ This fund will provide temporary or emergency funds for ~~property self-insurance losses as needed that are equal or greater than \$500,000 and where the insurer has delayed payment or is questioning coverage under its policy.~~ The fund will be replenished each fiscal year as part of the annual budget process. The Chief Financial Officer of the Agency will maintain the Excess Judgment Fund, complying with prudent business practices and all applicable governmental pronouncements. The fund is subject to following guidelines: ~~[Revised 8-20-2021]~~

1. The goal is to attain and maintain a \$5,000,000 fund balance.
- ~~2. A minimum of \$250,000 shall be appropriated annually by the Board as part of the budget process until the fund goal of \$5,000,000 is reached.~~
- ~~3. Interest earned by monies in the fund shall inure exclusively to the fund on a cash basis until the fund goal of \$5,000,000 is reached.~~
- ~~4. Monies appropriated to the fund shall be deposited in the account at the beginning of the Fiscal Year, or as received from the funding jurisdictions.~~
- ~~5. This unencumbered balance of this fund may be used as collateral for short-term debt obligations.~~
- ~~6.2.~~ The Chief Financial Officer, with concurrence of the President & CEO, is authorized to borrow amounts from the Excess Judgment Fund to pay expenses of the Transit System in anticipation of routine operating subsidies and capital grants. All amounts borrowed from the Excess Judgment Fund shall be reimbursed to such Fund as soon as possible with normal Agency revenues such as farebox revenue, sales tax revenues, interest earnings and operating subsidy funds. The Board of Commissioners ~~is to be notified, in writing, of any borrowing, outlining the amount borrowed shall receive notification of the borrowing activity from the fund as part of the annual budget approval.~~

H. Claim Settlement Authorization.

1. The following positions have the authority limits to approve claim settlements for any one person or entity in a single accident or occurrence:

a. Risk Manager:	<u>\$50,000</u>
b. Director Risk Management and Compliance:	<u>\$100,000</u>
c. Chief Legal Counsel:	<u>\$250,000</u>
d. President and CEO:	<u>Missouri Sovereign Immunity Per Person Limit</u>
2. The Board of Commissioners must approve defense settlements exceeding the Missouri sovereign immunity limit for any one person in a single accident or occurrence. The Claim Settlement Authorization, based upon the Missouri sovereign immunity limit, shall be adjusted annually as published by the Missouri Department of Insurance. Authorization granted by the Board of Commissioners is deemed to include an additional contingency amount, equal to 20% of the actual authorization granted, for extraordinary use by the President & CEO. This additional authorization may be granted by the President & CEO as trial approaches or during the actual trial, or as part of a final offer of settlement before trial.
3. For settlement amounts over ~~\$100,000~~\$250,000 and up to the sovereign immunity limit, the President & CEO will approve and must notify and receive acknowledgement from the Board of Commissioner's' Chair and Vice Chair. ~~Settlements from \$20,000 to \$100,000 will require the approval of the Director of Risk Management who must notify and receive acknowledgement~~

from the Agency's Chief Legal Counsel. ~~[Revised 8-20-2021; 11-29-2023]~~

~~7.4.~~ Persons having Claim Settlement Authorization in this subsection may delegate their settlement authority in writing to other specific individuals for certain specific cases or periods of time, with the written approval of the person listed above them in the Claim Settlement Authorization table listed in subdivision 1 of this subsection. The Risk Manager may delegate settlement authority to the Third-Party Administrator described in subsection D of this section in writing for certain dollar amounts or claims, with the approval of the Director of Risk Management and Compliance.

~~H.I.~~ Litigation Management and Board Notification. In addition to requests for settlement, authorization, the Board of Commissioners will be notified by management about large claims or lawsuits that may significantly impact the Agency's financial stability, its assets, or its public image. ~~[Revised 8-20-2021]~~

1. The Director of Risk Management and Compliance will regularly provide informational briefs to the Board on claims and lawsuits that fall into the following classifications:
 - a. Fatalities & severely disabling injuries, in the event that the General Manager, Safety has not already reported to the Board.
 - b. Jury verdict range or settlement range is expected to exceed \$100,000 Any claim where the Chief Legal Counsel reasonably anticipates a jury trial will occur, both prior to and during jury trial.
 - c. Other unusual or sensitive claims which may be of particular interest to the Commissioners.
 - d. Final results on claims where the Board has extended settlement authorization.
2. The briefing to the Board will contain:
 - a. Facts & background of the case.
 - b. Summary of injuries & special damages.
 - c. Assessment of liability and expected outcome.
 - d. Litigation history and status if in suit.
 - e. Opinion of legal counsel (if assigned).
 - f. Recommendations and strategy for an appropriate resolution.
3. In addition to the information briefs described in subsection 1 and 2 above, the Director of Risk Management and Compliance will provide an annual update to the Board of Commissioners detailing the performance of the overall Risk Management program. This update shall include all cases in the previous year where settlement or anticipated settlement exceeds \$100,000, information on total annual claims paid, and other information as requested by the Board of Commissioners, President and CEO, or Chief Legal Counsel.
- ~~3.4.~~ The Director of Risk Management and Compliance will maintain a written litigation management program, attorney billing guidelines, and procedures for selecting and retaining defense counsel as specified in more detail in the Agency's Management Policies & Procedures.

~~I.J.~~ Review of Agency Contracts and Documents. The Director of Risk Management, in consultation with the Agency's Chief Legal Counsel as needed, will review Agency contracts, leases, agreements, easements or other documents that transfer risk, specify indemnity obligations, or require specific

insurance from one or more of the parties. ~~[Revised 11-29-2023]~~

Section 50.010. Procurement and Contract Administration. [Effective 2-26-1999; revised 8-14-2009; 2-28-2025; revised 7-1-2026]

A. Definitions. [~~Revised 8-14-2009; 2-28-2025~~]

CHIEF PROCUREMENT OFFICER — means the Vice President of Procurement, Inventory Management, and Supplier Diversity.

COMPETITIVE BID PROCUREMENT — means a procurement method by which bids are publicly solicited and a firm-fixed-price contract (lump sum or unit price) is awarded to the responsible bidder whose bid, conforming to all the material terms and conditions of the invitation for bids, is the lowest in price. At BSD, these are commonly referred to as Sealed Bids (SB) and Requests for Quote (RFQ).

COMPETITIVE NEGOTIATION PROCUREMENT — means a procurement method by which proposals are solicited from a number of qualified sources and the award is made to the responsible bidder or offeror whose proposal is most advantageous to the Agency with price and other factors considered. At BSD, these are commonly referred to as Requests for Proposal (RFP).

DBE PLAN — means the Agency's plan for Disadvantaged Business Enterprises (as defined by federal law).

FAIR MARKET VALUE — means the value of an item as determined by the amount offered by the highest bidder.

INDEPENDENT COST ESTIMATE — means a process whereby the estimated cost of a good or service to be procured is established by Agency staff or Agency representatives prior to the procurement; and the resulting estimate is used to assess the fair and reasonableness of an offered price. At BSD, this is commonly referred to as an ICE.

NON-COMPETITIVE PROCUREMENT — means a method by which goods and/or services are sourced from a single vendor. At BSD, these are commonly referred to as Sole Source (SS), Emergency, or Ratifications.

PRESIDENT & CEO — means the President & CEO of the Agency or an authorized designee.

PROCUREMENT DEPARTMENT — means the Agency's Procurement Department.

RESPONSIBLE — means a bidder or proposer who has all financial and technical capabilities to deliver materials or perform the work, i.e., adequate finances, capable of complying with required delivery, and satisfactory past performance.

RESPONSIVE — means an offer which conforms in all material respects to the requirements of the solicitation at the scheduled time of submission and does not require further discussions with the offeror.

B. General Policy. [~~Revised 8-14-2009~~]

1. It is the policy of the Agency to procure all needed goods and services (exclusive of real property) at the lowest total end-use cost, maintaining acceptable quality standards, and in accordance with the Agency's DBE Plan. All procurement methods and processes shall be conducted in a manner that ensures fair and open competition among all qualified interested parties.
2. Contract administration methods shall be maintained to assure that goods and services received by the Agency meet the terms and conditions of the contract.
3. Procurement practices shall comply with laws, regulations and guidelines of the federal government, state governments and other political subdivisions or agencies and the provisions of grant or funding agreements, if applicable.
4. The Procurement Department shall direct the procurement and contract administration of all

goods and services on behalf of the Agency except as otherwise provided by Board Policy or as approved by the President & CEO.

- C. Procurement Methods. Generally, Agency procurement methods are dictated by provisions of federal law or grant or funding agreements entered into in connection with funding of particular procurements, projects or activities of the Agency. The Procurement Department shall conduct procurements in accordance with procedures required by applicable law, if any, and the provisions of applicable grant or funding agreements, if any. Where no procurement procedure is required by provisions of applicable law or grant or funding agreements, the Procurement Department shall establish procedures for such procurement, which are designed to meet the policies of the Agency as set forth in this Article.
- D. Award Criteria.
1. The following factors shall be considered in awarding procurement contracts:
 - a. Conformance to solicitation requirements;
 - b. Bidder's or offeror's previous record of performance and quality;
 - c. Technical and financial capability of bidder or offeror to render satisfactory service; and
 - d. Value, price or cost as determined by the Agency's independent cost estimate and price or cost analysis.
 2. Prior to award, bids and proposals must be determined to be responsive and responsible to all Agency requirements. Cost or price must be determined to be fair and reasonable and there must be an independent cost estimate and analysis to support such a determination. The Agency reserves the right to reject any and all bids, waive minor informalities and contract in the best interest of the Agency.
 3. Competitive Bid Procurement awards must be made to the lowest responsive, responsible bidder.
- E. Award Authority. ~~Revised 6-24-2022; 2-28-2025~~
1. The Board of Commissioners shall approve the following procurements:
 - a. Competitive Negotiation Procurements which exceed \$500,000. At BSD, these are commonly referred to as Requests for Proposal (RFP).
 - b. Non-Competitive Procurements which exceed \$100,000. At BSD, these are commonly referred to as Sole Source (SS), Emergency, or Ratifications.
 - c. Procurements for a contract term, including options, which exceed five years.
 - d. Procurements which exceed the amounts budgeted or otherwise approved by the Board of Commissioners for such project, function or service.
 2. The President & CEO shall approve the following procurements, without further authorization by the Board of Commissioners, provided that: (i) the term of such contract, including options does not exceed five years, and (ii) the amount of such contract (which shall be calculated including all options) is within the amounts budgeted or otherwise approved by the Board of Commissioners for such project, function or service:
 - a. Competitive Procurements. As BSD, these are commonly referred to as Sealed Bids (SB) or Requests for Quote (RFQ).
 - b. Competitive Negotiation Procurements which do not exceed \$500,000. At BSD, these are commonly referred to as Requests For Proposal (RFP).
 - c. Non-Competitive Procurements which do not exceed \$100,000. At BSD, these are commonly referred to as Sole Source (SS), Emergency, or Ratifications.

3. ~~Single Bids where~~ In situations where BSD only receives one bid for a Sealed Bid (SB), or one proposal for a Request for Proposal (RFP), a review ~~is~~ must be conducted to verify that specifications were not unduly restrictive, ~~and to survey potential sources~~ Other potential vendors will be surveyed to determine why they chose not to submit a bid or proposal. In this instance, ~~competition may be if the bid or proposal process is~~ determined to be adequate, ~~and~~ the procurement will qualify as a validly competed procurement ~~Negotiated Procurement~~, with ~~Negotiated the appropriate SB or RFP p~~Procurement ~~p~~Procedures to apply. ~~Single Bids are Competitive Procurements (SB only) where only one bid was received or Competitive Negotiation Procurements (RFP) where only one proposal was received. If the bid or proposal process is determined to be unduly restrictive, then the procurement will follow the Sole Source (SS) requirement for the appropriate dollar amount.~~

F. Contract Options.

1. The President & CEO may exercise contract options if they have been evaluated and determined to be in the best interest of the Agency. The following factors shall be considered in making such evaluation and determination:
 - a. The continued need for the goods or services;
 - b. The performance of the contractor;
 - c. The fairness and reasonableness of cost; and
 - d. The availability of sufficient funds to cover the option cost.
2. The option price may not exceed the option price set forth under the initial contract and cannot exceed the amount budgeted by or otherwise approved by the Board of Commissioners for such project, function or service.

G. Contract Modifications.

1. The President & CEO may enter into modification(s) to contracts awarded pursuant to this Article if the cost of the modification is within (a) the amount budgeted or otherwise approved, for that contract, by the Board of Commissioners; or (b) is within the originally established contract contingency approved by the Board of Commissioners. Contract modifications which do not satisfy such parameters must be approved by the Board of Commissioners.
2. The President & CEO is authorized to extend contract performance periods up to 180 days in the aggregate beyond the original contract performance period, ~~provided that no single extension shall exceed 90 days~~. Contract extensions in excess of 180 days must be approved by the Board of Commissioners.

H. Fuel and Energy Source Procurements. In order to take advantage of fluctuations in the volatile commodities markets and procure fuel and energy sources in the most timely, cost-effective manner, the Chief Procurement Officer is authorized to procure fuel and energy sources (e.g. diesel fuel, natural gas, electricity and gasoline, etc.) through a competitive process approved by the President & CEO without approval by the Board of Commissioners of specific purchases. **[Revised 8-14-2009]**

I. Unsolicited Proposals.

1. It is the policy of the Agency to encourage the submission of new and innovative ideas. Where such submissions are not in response to Agency solicitations, they shall be considered unsolicited proposals and
2. Unsolicited proposals may be accepted if:
 - a. They have been thoroughly evaluated and determined to be in the best interest of the Agency;

- b. Their cost has been determined to be realistic;
 - c. There are sufficient funds to cover the cost; and
 - d. The award of such procurement complies with the Agency's procurement policy and practices set forth in this Article.
- J. Sale and Disposition of Assets and Property. ~~[Revised 9-3-1999; 8-14-2009]~~
- 1. It is the policy of the Agency to sell and dispose of assets and property no longer needed for Agency purposes. Such sale and disposition shall be for fair market value or appraised value, unless otherwise approved by the Board.
 - 2. The President & CEO is authorized to approve contracts disposing of assets (excluding real property) having a fair market or appraised value up to \$100,000. The Board of Commissioners shall approve all sales and dispositions in excess of \$100,000 fair market or appraised value.
 - 3. The Chief Procurement Officer shall be responsible for establishing procedures regarding the sale and disposal of excess equipment, materials and supplies.
- K. Code of Ethics and Conflict of Interest.
- 1. Any Agency officer, commissioner, employee, or agent involved in procurement matters shall adhere to the Agency's Code of Ethics and Conflict of Interest policies.
 - 2. No Agency Commissioner, employee or agent shall at any time prior to award of a procurement contract reveal technical and price information, other than information resulting from a public opening or a public meeting of the Board of Commissioners or its Committees.
- L. Conflicts in Policy. In the event of any conflict between this policy and the provisions of applicable grant or funding agreements, the President & CEO shall resolve such conflicts in such a manner that is in the best interest of the Agency. If such resolution would violate the provisions of this Article or other Board Policy, Board of Commissioner approval is required.
- M. Waiver of Policy.
- 1. The President & CEO may waive this procurement policy, but only in an emergency. An emergency is any situation that requires immediate correction to avoid jeopardizing the health or safety of either the general public or Agency personnel, that jeopardizes public or private property, or which risks the interruption of service. The President & CEO shall immediately notify the Board Chair of any waiver of the provisions of this policy, which require approval by the Board of Commissioners.
 - 2. Any employee who deviates from this policy without the prior, written approval of the President & CEO or Board of Commissioners is subject to appropriate disciplinary action, including release from employment.
- N. Management Procedures. ~~[Revised 8-14-2009]~~
- 1. All actions taken by the President & CEO and the Chief Procurement Officer shall be consistent with this policy.
 - 2. The Chief Procurement Officer shall establish procedures to ensure compliance with all aspects of this policy.
 - 3. The Chief Procurement Officer shall provide quarterly reports to the Board of Commissioners relating to procurement activities, which exceed \$100,000, including contract modifications and award of options.

- O. Procurement Records. The Chief Procurement Officer shall maintain records relating to procurements conducted by the Procurement Department, which shall include: ~~[Revised 8-14-2009]~~
1. The rationale for the method of procurement,
 2. The basis of and authority for the award,
 3. The basis for the contract price, and
 4. Any other documentation required by law, regulation, or funding or grant agreement, if applicable.

**A RESOLUTION OF THE BOARD OF COMMISSIONERS
OF THE BI-STATE DEVELOPMENT AGENCY OF
THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT
TO APPROVE REVISIONS TO BOARD POLICY, CHAPTER 30 AND CHAPTER 50**

PREAMBLES:

Whereas, the Bi-State Development Agency of the Missouri-Illinois Metropolitan District (the "Agency"/ "BSD") is a body corporate and politic, created by an interstate compact between the states of Missouri and Illinois, acting by and through its Board of Commissioners (the "Board"); and

Whereas, the Agency is authorized by Mo. Rev. Stat. §§ 70.370 et seq. and 45 Ill. Comp. Stat. 100/1 et seq. jointly referred to herein as the "Compact"); to make suitable rules and regulations consistent with its mission and not inconsistent with the constitution or laws of either state, or any political subdivision thereof; and

Whereas, Article VI of the Bylaws – Board Policies of the Agency, provides that any action by the Board establishing policy, administrative, business, or otherwise, shall be known as "Board Policies" and that the Board may adopt, amend or repeal, in whole or in part, the Board Policies at any meeting of the Board, except that unless otherwise designated by the Chair, all Board Policies shall be tabled for a period of one month and shall become effective upon adoption by the Board; and

Whereas, as part of their ongoing review of BSD policy and administration, and in response to requests for certain policy clarifications by the Chief Audit Executive, leaders in the BSD Procurement, Finance, Risk, and Legal offices reviewed the policies in Chapters 30 and 50 of Board Policy; and

Whereas, upon completion of this review, the leaders found edits were necessary in order to clarify and streamline certain processes, while also retaining appropriate reviews and approvals by the President and the Board of Commissioners; and

Whereas, it is feasible, necessary and in the public interest for the Board of Commissioners to approve and adopt revisions to Board Policy, Chapter 30 and Chapter 50, in accordance with the terms and conditions described herein.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS OF THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. Findings. The Board of Commissioners hereby finds and determines those matters set forth in the preambles as fully and completely as if set out in full in this Section 1.

Section 2. Approval of Board Policy Revisions. The Board of Commissioners hereby approves and adopts revisions to Board Policy, Chapter 30 and Chapter 50, as set forth in Section 3 of this Resolution, and waives tabling the revisions, as provided in Article VI of the Bylaws, so that they are effective upon Board approval, under and pursuant to this Resolution and the Compact for the authorized Agency purposes set forth in the preambles hereof and subject to the conditions hereinafter provided.

Section 3. Form of the Board Policy, Chapter 30 and Chapter 50. The form of the Chapter 30 and Chapter 50 revisions (as provided in the Attachments and made a part hereof), substantially in the form presented to this meeting are hereby approved, and officers of the Agency, including without limitation, the President and CEO, are hereby authorized and directed to execute and deliver and attest, respectively, the Chapter 30 and Chapter 50 revisions, with such changes, modifications, insertions and omissions as may be deemed necessary or desirable to affect the Chapter 30 and Chapter 50 revisions with the necessity and desirability of such changes, modifications, insertions and omissions conclusively evidenced by their execution thereof.

Section 4. Actions of Officers Authorized. The officers of the Agency, including, without limitation, the President and CEO, are hereby authorized and directed to execute all documents and take such actions as they may deem necessary or advisable in order to carry out and perform the purposes of this Resolution and the execution of such documents or taking of such action shall be conclusive evidence of such necessity or advisability.

Section 5. Severability. It is hereby declared to be the intention of the Board of Commissioners that each and every part, section and subsection of this Resolution shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Commissioners intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Resolution shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the intent of this Resolution.

Section 6. Rights under Resolution Limited. No rights shall be conferred by this Resolution upon any person or entity other than the Agency, officers and employees.

Section 7. Governing Law. The laws of the State of Missouri shall govern this Resolution.

Section 8. No Personal Liability. No member of the Board of Commissioners, officer, employee or agent of the Agency shall have any personal liability for acts taken in accordance with this Resolution.

Section 9. Payment of Expenses. The Executive Vice President and CFO is hereby authorized and directed to pay or cause to be paid all costs, expenses and fees incurred in connection with or incidental to this Resolution.

Section 10. Effective Date. This Resolution shall be in full force and effect from and after its passage and approval.

ADOPTED by the Board of Commissioners of The Bi-State Development Agency of the Missouri-Illinois Metropolitan District this 12th day of June, 2026.

In Witness Whereof, the undersigned has hereto subscribed his signature and caused the Seal of the Agency to be affixed.

**THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT**

By _____

Title _____

[SEAL]

ATTEST:

By _____

Deputy Secretary to the Board of Commissioners

From: Crystal Messner, CFE, CIA, CISA, IAP
Chief Audit Executive
Subject: **FY2027 Risk Based Annual Internal Audit Plan**
Briefing Paper No. 26-27
Disposition: Approval
Presentation: Crystal Messner, Chief Audit Executive

Objective:

To present to the Board of Commissioners for approval, the Fiscal Year (FY) 2027 Annual Audit Work Plan.

Background:

The proposed Annual Internal Audit Plan for FY2027 confirms our compliance with the Global Professional Auditing Standards issued by the Institute of Internal Auditors (IIA).

Internal Audit Department (IAD) will employ an audit strategy to guide how audit resources will be deployed and to determine the timing of which audits will be performed. This document sets forth the Internal Audit strategy and identifies the audit priorities to be addressed during the planned audit period. IAD has also taken into consideration that circumstances may arise during the year; therefore, the audit plan may be subject to changes.

The Annual Internal Audit Plan provides:

- A clear view of IAD's workload that aligns with Agency strategic goals;
- A base for assessing the adequacy and deployment of audit resources;
- A yardstick against which progress and performance can be measured; and
- The flexibility to undertake special projects from the Audit, Finance and Administration Committee, President and CEO and/or Senior Management (this supersedes certain audit projects listed in the Audit Work Plan).

The Annual Internal Audit Plan incorporates a risk-based analysis of Bi-State Development's (BSD's) operations as its foundation. In performing these audits, IAD will provide assurance to the Audit, Finance, and Administration Committee that risks have been identified which could prevent BSD from achieving its strategic objectives. IAD, working in conjunction with Management, will use the audit reports and related recommendations to develop Corrective Action Plans for the assessment and management of these risks.

The scope of the Annual Internal Audit Plan is designed to address key risk areas, including fraud and ethics, in the following critical systems:

- Corporate: These include the overarching functions managed centrally to ensure effective operations, risk management and corporate governance;

- Support: These include those functions and systems that contribute towards the overall objectives indirectly through providing services and resources to the Operational systems; and
- Operational: These include the main functions associated with the core activities of BSD.

Conclusion:

The Annual Audit Work Plan provides a detailed list of audit projects to be performed during the fiscal year.

Previous Action:

This item was approved by the Audit, Finance & Administration Committee at the May 28th meeting.

Board Action Requested:

The Audit, Finance & Administration Committee recommends that the Board of Commissioners approve the FY2027 Annual Internal Audit Plan, as presented.

Funding Source:

Funding is provided through the IAD operating budget.

Attachment:

1. Draft – FY2027 Annual Internal Audit Plan



**BI•STATE
DEVELOPMENT™**

INTERNAL AUDIT DEPARTMENT FISCAL YEAR 2027 ANNUAL AUDIT WORK PLAN

**Date Presented to
Audit, Finance, and Administration Committee:
May 28, 2026**

CRYSTAL M. MESSNER
Chief Audit Executive

BRYCE HOENER
Internal Audit Coordinator

Executive Summary

The proposed Internal Audit Department's (IAD's) Audit Work Plan for Fiscal Year (FY) 2027 confirms our compliance with the Global Internal Audit Standards issued by the Institute of Internal Auditors (IIA). The Audit Work Plan incorporates a risk-based analysis of Bi-State Development's (BSD's) operations as its foundation.

IAD will employ an audit strategy to guide how IAD's resources will be deployed to determine the timing of which audits will be performed. This audit strategy is a key step for the formulation of the Audit Work Plan. This document sets forth the Internal Audit Strategy and the Audit Work Plan that identifies the audit priorities to be addressed during this fiscal year. The Internal Audit Strategy has been used to determine the areas where resources should be allocated. The IAD has also taken into consideration that circumstances may arise during the year; therefore, the Audit Work Plan may be subject to changes. Any significant revisions to the internal audit plan and budget required during the fiscal year will be communicated to the AFA Committee and Board for discussion, if and when they occur.

The Internal Audit Strategy and Audit Work Plan provide:

- A clear view of Internal Audit's workload;
- A base for assessing the adequacy and deployment of audit resources;
- A yardstick against which progress and performance can be measured;
- The Audit Committee's authority to execute the Audit Work Plan;
- That all reviews will be performed in accordance with the appropriate professional audit standards;
- That upon completion of a review, an audit report will be presented to management that outlines the audit objectives, scope of our work, the risks considered, an assessment of the internal controls, audit findings, and recommendations for improvement;
- The Audit, Finance, and Administration Committee with a quarterly performance report; and,
- Flexibility to undertake special projects from the Board, Audit Committee, President and CEO, and/or Senior Management (this supersedes certain audit projects listed in the Audit Work Plan).

Annual Audit Work Plan and Strategy

The detailed Audit Work Plan for this Fiscal Year is presented in **Exhibit B**. This plan sets out how the IAD proposes to provide assurance over BSD's key risks. From time to time, it may be necessary to update the Audit Work Plan to address unforeseen risks that emerge requiring the use of IAD's resources.

The scope of the Audit Work Plan is designed to address BSD's long term strategic objectives, and serve all the agency's stakeholders by aligning the Agency's Key systems:

- Corporate: These include the overarching functions managed centrally to ensure effective operations, risk management, and corporate governance;
- Support: These include those functions and systems that contribute towards the overall objectives indirectly through providing services and resources to the operational systems; and
- Operational: These include the main functions associated with BSD's core activities.

Bi-State Development KEY SYSTEMS CHART

- **Corporate:** These include the overarching functions managed centrally to ensure effective operations, risk management, and corporate governance
- **Support:** These include those functions and systems that contribute towards the overall objectives indirectly through providing services and resources to the operational systems
- **Operational:** These include the main functions associated with BSD's core activities

OPERATIONAL

SUPPORT

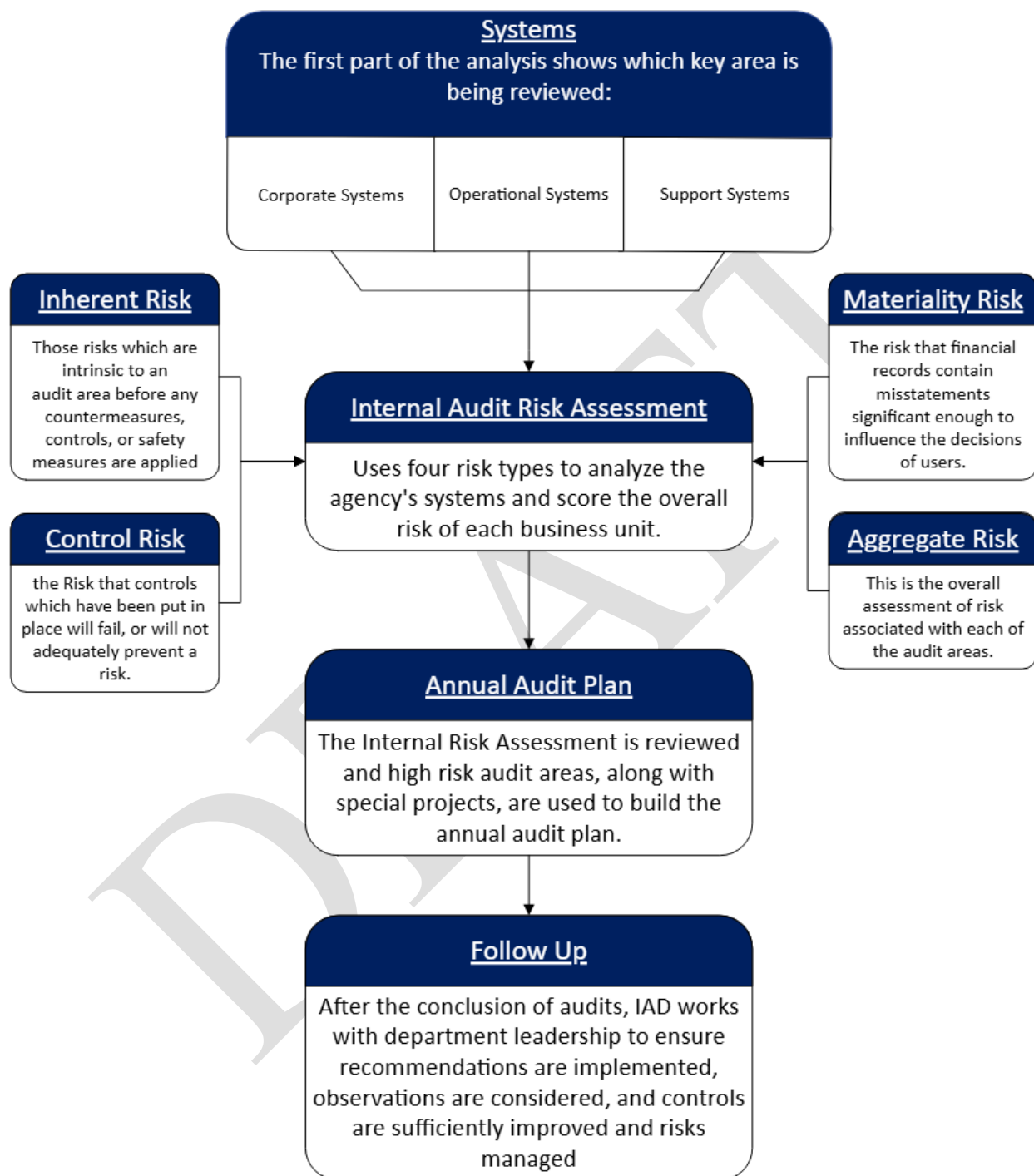
CORPORATE

Strategic Planning Change Management
Self-Insurance Legal State Safety Oversight
Corporate Compliance Internal Audit
Risk Management System Safety & Security

MetroBus Call-A-Ride MetroLink
STL Regional Airport Gateway Arch Arch Riverboats

Payroll Capital Projects Financial Systems
Information Technology Labor Relations Treasury Grants
Procurement Facilities Management Transit Security
Organizational Effectiveness Fixed Assets
Accounts Payable Budgeting
Accounts Receivable Vehicle Maintenance

The overall audit strategy detailed below explains how the elements of the Risk Assessment fit into the Agency's key systems and contribute to the Audit Work Planning processes.



Risk Assessment

The Internal Audit Department with the assistance of BSD's Management previously compiled a Risk Assessment analysis (**Exhibit B**), taking into consideration the following probable risk factors and potential exposures the Agency could experience:

<u>Probable Risk Factors</u>	<u>Potential Exposures</u>
Accessibility	Financial Loss
Business Disruption	Legal Violations
Credit	Negative Customer Impact
Customer Service	Loss of Business Opportunity
Data Integrity	Public Embarrassment
Fraud	Inefficient Business Process
Financial Report Misstatement	
Illegal Activity	
Natural and/or Man-Made Disaster	
Physical Harm	

The Internal Risk Assessments have identified approximately 14 Departments with an average of 44 auditable units each. An auditable unit is defined as any particular topic, subject, project, department, division, process, system or function that is deemed to be worthy of an audit.

It is important to point out that not all of the auditable units need to be examined by the Internal Audit Department every fiscal year. In the past, BSD's independent External Auditors and Consultants reviewed approximately 30% of the auditable units as part of the annual financial statement audit, governmental oversight audits, and on call audits. The Internal Audit Department will work with BSD's independent External Auditors to coordinate the scheduling of audits to avoid any duplication.

In developing the proposed Annual Audit Work Plan for this fiscal year, specific attention was given to those auditable units which have not been assessed in recent years or are of higher risk.

Audit Follow-Up

The IAD has included some specific reviews within the Audit Work Plan to follow up on Recommendations and improvement opportunities identified by previous Internal Audit Reports and by our External Auditors. Also, IAD will track Management's progress made towards implementing respective Recommendations.

The Chief Audit Executive will provide the Audit, Finance and Administration Committee, Board of Commissioners, President & CEO, and Senior Management with Audit Reports throughout the

year to ensure that we are meeting expectations. IAD will also ensure that effective communication channels are maintained with our External Auditors to make certain that BSD is receiving the maximum benefit from these combined audit resources.

Quality Assurance

The IAD's mission is to consistently provide the highest level of professional service to meet BSD's and the Audit, Finance and Administration Committee's needs. The IAD intends to achieve that goal through the following objectives:

- Prepare a detailed Audit Work Plan that will be presented to the Audit, Finance and Administration Committee for approval;
- Provide continuing professional education (CPEs) and training for the IAD staff;
- Utilize the expertise, resources, and technical excellence of the "On-Call" audit firms for specialized Audits;
- Discuss Audit Findings and Recommendations with Management prior to issuing the Draft Audit Report;
- Conduct regular follow-ups and review Management's progress towards the implementation of prior Audit Recommendations;
- Develop a tailored approach for each Audit using a defined methodology, current regulations, and professional audit standards;
- Maintain all Audit files and reports in accordance with IIA Quality Assurance Standards;
- Perform ongoing monitoring and periodic self-assessments as part of departments quality assurance and improvement program;
- Liaison with External Audit to ensure that there is effective communication and cooperation between Internal and External Audit; and
- Work with the following performance measures to achieve the corresponding target.

Performance Measure	Target
Completion of Annual Audit Work Plan	100%
Issuance of draft audit report	At exit conference
Receipt of Management responses to draft audit report	10 working days after draft audit report has been issued
Issuance of final audit report	10 working days after Board approval
Follow-Up Corrective Action Form And Issuance of Follow-Up Report	Follow-up starts during the first full quarter following approval of draft audit report by BSD's Board of Commissioners, and continues quarterly until corrective actions are considered implemented.
Staff training	All staff members will complete assigned training as needed for professional development. Staff members holding professional designations will

	complete all required CPEs annually per professional organizational requirements, including applied ethics training.
Completion of Annual Internal Quality Assessment	100%

Internal Audit Department – Professional Staff

For FY 2027, IAD’s Staffing will be as follows:

Crystal Messner, CIA, CFE, CISA, IAP – Chief Audit Executive
 Bryce Hoener – Internal Audit Coordinator
 Travis Attkisson, CIA, CISA – Internal Audit Director
 Jaime King, CIA, CFE, CRMA, TSSP, PTSCTP, IAP – Senior Internal Auditor
 Bob Goeckner, CIA, IAP – Senior Internal Auditor
 Andrea Jumper, TSSP, PTSCTP, IAP – Senior Internal Auditor
 Mary Gudermuth, IAP – Internal Auditor

During this Fiscal Year, IAD plans to continue the use of “On-Call Contracts” with Certified Public Accounting (**CPA**) firms and Cybersecurity Consultants to assist in the execution of the Annual Audit Work Plan.

Current On-Call contracts include:

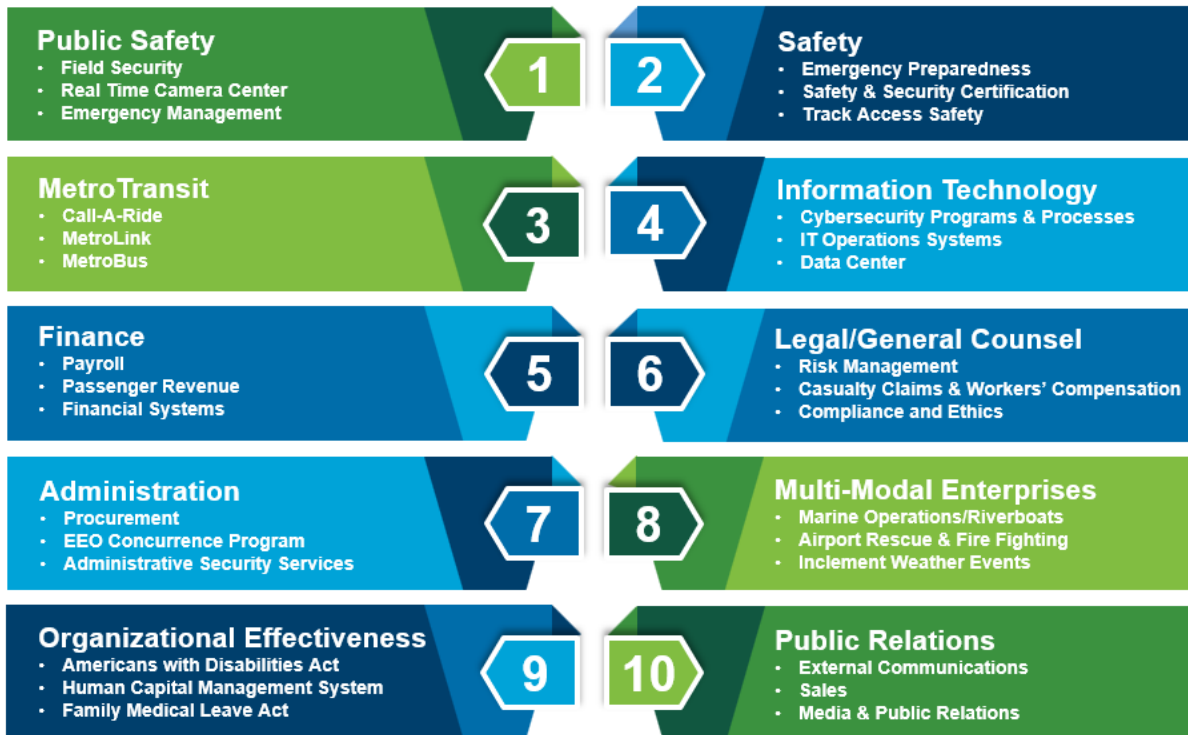
Armanino, LLP – Audit Consultants
 Baker Tilly – Audit Consultants
 BDO – Audit Consultants
 Crowe, LLP – Audit Consultants
 FORVIS – Audit Consultants
 Honkamp, P.C. – Audit Consultants
 RubinBrown – Audit Consultants
 True North Consulting Group – Cybersecurity Consultants
 UNCOMN, LLC – Cybersecurity Consultants
 MGK – Cybersecurity Consultants
 CTI – Healthcare and Dental Claims (Specialized Audit Contract)

BI-STATE DEVELOPMENT
INTERNAL AUDIT DEPARTMENT
FY2027 ANNUAL AUDIT WORK PLAN

EXHIBIT A



RISK ASSESSMENT SUMMARY
Top 10 Risks



**BI-STATE DEVELOPMENT
INTERNAL AUDIT DEPARTMENT
FY2027 ANNUAL AUDIT WORK PLAN**

EXHIBIT B

FY2027 - Internal Audit Work Plan

1st Quarter – July, August, September

Safekeeping Treasury Quarterly Accounts Audit – Ending June 30, 2026
Internal Audit Follow-Up Report
Internal Audit Department Quarterly Status Report
EthicsPoint and Special Investigations
Call-A-Ride Medicaid Audit
Construction Cost Audit
Healthcare and Dental Claims Audit
COOP/BCP Consultation
Non-Revenue Vehicle Consultation
Agency Card Consultation

2nd Quarter – October, November, December

Safekeeping Treasury Quarterly Accounts Audit – Ending September 30, 2026
Internal Audit Follow-Up Report
Internal Audit Department Quarterly Status Report
EthicsPoint and Special Investigations
Audit Software Assessment
Finance Consultation
Management Action Plans Review
IT/AI Governance Consultation

3rd Quarter – January, February, March

Safekeeping Treasury Quarterly Accounts Audit – Ending December 31, 2026
Internal Audit Follow-Up Report
Internal Audit Department Quarterly Status Report
EthicsPoint and Special Investigations
Audit Software Selection and Implementation
Quality Audit Reviews/Continuous Improvement
Management Action Plans Review
FY 2027 Annual Internal Audit Risk Assessment

4th Quarter – April, May, June

Safekeeping Treasury Quarterly Accounts Audit – Ending March 31, 2027
Internal Audit Follow-Up Report
Internal Audit Department Quarterly Status Report
EthicsPoint and Special Investigations
Management Action Plans Review
FY 2028 Annual Audit Work Plan
NIST IT Risk Assessment
External Information Systems Penetration On-Call Audit

**BI-STATE DEVELOPMENT
INTERNAL AUDIT DEPARTMENT
FY2027 ANNUAL AUDIT WORK PLAN**

CY2026 State Safety Oversight Audit: MetroLink, MetroBus, and Call-A-Ride

1st Quarter – January, February, March

Safety & Security Oversight Audits Quarterly Status Report
Submit 2025 Annual State Safety and Security Oversight Review and Certification Report
Facilitate CAP development for 2025 Safety and Security Management Audit findings
Participate in the CAP Advisory Working Group
Facilitate SCADA CAP Meetings
Follow-up on IAD SSO CAPs due for closure
Prepare audit schedule and checklist for 2026 Safety and Security Management Audit

2nd Quarter – April, May, June

Safety & Security Oversight Audits Quarterly Status Report
Participate in the CAP Advisory Working Group
Facilitate SCADA CAP Meetings
Follow-up on IAD SSO CAPs due for closure
Submit 2026 Safety and Security Management Audit schedule and checklist to BSSO
Coordinate document requests and reviews start in March
Commence field verification and virtual interviews in June and continue through 3rd Quarter for the following areas:

- SCADA (including a system assessment using On-Call Cybersecurity Specialist)
- Transit Operations
- Training Department
- IAD
- Public Safety

3rd Quarter – July, August, September

Safety & Security Oversight Audits Quarterly Status Report
Participate in the CAP Advisory Working Group
Facilitate SCADA CAP Meetings
Follow-up on IAD SSO CAPs due for closure
Coordinate supplemental document requests, reviews, and interviews
Complete audit work for 2026 Safety and Security Management Audit
Prepare draft report for 2026 Safety and Security Management Audit
Facilitate CAP development for 2026 Safety and Security Management Audit findings

4th Quarter – October, November, December

Safety & Security Oversight Audits Quarterly Status Report
Finalize 2026 Safety and Security Management Audit Report and CAPs
Participate in the CAP Advisory Working Group
Facilitate SCADA CAP Meetings
Follow-up on IAD SSO CAPs due for closure
Begin Audit Planning Activities for 2027 Safety and Security Management Audit

**BI-STATE DEVELOPMENT
INTERNAL AUDIT DEPARTMENT
FY2027 ANNUAL AUDIT WORK PLAN**

CY2026 State Safety Oversight Audit: Loop Trolley

1st Quarter – January, February, March

Safety & Security Oversight Audits Quarterly Status Report
Submit 2026 Annual State Safety and Security Oversight Review and Certification Report
Facilitate CAP development for 2026 Safety and Security Management Audit findings
Participate in the Loop Trolley Safety and Security Committee (SSC)
Follow-up on IAD CAPs due for closure
Prepare audit schedule and checklist for 2026 Safety and Security Management Audit

2nd Quarter – April, May, June

Safety & Security Oversight Audits Quarterly Status Report
Participate in the Loop Trolley Safety and Security Committee (SSC)
Follow-up on IAD CAPs due for closure
Submit 2026 Safety and Security Management Audit schedule and checklist to SSO
Coordinate document requests and reviews starting in March
Commence field verification and virtual interviews in June and continue through 3rd quarter for the following areas:

- Transit Operations
- Training Department
- IAD
- Public Safety

3rd Quarter – July, August, September

Safety & Security Oversight Audits Quarterly Status Report
Participate in the Loop Trolley Safety and Security Committee (SSC)
Follow-up on IAD CAPs due for closure
Coordinate supplemental document requests, reviews, and interviews
Complete audit work for 2026 Safety and Security Management Audit
Prepare draft report for 2026 Safety and Security Management Audit
Facilitate CAP development for 2026 Safety and Security Management Audit findings

4th Quarter – October, November, December

Safety & Security Oversight Audits Quarterly Status Report
Finalize 2026 Safety and Security Management Audit Report and CAPs
Participate in the Loop Trolley Safety and Security Committee (SSC)
Follow-up on IAD CAPs due for closure
Begin Audit Planning Activities for 2027 Safety and Security Management Audit

**A RESOLUTION OF THE BOARD OF COMMISSIONERS OF
THE BI-STATE DEVELOPMENT AGENCY
OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT
APPROVING THE FY2027 RISK BASED ANNUAL INTERNAL AUDIT PLAN**

PREAMBLES:

Whereas, The Bi-State Development Agency of the Missouri-Illinois Metropolitan District (the “Agency”/“BSD”) is a body corporate and politic, created by an interstate compact between the States of Missouri and Illinois, acting by and through its Board of Commissioners (the “Board of Commissioners”); and

Whereas, the Agency is authorized by Mo. Rev. Stat. §§ 70.370 et seq. and 45 Ill. Comp. Stat. 100/1 et seq. (jointly referred to herein as the “Compact”) to purchase or lease, sell or otherwise dispose of, and to plan, construct, operate and maintain, or lease to others for operation and maintenance, passenger transportation facilities, and motor vehicle and other terminal or parking facilities; to contract with municipalities or other political subdivisions for the services or use of any facility owned or operated by the Agency, or owned or operated by any such municipality or other political subdivision; to contract and to be contracted with; and to perform all other necessary and incidental functions; and

Whereas, Board Policy, Chapter 30 Audit, Finance and Budget Section 30.005 Audit Committee Charter, A. GENERAL. The purpose of the Audit Charter is to assist the Board of Commissioners, through its Audit Committee, in fulfilling its fiduciary oversight responsibilities as follows:

(3) Internal Audit Process

- Review with Management and the Director of Internal Audit:
 - a. Significant findings on internal audits during the year and Management's responses thereto.
 - f. The Internal Audit Department's compliance with applicable standards (for example, *Government Auditing Standards*, or the Institute of Internal Auditors' (IIA's) Standards for the Professional Practice of Internal Auditing); and

Whereas, the Annual Internal Audit Plan provides: 1) A clear view of IAD’s workload; 2) A base for assessing the adequacy and deployment of audit resources; 3) A yardstick against which progress and performance can be measured; and 4) The flexibility to undertake special projects from the Audit, Finance and Administration Committee, President and CEO and/or Senior Management (this supersedes certain audit projects listed in the Audit Work Plan); and

Whereas, the scope of the Annual Internal Audit Plan is designed to address key risk areas in the following key systems including:

- Corporate Systems: These include the overarching functions managed centrally to ensure effective operations, risk management and corporate governance;
- Support Systems: These include those functions and systems that contribute towards the overall objectives indirectly through providing services and resources to the Operational systems; and
- Operational Systems: These include the main functions associated with the core activities of BSD; and

Whereas, in performance of these audits, IAD will provide assurance to the Audit, Finance, and Administration Committee that risks have been identified which could prevent BSD from achieving its strategic objectives. IAD, working in conjunction with Management, will use the audit reports and related recommendations to develop Corrective Action Plans for the assessment and management of these risks; and

Whereas, it is feasible, necessary and in the public interest for the Board of Commissioners to approve the Draft FY2027 Annual Audit Work Plan, in accordance with the terms and conditions described herein.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS OF THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. Findings. The Board of Commissioners hereby finds and determines those matters set forth in the preambles hereof as fully and completely as if set out in full in this Section 1.

Section 2. Approval of the Report. The Board of Commissioners hereby approves the Draft FY2027 Annual Audit Work Plan (as provided in the Attachment to the Briefing Paper and made a part hereof), under and pursuant to this Resolution and the Compact for the authorized Agency purposes set forth in the preambles hereof and subject to the conditions hereinafter provided.

Section 3. Actions of Officers Authorized. The officers of the Agency, including, without limitation, the President and CEO, are hereby authorized and directed to take such actions as they may deem necessary or advisable in order to carry out and perform the purposes of this Resolution.

Section 4. Severability. It is hereby declared to be the intention of the Board of Commissioners that each and every part, section and subsection of this Resolution shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Commissioners intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Resolution shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the intent of this Resolution.

Section 5. Rights under Resolution Limited. No rights shall be conferred by this Resolution upon any person or entity other than the Agency, its officers and employees.

Section 6. Governing Law. The laws of the State of Missouri shall govern this Resolution.

Section 7. No Personal Liability. No member of the Board of Commissioners, officer, employee or agent of the Agency shall have any personal liability for acts taken in accordance with this Resolution.

Section 8. Effective Date. This Resolution shall be in full force and effect from and after its passage and approval.

ADOPTED by the Board of Commissioners of The Bi-State Development Agency of the Missouri-Illinois Metropolitan District this 12th day of June, 2026.

In Witness Whereof, the undersigned has hereto subscribed his signature and caused the Seal of the Agency to be affixed.

**THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT**

By_____

Title_____

[SEAL]

ATTEST

By:_____

Deputy Secretary to the Board of Commissioners

From: Taulby Roach, President and Chief Executive Officer
Subject: Contract Award: DeBaliviere Facility Cleaning Services
Disposition: Approval
Presentation: Thomas Curran, Executive Vice President-Administration

Objective:

To present to the Board of Commissioners for approval, a request for authorization to award Contract 26-RFP-650810-TJ - DeBaliviere Facility Cleaning Services, for a five-year period.

Background:

On January 8, 2026 Bi-State Development (BSD) issued solicitation *26-RFP-650810-TJ DeBaliviere Facility Cleaning Services* to provide all equipment and supplies, materials, labor, supervision and staff necessary for facility cleaning services at DeBaliviere facility. The solicitation was advertised on BSDS'S iSupplier website. The contract period of performance consists of five (5) base years.

A total of five (5) firms were invited to bid on the solicitation for this project, however, only three (3) proposals were received.

- MERS Goodwill
- World Management
- Deep Kleen

Analysis:

The three (3) proposals were deemed responsible and responsive and were forwarded to an evaluation committee, which consisted of individuals within the Facility and Bus Maintenance Departments. The proposals were scored in accordance with the evaluation requirements, as specified in the solicitation. After completion of the initial evaluation, a consensus meeting was held to determine the procurement outcome.

The table below presents, the overall rating results, representing the consensus technical and cost scores combined. As a result, World Management is the highest-ranking firm.

Firm:	Cost	Cost Score	Technical Score	Total
DEEP KLEEN	\$5,502,000.00	103.83	158.22	262.05
MERS	\$3,807,688.93	150.00	181.95	331.95
WORLD MANAGEMENT	\$4,037,573.40	141.49	244.65	386.14
Total Possible Points		150.00	350.00	500.00
Percentage of Total Points		30%	70%	100%

Previous Contract Cost Comparison:

The previous five-year facility cleaning contract 20-RFP-106720-TJ was combined with bus cleaning services and awarded to MERS Goodwill. The cost of that contract, inclusive of a 90-day time extension, was \$5,930,387.30. The average cost per year for the previous MERS Goodwill contract for facility cleaning only was \$506,667.84 compared to \$807,514.68 per year for the new World Management contract recommendation.

Previous Action:

This item was approved by the Operations Committee at the May 28, 2026 meeting.

Board Action Requested:

The Operations Committee recommends that the Board of Commissioners approve this request to authorize the President and CEO to enter into a five (5) year contract with the highest-ranking firm, World Management, whose proposal is the most advantageous to BSD with price and other factors considered, to provide Facility Cleaning Services at BSD's DeBaliviere Facility in the not to-exceed amount of **\$4,037,573.40**.

Funding Source:

Funding will be provided through Operating Budget.

**A RESOLUTION OF THE BOARD OF COMMISSIONERS
OF THE BI-STATE DEVELOPMENT AGENCY
OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT
APPROVING THE AWARD OF CONTRACT TO
WORLD MANAGEMENT FOR FACILITY CLEANING SERVICES
AT THE DEBALIVIERE FACILITY**

PREAMBLES:

Whereas, The Bi-State Development Agency of the Missouri-Illinois Metropolitan District (the “Agency”) is a body corporate and politic, created by an interstate compact between the States of Missouri and Illinois, acting by and through its Board of Commissioners (the “Board of Commissioners”); and

Whereas, the Agency is authorized by Mo. Rev. Stat. §§ 70.370 et seq. and 45 Ill. Comp. Stat. 100/1 et seq. (jointly referred to herein as the “Compact”) to plan, construct, maintain, own and operate passenger transportation facilities, and to perform all other necessary and incidental functions, and to disburse funds for its lawful activities, to adopt rules and regulations for the proper operation of its passenger transportation facilities and conveyances, to contract and to be contracted with; and

Whereas, Board Policy Chapter 50, §50.010(E)(1)(a), requires Board approval of Competitive Negotiated Procurements which exceed \$500,000; and

Whereas, on January 8, 2026 Bi-State Development (BSD) issued solicitation 26-RFP-650810-TJ DeBaliviere Facility Cleaning Services to provide all equipment and supplies, materials, labor, supervision and staff necessary for facility cleaning services at DeBaliviere facility, for a contract period of performance which includes five (5) base years; and

Whereas, in response to the solicitation, the Agency received five (5) proposals, three (3) of which were deemed responsible and responsive and were forwarded to an evaluation committee, which consisted of individuals within the Facility and Bus Maintenance Departments; and

Whereas, the proposals were scored in accordance with the evaluation requirements, as specified in the solicitation, and after completion of the initial evaluation, a consensus meeting was held to determine the procurement outcome; and

Whereas, upon completion of the review, World Management was deemed the highest-ranking firm; and

Whereas, it is feasible, necessary and in the public interest for the Board of Commissioners to authorize the President and CEO to enter into a five (5) year contract with World Management, to provide Facility Cleaning Services at the Agency’s DeBaliviere Facility, in the not to-exceed amount of \$4,037,573.40, in accordance with the terms and conditions described herein.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS OF THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. **Findings.** The Board of Commissioners hereby finds and determines those matters set forth in the preambles hereof as fully and completely as if set out in full in this Section 1.

Section 2. **Approval of the Contract.** The Board of Commissioners hereby authorizes the President and CEO to enter into a five (5) year contract with World Management, to provide Facility Cleaning Services at the Agency’s DeBaliviere Facility, in the not to-exceed amount of \$4,037,573.40, under and pursuant to this Resolution and the Compact for the authorized Agency purposes set forth in the preambles hereof and subject to the conditions hereinafter provided.

Section 3. Actions of Officers Authorized. The officers of the Agency, including, without limitation, the President and CEO, and the Vice President of Procurement are hereby authorized and directed to execute all documents and take such actions as they may deem necessary or advisable in order to carry out and perform the purposes of this Resolution, including the payment of all costs, expenses and fees incurred in connection with or incidental to this Resolution and Contract; and the execution of such documents or taking of such action shall be conclusive evidence of such necessity or advisability.

Section 4. Severability. It is hereby declared to be the intention of the Board of Commissioners that each and every part, section and subsection of this Resolution shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Commissioners intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Resolution shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the intent of this Resolution.

Section 5. Rights Under Resolution Limited. No rights shall be conferred by this Resolution upon any person or entity other than the Agency and World Management.

Section 6. Governing Law. The laws of the State of Missouri shall govern this Resolution.

Section 7. No Personal Liability. No member of the Board of Commissioners, officer, employee or agent of the Agency shall have any personal liability for acts taken in accordance with this Resolution.

Section 8. This Resolution shall be in full force and effect from and after its passage and approval.

ADOPTED by the Board of Commissioners of The Bi-State Development Agency of the Missouri-Illinois Metropolitan District this 12th day of June, 2026.

In Witness Whereof, the undersigned has hereto subscribed his signature and caused the Seal of the Agency to be affixed.

**THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT**

By _____

Title _____

[SEAL]

ATTEST:

By _____
Deputy Secretary to the Board of Commissioners

From: Taulby Roach, President and Chief Executive Officer
Subject: **Contract Award: Purchase of ADA Compliant Vehicles**
Disposition: Approval
Presentation: Ronald Forrest, EVP, Chief Operating Officer – Metro Transit

Objective:

To present to the Board of Commissioners for approval, a request to authorize the President and CEO to split award, and award two (2) Indefinite Delivery, Indefinite Quantity (IDIQ) contracts to Transportation Equipment Sales Corporation and Central States Bus Sales to provide ADA-compliant vehicles.

Background:

On July 25, 2025, Bi-State Development (BSD) issued solicitation *25-RFP-613445-TJ Purchase of Paratransit Vehicles* to purchase revenue vehicles for Paratransit operations, consistent with the Agency's vehicle replacement strategy. The contract period of performance consists of five (5) base years. It is Bi-State's intent to purchase two hundred-five (205) ADA-compliant vans for Paratransit Call-A-Ride Services.

A total of four (4) firms were invited to submit a proposal in response to this solicitation, and as a result, two (2) proposals were received.

- Transportation Equipment Sales Corporation
- Central States Bus Sales

Analysis:

The two (2) proposals were deemed responsible and responsive and were forwarded to an evaluation committee, which consisted of individuals within the Quality Assurance and Call-A-Ride Operations departments. The proposals were scored in accordance with the evaluation requirements, as specified in the solicitation. After completion of the individual evaluations, a consensus meeting was held, and the Evaluation Committee unanimously agreed to split the award between the two (2) offerors.

- Transportation Equipment Sales Corporation (TESCO) shall supply the Turtle-Top Cut-Away Chassis
- Central States Bus Sales (CSBS) shall supply the Non-Cut-Away (modified) Chassis and/or the Micro-Bird Cut-Away.

The table below presents the overall rating results, representing the consensus technical and cost scores combined.

Vendors	Cost	Cost Score	Technical Score	Total
Central States Bus Sales	\$37,146,165.07	149.31	169.00	318.31
Transportation Equipment	\$36,977,249.60	150.00	303.00	453.00
Total Possible Points		150	350	500
Percentage of Total Points		30%	70%	100%

- Transportation Equipment Sales Corporation (TESCO) was the highest ranked firm in both the technical and price for the “Turtle-Top” Cut-Away Chassis. However, TESCO was unable to provide quotes for the non-cutaway chassis as requested, which is a vehicle platform that Maintenance and Operations is interested in reintroducing into the Paratransit fleet.
- Central States Bus Sales (CSBS) was the lower ranked firm; however, CSBS is the only firm that offered the Non-Cut-Away (modified) Chassis.

Previous Contract Cost Comparison:

The previous five (5) year contract *19-RFP-105987-DH-Paratransit Vehicles* was awarded to Central States Bus Sales, and a total of 166 vehicles were purchased in the amount of \$27,547,605.00. The final year purchase quantity was not initiated due to vehicle design/construction and production timing.

Previous Action:

This item was approved by the Operations Committee at the May 28, 2026 meeting.

Board Action Requested:

The Operations Committee recommends that the Board of Commissioners approve this request to authorize the President and CEO to enter into two, separate, five (5) base year IDIQ contracts with Transportation Equipment Sales Corporation to provide the Turtle-Top Cut-Away Chassis and Central States Bus to provide the Non-Cut-Away (modified) Chassis and/or the Micro-Bird Cut-Away. The total spend of these two contracts shall not exceed the amount of **\$37,146,165.07**, for approximately 205 units to be utilized for Paratransit Operations.

Funding Source:

Funding will be provided through the Grants Budget.

**A RESOLUTION OF THE BOARD OF COMMISSIONERS
OF THE BI-STATE DEVELOPMENT AGENCY
OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT
APPROVING THE AWARD OF TWO (2) INDEFINITE DELIVERY INDEFINITE
QUANTITY CONTRACTS TO
TRANSPORTATION EQUIPMENT SALES CORPORATION AND CENTRAL
STATES BUS SALES TO PROVIDE ADA COMPLIANT VEHICLES**

PREAMBLES:

Whereas, The Bi-State Development Agency of the Missouri-Illinois Metropolitan District (the “Agency”) is a body corporate and politic, created by an interstate compact between the States of Missouri and Illinois, acting by and through its Board of Commissioners (the “Board of Commissioners”); and

Whereas, the Agency is authorized by Mo. Rev. Stat. §§ 70.370 et seq. and 45 Ill. Comp. Stat. 100/1 et seq. (jointly referred to herein as the “Compact”) to plan, construct, maintain, own and operate passenger transportation facilities, and to perform all other necessary and incidental functions, and to disburse funds for its lawful activities, to adopt rules and regulations for the proper operation of its passenger transportation facilities and conveyances, to contract and to be contracted with; and

Whereas, Board Policy Chapter 50, §50.010(E)(1)(a), requires Board approval of Competitive Negotiated Procurements which exceed \$500,000; and

Whereas, July 25, 2025, Bi-State Development (BSD) issued solicitation *25-RFP-613445-TJ Purchase of Paratransit Vehicles* to purchase revenue vehicles for Paratransit operations, consistent with the Agency’s vehicle replacement strategy, for a contract period of performance which includes five (5) base years; and

Whereas, in response to the solicitation, the Agency received FOUR (4) proposals, two (2) of which were deemed responsible and responsive and were forwarded to an evaluation committee, which consisted of individuals within the Quality Assurance and Call-A-Ride Operations departments; and

Whereas, the proposals were scored in accordance with the evaluation requirements, as specified in the solicitation, and after completion of the initial evaluation, a consensus meeting was held to determine the procurement outcome; and

Whereas, upon completion of the review, the Evaluation Committee unanimously agreed to split the award between the two (2) offerors; and

Whereas, it is feasible, necessary and in the public interest for the Board of Commissioners to authorize the President and CEO to enter into two, separate, five (5) base year IDIQ contracts with Transportation Equipment Sales Corporation to provide the Turtle-Top Cut-Away Chassis and Central States Bus to provide the Non-Cut-Away (modified) Chassis and/or the Micro-Bird Cut-Away, with the total spend of the two contracts to not exceed the amount of \$37,146,165.07, for approximately 205 units to be utilized for Paratransit Operations, in accordance with the terms and conditions described herein.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS OF THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. Findings. The Board of Commissioners hereby finds and determines those matters set forth in the preambles hereof as fully and completely as if set out in full in this Section 1.

Section 2. Approval of the Contracts. The Board of Commissioners hereby authorizes the President and CEO to enter into two, separate, five (5) base year IDIQ contracts with Transportation Equipment Sales

Corporation to provide the Turtle-Top Cut-Away Chassis and Central States Bus to provide the Non-Cut-Away (modified) Chassis and/or the Micro-Bird Cut-Away, with the total spend of the two contracts to not exceed the amount of \$37,146,165.07, for approximately 205 units to be utilized for Paratransit Operations, under and pursuant to this Resolution and the Compact for the authorized Agency purposes set forth in the preambles hereof and subject to the conditions hereinafter provided.

Section 3. Actions of Officers Authorized. The officers of the Agency, including, without limitation, the President and CEO, and the Vice President of Procurement are hereby authorized and directed to execute all documents and take such actions as they may deem necessary or advisable in order to carry out and perform the purposes of this Resolution, including the payment of all costs, expenses and fees incurred in connection with or incidental to this Resolution and Contract; and the execution of such documents or taking of such action shall be conclusive evidence of such necessity or advisability.

Section 4. Severability. It is hereby declared to be the intention of the Board of Commissioners that each and every part, section and subsection of this Resolution shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Commissioners intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Resolution shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the intent of this Resolution.

Section 5. Rights Under Resolution Limited. No rights shall be conferred by this Resolution upon any person or entity other than the Agency, Transportation Equipment Sales Corporation and Central States Bus.

Section 6. Governing Law. The laws of the State of Missouri shall govern this Resolution.

Section 7. No Personal Liability. No member of the Board of Commissioners, officer, employee or agent of the Agency shall have any personal liability for acts taken in accordance with this Resolution.

Section 8. This Resolution shall be in full force and effect from and after its passage and approval.

ADOPTED by the Board of Commissioners of The Bi-State Development Agency of the Missouri-Illinois Metropolitan District this 12th day of June, 2026.

In Witness Whereof, the undersigned has hereto subscribed his signature and caused the Seal of the Agency to be affixed.

**THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT**

By _____

Title _____

[SEAL]

ATTEST:

By _____
Deputy Secretary to the Board of Commissioners

From: Taulby Roach, President and Chief Executive Officer
Subject: **Contract Award – Refuse Removal Services**
Disposition: Approval
Presentation: Thomas Curran, Executive Vice President, Administration

Objective:

To present to the Operations Committee, for discussion and referral to the Board of Commissioners for approval, a request to authorize the President & CEO to enter into a contract with Waste Management of Missouri, Inc. for refuse removal and disposal services.

Background:

On March 13, 2026, BSD issued solicitation *26-SB-661033-MD Refuse Removal Services* to obtain a qualified and experienced firm that can provide waste removal and disposal services throughout BSD's facilities. The contract period of performance includes three (3) base years and two (2) option years.

To encourage competitive bidding, communications were sent to three potential vendors requesting the status of their intention to participate in bidding prior to the bid due date. The below response was received:

Company	Reason for non-participation
Meridian Waste	The vendor requested an extension of the bid due date from April 2, 2026 to April 6, 2026. After the extension was granted, the vendor later called on the revised due date to state they would not be submitting a bid and expressed appreciation for the additional time.

Analysis:

In response to the solicitation, one bid was submitted (Waste Management of Missouri, Inc.). The sealed bid was reviewed and agreed upon, in accordance with the objectives specified in the solicitation package.

Upon review and evaluation of the cost quote received from Waste Management of Missouri Inc., it was determined that Waste Management demonstrates the ability to perform the services of waste removal and disposal throughout all of Bi-State Development's facilities.

Waste Management's proposed price of \$706,952.00 was evaluated against the Independent Cost Estimate (ICE) and the firm's previous pricing under Contract 21-SB-191975-MD for Refuse Removal Services. Based on this comparison, the proposed amount is determined to be fair and reasonable.

Independent Cost Estimate	Waste Management bid 2026 – 3 Base/2 Option Years	Waste Management bid 2021 – 3 Base/2 Option Years
\$583,700.00	\$706,952.00	\$458,165.89

Previous Contract Cost Comparison:

The previous three (3) base years, two (2) option years for the Refuse Removal Services contract (21-SB-191975-MD) was awarded to Waste Management of Missouri, Inc. The initial cost of the contract was \$458,165.89; however, the total cost of the contract, inclusive of a ninety (90) day extension, was \$496,262.83.

Previous Action:

This item was approved by the Operations Committee at the May 28, 2026 meeting.

Board Action Requested:

The Operations Committee recommends that the Board of Commissioners approve this request to authorize the President and CEO to enter into a contract for refuse removal and disposal services, consisting of three (3) base years and two (2) option years, with Waste Management in the not-to-exceed amount of **\$706,952.00**.

Funding Source:

This contract is funded 100% through operational funds.

**A RESOLUTION OF THE BOARD OF COMMISSIONERS
OF THE BI-STATE DEVELOPMENT AGENCY
OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT
APPROVING THE AWARD OF CONTRACT TO
WASTE MANAGEMENT OF MISSOURI, INC. FOR
REFUSE REMOVAL AND DISPOSAL SERVICE**

PREAMBLES:

Whereas, The Bi-State Development Agency of the Missouri-Illinois Metropolitan District (the “Agency”) is a body corporate and politic, created by an interstate compact between the States of Missouri and Illinois, acting by and through its Board of Commissioners (the “Board of Commissioners”); and

Whereas, the Agency is authorized by Mo. Rev. Stat. §§ 70.370 et seq. and 45 Ill. Comp. Stat. 100/1 et seq. (jointly referred to herein as the “Compact”) to plan, construct, maintain, own and operate passenger transportation facilities, and to perform all other necessary and incidental functions, and to disburse funds for its lawful activities, to adopt rules and regulations for the proper operation of its passenger transportation facilities and conveyances, to contract and to be contracted with; and

Whereas, Board Policy Chapter 50, §50.010(E)(1)(a), requires Board approval of Competitive Negotiated Procurements which exceed \$500,000; and

Whereas, on March 13, 2026, BSD issued solicitation *26-SB-661033-MD Refuse Removal Services* to obtain a qualified and experienced firm that can provide waste removal and disposal services throughout BSD’s facilities, with a contract period of performance to include three (3) base years and two (2) option years; and

Whereas, in response to the solicitation, one bid was submitted (Waste Management of Missouri, Inc.), and the sealed bid was reviewed and agreed upon, in accordance with the objectives specified in the solicitation package; and

Whereas, upon review and evaluation of the cost quote received from Waste Management of Missouri Inc., it was determined that Waste Management demonstrates the ability to perform the services of waste removal and disposal throughout all of Bi-State Development’s facilities, and the proposed cost was reviewed and was determined to be fair and reasonable; and

Whereas, it is feasible, necessary and in the public interest for the Board of Commissioners to authorize the President and CEO to enter into a contract for refuse removal and disposal services, consisting of three (3) base years and two (2) option years, with Waste Management in the not-to-exceed amount of \$706,952.00, in accordance with the terms and conditions described herein.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS OF THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. Findings. The Board of Commissioners hereby finds and determines those matters set forth in the preambles hereof as fully and completely as if set out in full in this Section 1.

Section 2. Approval of the Contract. The Board of Commissioners hereby authorizes the President and CEO to enter into a contract for refuse removal and disposal services, consisting of three (3) base years and two (2) option years, with Waste Management in the not-to-exceed amount of \$706,952.00, under and pursuant to this Resolution and the Compact for the authorized Agency purposes set forth in the preambles hereof and subject to the conditions hereinafter provided.

Section 3. Actions of Officers Authorized. The officers of the Agency, including, without limitation, the President and CEO, and the Vice President of Procurement are hereby authorized and directed to execute all documents and take such actions as they may deem necessary or advisable in order to carry out and perform the purposes of this Resolution, including the payment of all costs, expenses and fees incurred in connection with or incidental to this Resolution and Contract; and the execution of such documents or taking of such action shall be conclusive evidence of such necessity or advisability.

Section 4. Severability. It is hereby declared to be the intention of the Board of Commissioners that each and every part, section and subsection of this Resolution shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Commissioners intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Resolution shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the intent of this Resolution.

Section 5. Rights Under Resolution Limited. No rights shall be conferred by this Resolution upon any person or entity other than the Agency and Waste Management of Missouri, Inc.

Section 6. Governing Law. The laws of the State of Missouri shall govern this Resolution.

Section 7. No Personal Liability. No member of the Board of Commissioners, officer, employee or agent of the Agency shall have any personal liability for acts taken in accordance with this Resolution.

Section 8. This Resolution shall be in full force and effect from and after its passage and approval.

ADOPTED by the Board of Commissioners of The Bi-State Development Agency of the Missouri-Illinois Metropolitan District this 12th day of June, 2026.

In Witness Whereof, the undersigned has hereto subscribed his signature and caused the Seal of the Agency to be affixed.

**THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT**

By _____

Title _____

[SEAL]

ATTEST:

By _____
Deputy Secretary to the Board of Commissioners

From: Taulby Roach, President and Chief Executive Officer
Subject: **Dissolution of Hanley Road Corridor Transportation Development District**
Disposition: Approval
Presentation: John Langa, Vice President, Economic Development

Objective:

To present to the Bi-State Development (**BSD**) Board of Commissioners (**Board**) for approval, the report reaffirming and approving BSD's entering into a Transportation Development District Dissolution Agreement in connection with the dissolution of the Hanley Road Corridor Transportation Development District (**TDD**); and, to approve authorizing the BSD President and CEO to review and execute any related documents in support of this dissolution.

Background:

BSD, along with the Cities of Brentwood and Maplewood, and St. Louis County approved entering into the TDD on March 24, 2009. The purpose of the TDD was to cause and fund (through sales tax proceeds) infrastructure improvements benefitting the TDD within an area generally along Eager Road and I-64 on the north, running the Hanley Road corridor south to the Manchester Road area.

The TDD called for \$50,007,338 in projects supporting the needs of the four (4) participants, as follows:

<u>Jurisdiction</u>	<u>Project Cost</u>	<u>% of Project Total Cost</u>
St. Louis County	\$20,069,197	40.13%
BSD	\$10,316,716	20.63%
Brentwood	\$10,113,926	20.23%
Maplewood	\$9,507,497	19.01%
Total	\$50,007,338	100%

Key BSD, or BSD related projects, included in the TDD are the MetroLink Bridge over Strassner Road, the MetroLink Bridge over Hanley Road, both of which were BSD projects, and the Maplewood MetroLink station area and sidewalks, which was a Maplewood project.

Bonds, issued in 2009 to support the TDD projects, have now been retired through the 1% TDD sales tax proceeds. Given the TDD projects are complete and the project bonds retired, the TDD is now in a position to dissolve and remand from the TDD to the underlying TDD jurisdictions any unutilized project funds, per the Transportation Development District Act, Section 238, Revised Statutes of Missouri. The St. Louis County Circuit Court has a July 2026 hearing scheduled for this dissolution, and as of April 2026, BSD would be eligible for receiving

approximately \$1,246,668 of \$6,042,871 in unutilized TDD project funds through the dissolution based on its 20.63% participation in the TDD total project costs, as noted above.

Moving forward, the individual jurisdictions would be responsible for maintaining the TDD projects within their own rights-of-way, easements or property (please see **Exhibit A**, Transportation Development District Dissolution Agreement).

Analysis:

For BSD, the TDD was instrumental in bridge and station improvements within the TDD corridor. Given project funding obligations are now retired, unused TDD funds would be remanded to BSD with BSD's long-term responsibility for TDD projects within its own rights-of-way. The Transportation Development District Dissolution Agreement has been reviewed by BSD counsel.

Previous Contract Cost Comparison:

Not applicable, this is not a contract item.

Previous Action:

This item was approved by the Operations Committee at the May 28, 2026 meeting.

Board Action Requested:

The Operations Committee recommends that the Board of Commissioners approve, the report reaffirming and approving BSD's entering into a Transportation Development District Dissolution Agreement, in connection with the dissolution of the Hanley Road Corridor Transportation Development District (**TDD**); and, to approve authorizing the BSD President and CEO to review and execute any related documents in support of this dissolution.

Attachments:

Exhibit A. Transportation Development District Dissolution Agreement

Funding Source:

No use of BSD funds is anticipated as part of this action.

Exhibit A

Transportation Development District Dissolution Agreement

TRANSPORTATION DEVELOPMENT DISTRICT
DISSOLUTION AGREEMENT

THIS TRANSPORTATION DEVELOPMENT DISTRICT DISSOLUTION AGREEMENT (this "Agreement") is made and entered into by and among ST. LOUIS COUNTY, MISSOURI, a constitutional charter county and political subdivision of the State of Missouri (the "County"), the CITY OF BRENTWOOD, MISSOURI ("Brentwood"), a fourth-class city and political subdivision of the State of Missouri, the CITY OF MAPLEWOOD, MISSOURI ("Maplewood"), a constitutional home rule city and political subdivision of the State of Missouri, THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT ("Bi-State"), a legally constituted body corporate and politic created and existing by reason of a joint compact between the States of Missouri and Illinois, and the HANLEY ROAD CORRIDOR TRANSPORTATION DEVELOPMENT DISTRICT (the "District"), a transportation development district and political subdivision of the State of Missouri.

WITNESSETH:

WHEREAS, the District is a transportation development district and political subdivision of the State of Missouri, created and existing under the Transportation Development District Act, Sections 238.200 through 238.280 of the Revised Statutes of Missouri, as amended (the "TDD Act"), for the purpose of funding, promoting, planning, designing, constructing, improving, maintaining, and operating the Transportation Project (as described in the herein-defined TDD Order); and

WHEREAS, the District was formed pursuant to a petition (as amended, the "Petition") that was filed with the Circuit Court of St. Louis County, Missouri (the "Circuit Court") in accordance with the TDD Act; and

WHEREAS, on March 24, 2009, following approval by a majority of the qualified voters within the boundaries of the District at an election duly held, the Circuit Court entered its Judgment and Order Creating a Transportation Development District (the "TDD Order") establishing the District for the purpose of funding the Transportation Project through the imposition of a transportation development district sales tax; and

WHEREAS, the County, Brentwood, Maplewood and Bi-State are each a "local transportation authority" (as defined in the TDD Act and the Petition) with respect to a portion of the Transportation Project; and

WHEREAS, in accordance with Section 238.275 of the TDD Act, the District is required, following authorization to abolish the District by a majority of the qualified voters within the boundaries of the District at an election, to transfer any remaining District revenues, including revenues due and owing the District, if any, to the Missouri Highways and Transportation Commission and/or any appropriate local transportation authority assuming maintenance and control of the Transportation Project, for its further use and disposition; and

WHEREAS, the parties acknowledge and agree that there was no State Portion of the Transportation Project (as defined in the Petition) to be maintained by MHTC, and the County, Brentwood, Maplewood and Bi-State are willing to assume the responsibility for maintenance of all improvements comprising the Transportation Project made on their respective property or in their respective rights-of-way;

NOW THEREFORE, in consideration of the mutual promises, covenants, and representations contained herein, the parties to this Agreement do hereby agree as follows:

(1) TRANSFER PERCENTAGES: Following authorization to abolish the District by a majority of the qualified voters within the boundaries of the District at an election, the District will transfer all of its remaining funds, including any receipts received by the District that were owed prior to the abolishment but not yet received upon the abolishment, to the County, Brentwood, Maplewood and Bi-State in accordance with the following percentages (the "Revenue Transfers"):

<u>Local Transportation Authority</u>	<u>Percentage of Revenues</u>
St. Louis County, Missouri	40.13%
City of Brentwood, Missouri	20.23
City of Maplewood, Missouri	19.01
Bi-State Development Agency	<u>20.63</u>
Total	<u>100.00%</u>

The parties agree that the right of any party to receive any future revenues based on the foregoing percentages shall survive the abolishment of the District.

(2) FEES AND EXPENSES TO ABOLISH THE DISTRICT: Notwithstanding anything in this Agreement to the contrary, the parties to this Agreement understand, acknowledge, and agree that the Revenue Transfers will be made after all fees and expenses of the District are paid including, but not limited to, the fees and expenses of the District (and any of its consultants and/or attorneys) relating to the administration and abolishment of the District.

(3) FUTURE MAINTENANCE COSTS: The County, Brentwood, Maplewood and Bi-State each agree to assume all future costs of maintenance of all improvements comprising the Transportation Project made on their respective property and easements or in their respective rights-of-way, subject to any prior maintenance commitments, if any, between the parties as reflected in any license agreements and other agreements which may have been developed for, or related to, the Transportation Project. This provision does not obligate one or more of the above local transportation authorities to incur any cost of the maintenance of improvements comprising the Transportation Project located upon any other local transportation authority's property.

(4) RELEASE FROM FUTURE MAINTENANCE RESPONSIBILITY: Upon the abolishment of the District, the County, Brentwood, Maplewood and Bi-State release the District from any further responsibility to maintain any portion of the Transportation Project.

(5) APPLICABLE LAW AND VENUE: The laws of the State of Missouri shall apply to the interpretation and enforcement of this Agreement. All parties to this Agreement consent to the exclusive jurisdiction of the Circuit Court to resolve any and all conflicts that arise from this Agreement.

(6) SEVERABILITY: The agreements and covenants contained herein are severable, and in the event any portion thereof is held to be invalid or unenforceable by any court of competent jurisdiction, this Agreement shall continue in full force and effect and shall be interpreted as if such invalid agreement or covenant were not contained herein.

(7) MODIFICATION OF AGREEMENT: No modification of this Agreement shall be valid unless in writing, signed by the parties hereto.

(8) WAIVER: Any waiver by any party of any breach of any term or condition of this Agreement shall not operate as a waiver of any other breach of such term or condition or of any other term

or condition, nor shall any failure to enforce such provision hereof operate as waiver of such provision or of any provision hereof, nor constitute nor be deemed a waiver of release of any party for anything arising out of, connected with, or based upon this Agreement.

(9) SOLE BENEFICIARY: This Agreement is made for the sole benefit of the parties hereto, and nothing in this Agreement shall be construed to give any rights or benefits to anyone other than the District, the County, Brentwood, Maplewood and Bi-State.

(10) AUTHORITY TO EXECUTE: The signers of this Agreement warrant that they are acting officially and properly on behalf of their respective institutions and have been duly authorized, directed and empowered to execute this Agreement.

(11) SECTION HEADINGS: All section headings contained in this Agreement are for the convenience of reference only and are not intended to define or limit the scope of any provision of this Agreement.

(12) ENTIRE AGREEMENT: This Agreement represents the entire understanding between the parties regarding this subject and supersedes all prior written or oral communications between the parties regarding this subject.

(13) NO ADVERSE INFERENCE: This Agreement shall not be construed more strongly against one party or the other. The parties to this Agreement had equal access to, input with respect to, and influence over the provisions of this Agreement. Accordingly, no rule of construction which requires that any allegedly ambiguous provision be interpreted more strongly against one party than the other shall be used in interpreting this Agreement.

(14) ELECTRONIC TRANSMISSION AND STORAGE: The parties hereto hereby agree that the transactions described herein may be conducted and related documents may be sent, received or stored by electronic means. Copies, telecopies, facsimiles, electronic files, and other reproductions of original executed documents shall be deemed to be authentic and valid counterparts of such original documents for all purposes, including the filing of any claim, action, or suit in the appropriate court of law.

(15) EXECUTION IN COUNTERPARTS: This Agreement may be executed simultaneously in two or more counterparts, each of which shall be deemed to be an original and all of which together shall constitute by one and the same instrument.

(The remainder of this page is intentionally left blank.)

IN WITNESS WHEREOF, the parties have entered into this Agreement on the date last written below.

ST. LOUIS COUNTY, MISSOURI

By: _____

Title: _____

Date: _____

CITY OF BRENTWOOD, MISSOURI:

By: _____

Title: _____

Date: _____

CITY OF MAPLEWOOD, MISSOURI

By: _____

Title: _____

Date: _____

THE BI-STATE DEVELOPMENT AGENCY OF
THE MISSOURI-ILLINOIS METROPOLITAN
DISTRICT

By: _____

Title: _____

Date: _____

HANLEY ROAD CORRIDOR
TRANSPORTATION DEVELOPMENT
DISTRICT

By: _____

Title: _____

Date: _____

**A RESOLUTION OF THE BOARD OF COMMISSIONERS
OF THE BI-STATE DEVELOPMENT AGENCY
OF THE MISSOURI ILLINOIS METROPOLITAN DISTRICT AUTHORIZING
THE PRESIDENT AND CEO TO ENTER INTO
A TRANSPORTATION DEVELOPMENT DISTRICT (TDD) DISSOLUTION
AGREEMENT IN CONNECTION WITH DISSOLUTION
OF THE HANLEY ROAD CORRIDOR TDD AND AUTHORIZING THE
PRESIDENT AND CEO TO EXECUTE ANY RELATED DOCUMENTS
IN SUPPORT OF THIS DISSOLUTION**

PREAMBLES:

Whereas, The Bi-State Development Agency of the Missouri-Illinois Metropolitan District (the "Agency") is a body corporate and politic, created by an interstate compact between the States of Missouri and Illinois, acting by and through its Board of Commissioners (the "Board of Commissioners"); and

Whereas, the Agency is authorized by Mo. Rev. Stat. §§ 70.370 et seq. and 45 Ill. Comp. Stat. 100/1 et seq. jointly referred to herein as the "Compact") to acquire by gift, purchase or lease, sell or otherwise dispose of, and to plan, construct, operate and maintain, or lease to others for operation and maintenance, airports, wharves, docks, harbors, and industrial parks adjacent to and necessary and convenient thereto, bridges, tunnels, warehouses, grain elevators, commodity and other storage facilities, sewage disposal plants, passenger transportation facilities, and air, water, rail, motor vehicle and other terminal or parking facilities; to contract and to be contracted with; and to perform all other necessary and incidental functions; and

Whereas, no Board Policy applies; however, Missouri Revised Statutes, Section 70.220 and Section 70.230, require agreements between municipalities or other units of government be approved by the Governing Board of such entity; and

Whereas, on March 24, 2009, the Agency, along with the Cities of Brentwood and Maplewood, and St. Louis County, approved entering into the TDD, with the purpose of the TDD being to cause and fund (through sales tax proceeds) infrastructure improvements benefitting the TDD within an area generally along Eager Road and I-64 on the north, running the Hanley Road corridor south to the Manchester Road area; and

Whereas, bonds, issued in 2009 to support the TDD projects, have now been retired through the 1% TDD sales tax proceeds; and

Whereas, the TDD projects are complete and the project bonds retired, the TDD is now in a position to dissolve and remand from the TDD to the underlying TDD jurisdictions any unutilized project funds, per the Transportation Development District Act, Section 238, Revised Statutes of Missouri; and

Whereas, St. Louis County Circuit Court has a July 2026 hearing scheduled for this dissolution, and as of April 2026, BSD would be eligible for receiving approximately \$1,246,668 of \$6,042,871 in unutilized TDD project funds through the dissolution based on its 20.63% participation in the TDD total project costs; and

Whereas, it is feasible, necessary and in the public interest for the Agency to authorize the President and CEO to enter into a Transportation Development District Dissolution Agreement, in connection with the dissolution of the Hanley Road Corridor Transportation Development District (TDD); and, to authorize the President and CEO to review and execute any related documents in support of this dissolution, in accordance with the terms and conditions described herein.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS OF THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. Findings. The Board of Commissioners hereby finds and determines those matters set forth in the preambles hereof as fully and completely as if set out in full in this Section 1.

Section 2. Approval of Authorization to Execute A Dissolution Agreement. The Board of Commissioners hereby authorizes the President and CEO to enter into a Transportation Development District Dissolution Agreement, in connection with the dissolution of the Hanley Road Corridor Transportation Development District (TDD); and, to authorize the President and CEO to review and execute any related documents in support of this dissolution, under and pursuant to this Resolution and the Compact for the authorized Agency purposes set forth in the preambles hereof and subject to the conditions hereinafter provided.

Section 3. Form of the Agreement. The form of the Dissolution Agreement (as provided in the Attachment to this Resolution and made a part hereof), substantially in the form presented to this meeting is hereby approved, and officers of the Agency, including without limitation, the President and CEO, are hereby authorized and directed to execute and deliver and attest, respectively, the Dissolution Agreement, with such changes, modifications, insertions and omissions as may be deemed necessary or desirable to affect this Agreement, with the necessity and desirability of such changes, modifications, insertions and omissions conclusively evidenced by their execution thereof.

Section 4. Actions of Officers Authorized. The officers of the Agency, including, without limitation, the President and CEO, are hereby authorized and directed to execute all documents and take such actions as they may deem necessary or advisable in order to carry out and perform the purposes of this Resolution and the execution of such documents or taking of such action shall be conclusive evidence of such necessity or advisability.

Section 5. Severability. It is hereby declared to be the intention of the Board of Commissioners that each and every part, section and subsection of this Resolution shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Commissioners intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Resolution shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the intent of this Resolution.

Section 6. Rights under Resolution Limited. No rights shall be conferred by this Resolution upon any person or entity other than the Agency, its officers and employees.

Section 7. Governing Law. The laws of the State of Missouri shall govern this Resolution.

Section 8. No Personal Liability. No member of the Board of Commissioners, officer, employee or agent of the Agency shall have any personal liability for acts taken in accordance with this Resolution.

Section 9. Payment of Expenses. The Executive Vice President and CFO is hereby authorized and directed to pay or cause to be paid all costs, expenses and fees incurred in connection with or incidental to this Resolution.

Section 10. Effective Date. This Resolution shall be in full force and effect from and after its passage and approval.

ADOPTED by the Board of Commissioners of The Bi-State Development Agency of the Missouri-Illinois Metropolitan District this 12th day of June, 2026.

In Witness Whereof, the undersigned has hereto subscribed his signature and caused the Seal of the Agency to be affixed.

THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT

By_____

Title_____

[SEAL]

ATTEST:

By_____

Deputy Secretary to the Board of Commissioners

From: Kevin Scott, Executive Vice-President of Public Affairs and Security
Subject: BSD – City of St. Louis Sheriff’s Department Services Agreement
Disposition: Approval
Presentation: Greg Linhares, Chief Legal Counsel

Objective:

To present to the Board of Commissioners a request to authorize the President and CEO to negotiate and finalize a security services agreement between Bi-State Development and the City of St. Louis Sheriff’s Office.

Background:

Traditionally, Metro Transit law enforcement services within the City of St. Louis have been provided through agreement with the St. Louis Metropolitan Police Department (SLMPD). The current agreement with SLMPD is a one-year term expiring June 30, 2026; however, policing staffing issues have not positioned SLMPD to maintain staffing requirements under said agreement, either now nor in the immediate future. To address this shortfall, BSD is seeking support from the City of St. Louis Sheriff to assume primary patrols of Metro Transit within the City of St. Louis. An existing MOU for supplemental services has been in place between the Sheriff’s office and BSD since 2019; a proposed new Agreement once finalized would expand those services to include the equivalent of 8 full-time staff that BSD needs to support its security apparatus on MetroLink.

Analysis:

An expanded services agreement with the City of St. Louis Sheriff would focus sustained high visibility patrols of MetroLink trains, platforms, and transit centers within the City of St. Louis, in direct coordination with Metro Transit Public Safety, the St. Louis County Police, and the St. Clair County Sheriff’s Department – while also maintaining the important relationships and coordination that BSD has with both the Sheriff and SLMPD as part of the larger effort to ensure the safety of BSD’s riders.

Due to concerns raised by the Board of Police Commissioners surrounding their authority under Chapter 84, RSMo, to provide – or approve the provision of – any law enforcement services within St. Louis City, there is ongoing dialogue between BSD, the Sheriff, and the Board of Police Commissioners through their General Counsel, as to how to arrange this support agreement in a manner that comports with the law and is agreeable to all parties. General recognition of the need is agreed upon by all, but resolution of the exact language to effectuate this remains ongoing.

Thus, although the Sheriff’s office has agreed in principle to provide the service levels described in the Cost Comparison below (a service level equivalent of one Lieutenant, one Sergeant, and eight Deputies), in order to ensure quick deployment of services once an Agreement can be reached, and to avoid having to wait until the next scheduled Board of Commissioners meeting for approval, it is advised that the President be authorized to finalize the Agreement in order to clarify

our operations with the Sheriff, and to ensure full support from both the Sheriff and the Board of Police Commissioners – provided that those amendments do not fundamentally alter the proposed level of service and do not exceed 10% of the cost of the proposed contract. The Board will be provided a copy and briefing on the final version of the Agreement at its next available meeting.

Previous Contract Cost Comparison:

Our current agreement with SLMPD was termed only for one year due to the transition to State of Missouri control, staffed with one Captain, one Sergeant and three Police Officers at a cost of \$785,686.80. Currently we have a Captain, Sergeant and one Police Officer. Please note that the approved budget was for \$1.2 million dollars.

Bi-State Development is terminating the aforementioned agreement and seeking approval to finalize the negotiation of a new Agreement with the City of St. Louis Sheriff for a two-year term, consisting of a service level equivalent of one Lieutenant, one Sergeant, and eight Deputies. The cost breakdown is as follows:

Bi-State Development has budgeted \$1.2 million for fiscal year 2027.

Year one of the Sheriff’s Agreement, as currently proposed, would total \$921,262.32 of which \$77,988.32 is a one-time start-up cost to cover uniforms, duty gear, firearms, less lethal capability, and portable radios.

Year two of the Sheriff’s Agreement, as currently proposed, would total \$843,274.00.

Board Action Requested:

Management recommends that the Board of Commissioners authorize the President and CEO to negotiate a final Agreement for services with the City of St. Louis Sheriff’s Office, subject to a limit of 10% in excess of the amounts described in the Cost Comparison above, with a general service level at or substantially similar to one Lieutenant, one Sergeant, and eight Deputies.

Funding Source:

General Operating Budget

**A RESOLUTION OF THE BOARD OF COMMISSIONERS
OF THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT
AUTHORIZING THE PRESIDENT AND CEO TO NEGOTIATE AND FINALIZE A
SERVICES AGREEMENT WITH
THE CITY OF ST. LOUIS SHERIFF’S OFFICE**

PREAMBLES:

Whereas, The Bi-State Development Agency of the Missouri-Illinois Metropolitan District (the “Agency”) is a body corporate and politic, created by an interstate compact between the States of Missouri and Illinois, acting by and through its Board of Commissioners (the “Board of Commissioners”); and

Whereas, the Agency is authorized by Mo. Rev. Stat. §§ 70.370 et seq. and 45 Ill. Comp. Stat. 100/1 et seq. (jointly referred to herein as the “Compact”) to purchase or lease, sell or otherwise dispose of, and to plan, construct, operate and maintain, or lease to others for operation and maintenance, passenger transportation facilities, and motor vehicle and other terminal or parking facilities; to contract with municipalities or other political subdivisions for the services or use of any facility owned or operated by the Agency, or owned or operated by any such municipality or other political subdivision; to contract and to be contracted with; and to perform all other necessary and incidental functions; and

Whereas, the Agency is authorized by Mo. Rev Stat. 70.378.1 and 45 Ill. Comp. Stat. 110/5 to employ or appoint personnel to maintain safety and order and to enforce rule as and regulations of the Agency upon the public mass transportation system, passenger transportation facilities, conveyances, and other property that the Agency may own, lease, or operate; and

Whereas, no Board Policy applies; however, Missouri Revised Statutes § 70.220, and § 70.230 require agreements between municipalities or other units of government to be approved by the Governing Board of such entity; and

Whereas, Board Policy, Chapter 90, Transit Operations. Section 90.030, *Regulation of Conduct on Conveyances and Facilities*, provides that the Agency shall employ security personnel to enforce state laws, local ordinances and Agency regulations pertaining to conduct upon Agency facilities, conveyances and other property of the Agency, and is empowered to adopt regulations for the conduct of persons upon facilities and conveyances of the Agency which have the force and effect provided by the laws of the signatory states; and

Whereas, traditionally, Metro Transit law enforcement services within the City of St. Louis have been provided through agreement with the St. Louis Metropolitan Police Department (SLMPD); however, the current agreement with SLMPD is a one-year term expiring June 30, 2026, and policing staffing issues have not positioned SLMPD to maintain staffing requirements under said agreement, either now nor in the immediate future; and

Whereas, to address this shortfall, BSD is seeking support from the City of St. Louis Sheriff to assume primary patrols of Metro Transit within the City of St. Louis; and

Whereas, an expanded services agreement with the City of St. Louis Sheriff would focus sustained high visibility patrols of MetroLink trains, platforms, and transit centers within the City of St. Louis, in direct coordination with Metro Transit Public Safety, the St. Louis County Police, and the St. Clair County Sheriff’s Department – while also maintaining the important relationships and coordination that BSD has with both the Sheriff and SLMPD as part of the larger effort to ensure the safety of BSD’s riders; and

Whereas, it is feasible, necessary and in the public interest for the Agency to authorize the President and CEO to negotiate and finalize an Agreement for services with the City of St. Louis Sheriff's Office, subject, to a limit of 10% in excess of the amounts described in the Cost Comparison attached hereto and made a part thereof, with a general service level at or substantially similar to one Lieutenant, one Sergeant, and eight Deputies, in accordance with the terms and conditions described herein.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS OF THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. Findings. The Board of Commissioners hereby finds and determines those matters set forth in the preambles hereof as fully and completely as if set out in full in this Section 1.

Section 2. Approval of Authorization to Execute Service Agreement. The Board of Commissioners hereby approves the authorization of the President and CEO to negotiate and finalize an Agreement for services with the City of St. Louis Sheriff's Office, subject, to a limit of 10% in excess of the amounts described in the Cost Comparison attached hereto and made a part thereof, with a general service level at or substantially similar to one Lieutenant, one Sergeant, and eight Deputies, under and pursuant to this Resolution and the Compact for the authorized Agency purposes set forth in the preambles hereof and subject to the conditions hereinafter provided.

Section 3. Form of the Service Agreement. The form of the Service Agreement (as provided in the Briefing Paper and made a part hereof), in substantially the form presented to this meeting is hereby approved, and officers of the Agency, including without limitation, the President and CEO, are hereby authorized and directed to execute and deliver and attest, respectively, the Agreements, with such changes, modifications, insertions and omissions as may be deemed necessary or desirable to effect the Agreements, with the necessity or desirability of such changes, modifications, insertions and omissions being conclusively evidenced by their execution thereof.

Section 4. Actions of Officers Authorized. The officers of the Agency, including, without limitation, the President and CEO, are hereby authorized and directed to execute all documents and take such actions as they may deem necessary or advisable in order to carry out and perform the purposes of this Resolution and the execution of such documents or taking of such action shall be conclusive evidence of such necessity or advisability.

Section 5. Severability. It is hereby declared to be the intention of the Board of Commissioners that each and every part, section and subsection of this Resolution shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Commissioners intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Resolution shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the intent of this Resolution.

Section 6. Payment of Expenses. The Executive Vice President and CFO is hereby authorized and directed to pay or cause to be paid all costs, expenses and fees incurred in connection with or incidental to this Resolution.

Section 7. Rights under Resolution Limited. No rights shall be conferred by this Resolution upon any person or entity other than the Agency and the City of St. Louis Sheriff's Department.

Section 8. No Personal Liability. No member of the Board of Commissioners, officer, employee or agent of the Agency shall have any personal liability for acts taken in accordance with this Resolution.

Section 9. Governing Law. The laws of the State of Missouri shall govern this Resolution.

Section 10. Effective Date. This Resolution shall be in full force and effect from and after its passage and approval.

ADOPTED by the Board of Commissioners of The Bi-State Development Agency of the Missouri-Illinois Metropolitan District this 12th day of June, 2026.

In Witness Whereof, the undersigned has hereto subscribed his signature and caused the Seal of the Agency to be affixed.

**THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT**

By_____

Title_____

[SEAL]

ATTEST:

By_____

Deputy Secretary to the Board of Commissioners

From: Taulby Roach, President and Chief Executive Officer
Subject: **Contract Modification: 21-RFP-151951-FP/TJL Employee Medical Testing & Wellness Services**
Disposition: Approval
Presentation: Ronald D. Forrest, EVP & Chief Operating Officer – Metro Transit

Objective:

To request approval to extend the current Occupational Medicine contract with BarnesCare, Inc. through November 30, 2026, to allow BSD to complete the new procurement process without interrupting employee medical testing, DOT physicals, drug and alcohol testing, workers' compensation services, and other required occupational health services.

Background:

Federal, State, and Local regulations require transit employees performing safety-sensitive functions to meet established medical qualification standards and remain free from the misuse of prohibited drugs and alcohol. BSD's Occupational Medicine program supports these requirements and plays a critical role in maintaining a safe and healthy workforce through Drug and Alcohol Testing, Medical Review Officer Services, DOT Physical Examinations, Essential Function Testing, Workers' Compensation Services, Fitness for Duty Evaluations, and employee wellness services.

These services are essential to support employee hiring, onboarding, return-to-work evaluations, regulatory compliance, workforce availability, and the continued certification of safety-sensitive personnel throughout Metro Transit operations.

- On May 1, 2021, Bi-State Development entered into a contract with BarnesCare, Inc. to provide Occupational Medicine services in the amount of \$1,513,655.00 for a performance period consisting of three (3) base years and two (2) option years.
- On July 21, 2025, the Board of Commissioners approved a contract modification adding \$1,500,000.00 to support increased hiring and recruiting activity throughout the organization.
- On May 14, 2026, the Board of Commissioners approved a contract modification extending the contract through July 23, 2026, in the amount of \$250,000.00 to allow completion of the ongoing procurement process.

Analysis:

BSD is in the process of preparing the next Occupational Medicine solicitation. During final review, management identified changes that would improve the future contract and better support Metro Transit operations.

The revised solicitation will give BSD more flexibility to use multiple qualified providers for certain services, including DOT physicals and medical card services. This will give frontline

employees better access to appointments, improve scheduling options, increase geographic coverage, and reduce the risk of relying on only one provider for critical medical services.

These changes are expected to help employees complete required medical services more quickly and support hiring, onboarding, return-to-work decisions, and continued DOT certification for safety-sensitive employees.

Additional time is needed to complete the revised solicitation, receive and evaluate proposals, and award the next contract. During that time, BSD must keep current services in place to avoid disruption to required medical testing, drug and alcohol testing, workers' compensation services, and employee wellness support.

Management is requesting an extension and additional funding of \$260,000.00 to maintain these services through November 30, 2026, while the new procurement is completed.

Funding Source:
Operational Funds

Previous Action:

This item has not been presented to a Committee; however, due to timing of the contract, the President and CEO has authorized this item to be placed on the June 12, 2026 agenda, for consideration by the Board of Commissioners.

Board Action Requested:

Management recommends that the Board of Commissioners authorize the President & CEO to execute a contract modification with BarnesCare, Inc. for Occupational Medicine employee medical testing and wellness services. This modification will extend the contract end date through November 30, 2026, and add \$260,000.00, increasing the total not-to-exceed contract amount to \$3,523,655.00.

**A RESOLUTION OF THE BOARD OF COMMISSIONERS
OF THE BI-STATE DEVELOPMENT AGENCY
OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT
MODIFYING A CONTRACT WITH
BARNESCARE, INC. FOR OCCUPATIONAL MEDICINE EMPLOYEE MEDICAL
TESTING AND WELLNESS SERVICES**

PREAMBLES:

Whereas, The Bi-State Development Agency of the Missouri-Illinois Metropolitan District (the “Agency”/ “BSD”) is a body corporate and politic, created by an interstate compact between the States of Missouri and Illinois, acting by and through its Board of Commissioners (the “Board of Commissioners”); and

Whereas, the Agency is authorized by Mo. Rev. Stat. § 70.370 et seq. and 45 Ill. Comp. Stat. 100/1 et seq. (jointly referred to herein as the “Compact”) to plan, construct, maintain, own and operate passenger transportation facilities, and to perform all other necessary and incidental functions, and to disburse funds for its lawful activities, to adopt rules and regulations for the proper operation of its passenger transportation facilities and conveyances, to contract and to be contracted with; and

Whereas, Board Policy Chapter 50.010, requires that the Board of Commissioners approve Competitive Procurements that exceed \$500,000 and Contract Extensions in excess of 180 days; and

Whereas, on May 1, 2021, Bi-State Development entered into a contract with BarnesCare, Inc. to provide Occupational Medicine services in the amount of \$1,513,655.00 for a performance period consisting of three (3) base years and two (2) option years; and

Whereas, on July 21, 2025, the Board of Commissioners approved a contract modification adding \$1,500,000.00 to support increased hiring and recruiting activity throughout the organization; and

Whereas, on May 14, 2026, the Board of Commissioners approved a contract modification extending the contract through July 23, 2026, in the amount of \$250,000.00 to allow completion of the ongoing procurement process; and

Whereas, the Agency is in the process of preparing the next Occupational Medicine solicitation; however, during final review, management identified changes that would improve the future contract and better support Metro Transit operations, and additional time is needed to complete the revised solicitation, receive and evaluate proposals, and award the next contract; and

Whereas, it is feasible, necessary and in the public interest for the Board of Commissioners to authorize the President and CEO to execute a contract modification with BarnesCare, Inc. for Occupational Medicine employee medical testing and wellness services, to extend the contract end date through November 30, 2026, and add \$260,000.00, increasing the total not-to-exceed contract amount to \$3,523,655.00, in accordance with the terms and conditions described herein.

NOW, THEREFORE, THE BOARD OF COMMISSIONERS OF THE BI-STATE DEVELOPMENT AGENCY OF THE MISSOURI-ILLINOIS METROPOLITAN DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. Findings. The Board of Commissioners hereby finds and determines those matters set forth in the preambles hereof as fully and completely as if set out in full in this Section 1.

Section 2. Approval of the Modification of the Contract. The Board of Commissioners hereby authorizes the President and CEO to execute a contract modification with BarnesCare, Inc. for Occupational Medicine employee medical testing and wellness services. This modification will extend the contract end date through November 30, 2026, and add \$260,000.00, increasing the total not-to-exceed contract amount to \$3,523,655.00, under

and pursuant to this Resolution and the Compact for the authorized Agency purposes set forth in the preambles hereof and subject to the conditions hereinafter provided.

Section 3. Actions of Officers Authorized. The officers of the Agency, including, without limitation, the President and CEO, and Vice President of Procurement are hereby authorized and directed to execute all documents and take such actions as they may deem necessary or advisable in order to carry out and perform the purposes of this Resolution and the Contract and the execution of such documents or taking of such action shall be conclusive evidence of such necessity or advisability.

Section 4. Severability. It is hereby declared to be the intention of the Board of Commissioners that each and every part, section and subsection of this Resolution shall be separate and severable from each and every other part, section and subsection hereof and that the Board of Commissioners intends to adopt each said part, section and subsection separately and independently of any other part, section and subsection. In the event that any part, section or subsection of this Resolution shall be determined to be or to have been unlawful or unconstitutional, the remaining parts, sections and subsections shall be and remain in full force and effect, unless the court making such finding shall determine that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the intent of this Resolution.

Section 5. Rights under Resolution Limited. No rights shall be conferred by this Resolution upon any person or entity other than the Agency and BarnesCare, Inc.

Section 6. Governing Law. The laws of the State of Missouri shall govern this Resolution.

Section 7. No Personal Liability. No member of the Board of Commissioners, officer, employee or agent of the Agency shall have any personal liability for acts taken in accordance with this Resolution and the Contract.

Section 8. Payment of Expenses. The Executive Vice President and CFO is hereby authorized and directed to pay or cause to be paid all costs, expenses and fees incurred in connection with or incidental to this Resolution and the Contract.

Section 9. Effective Date. This Resolution shall be in full force and effect from and after its passage and approval.

ADOPTED by the Board of Commissioners of The Bi-State Development Agency of the Missouri-Illinois Metropolitan District this 12th day of June, 2026.

In Witness Whereof, the undersigned has hereto subscribed his signature and caused the Seal of the Agency to be affixed.

**THE BI-STATE DEVELOPMENT AGENCY OF THE
MISSOURI-ILLINOIS METROPOLITAN DISTRICT**

By _____

Title _____

[SEAL]

ATTEST:

By _____

Deputy Secretary to the Board of Commissioners

VISION “Metro is committed to safe, reliable, and efficient service that St. Louis can trust. With better connections, convenient service, and a more comfortable ride, we are building a stronger, more dependable choice for mobility—one that empowers people, connects communities, and moves our region forward...”

Ron Forrest
Executive Vice President, Chief Operating Officer, Metro Transit

Transit Service Performance		MetroBus Fixed Route + Special Services	FY26 vs. FY25	MetroLink	FY26 vs. FY25	Call-A-Ride	FY26 vs. FY25
System Ridership	YTD	11,380,100	7.6%	6,419,100	2.2%	446,000	34%
	Q4	1,145,300	4.3%	707,900	4.6%	50,100	29%
Missouri Ridership	YTD	9,655,700	7.0%	5,110,900	2.4%	446,000	34%
	Q4	969,200	3.5%	566,600	5.2%	50,100	29%
Illinois Ridership	YTD	1,724,400	11%	1,298,300	1.0%		
	Q4	176,100	8.6%	141,400	2.2%		
Revenue Miles	YTD	11,091,600	0.9%	1,920,400	(-4.1%)	4,192,800	23%
	Q4	1,110,500	(-0.3%)	189,600	(-2.1%)	482,200	25%
Revenue Hours	YTD	821,400	1.7%	87,100	(-3.0%)	219,000	5.9%
	Q4	82,500	(-0.1%)	8,600	(-1.6%)	23,600	9.7%
On-Time Performance	YTD	87.2%	2.1%	94.3%	(-0.8%)	86.9%	(-5.3%)
	Q4	87.6%	1.6%	95.5%	1.4%	88.2%	(-3.2%)

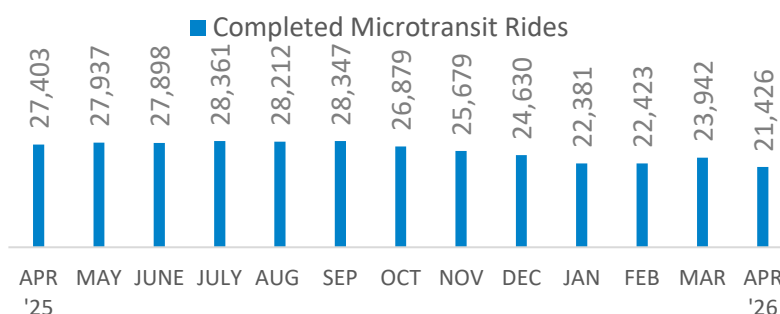
Call-A-Ride Passenger Trip Requests, April 2026

Passenger Trip Requests	# of Trips (includes overflow)	Percent of Trip Requests
Scheduled and Made	50,076	82.67%
Cancelled by Passenger	8,397	13.86%
No-Shows + Late Cancels	1,757	2.90%
Missed Trips	304	0.50%
Van Unavailable – ADA Rider Capacity Denial	1	0.00%
Van Unavailable – Same-Day Capacity Denial	9	0.01%
Van Available – Adversarial Denial	5	0.01%
Eligibility, Beyond Hours or Boundaries	25	0.04%
Total Trip Requests	60,574	100%

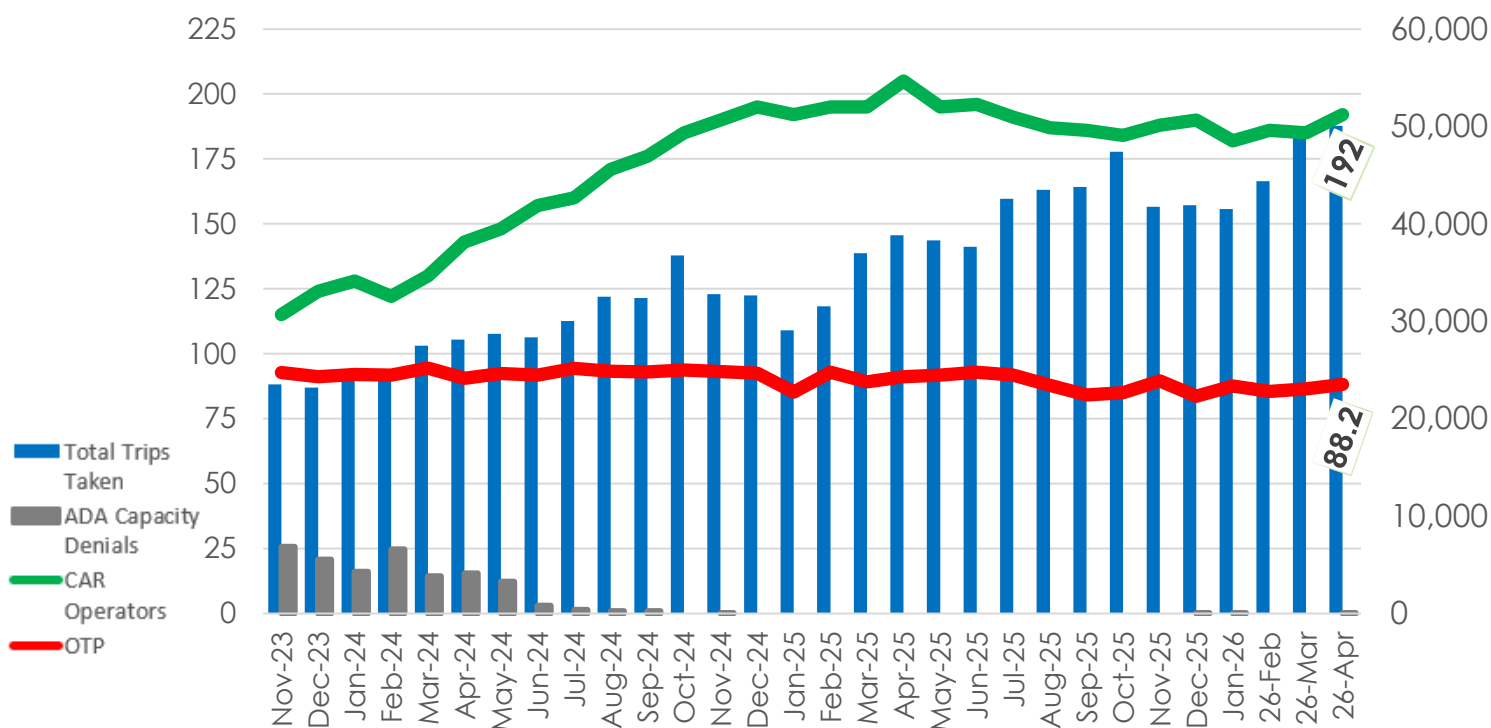
Paratransit Overflow Trips

	Dec 25	Jan 26	Feb 26	Mar 26	Apr 26
Lyft	732	531	1,276	1,628	1,518
Via (paratransit overflow only)	3,301	4,059	4,931	5,551	5,872
TOTAL OVERFLOW TRIPS	4,033	4,590	6,207	7,179	7,390

Via Metro STL, Last 12 Months



CAR Operators + Total Passenger Trips Served vs Service Reliability, Nov 2023-Apr 2026



April FY26: Moderate Fixed-Route Growth; Call-A-Ride Usage Stays High

MetroBus Ridership Rises, Reliability Stalls

- **Sustained Ridership Growth** – Ridership is up 7% Q4 YoY, and up 8% YTD, reflecting continued rider reliance on fixed-route service.
- **Missed Trips Continue** – Workforce shortages continue to affect service reliability, with about 2% of scheduled trips fully missed in April.
- **OTP Drops** – On-time performance in March was 87%, lower than recent months but an improvement YoY.

MetroLink Brings Sports Fans Downtown

- **Sporting Events Boost Ridership** – Cardinals, Blues, City SC, and Battlehawks all hosted home games in April. Q4 ridership is up 5% YoY.
- **OTP Stays Course** – April on-time performance was 96%.

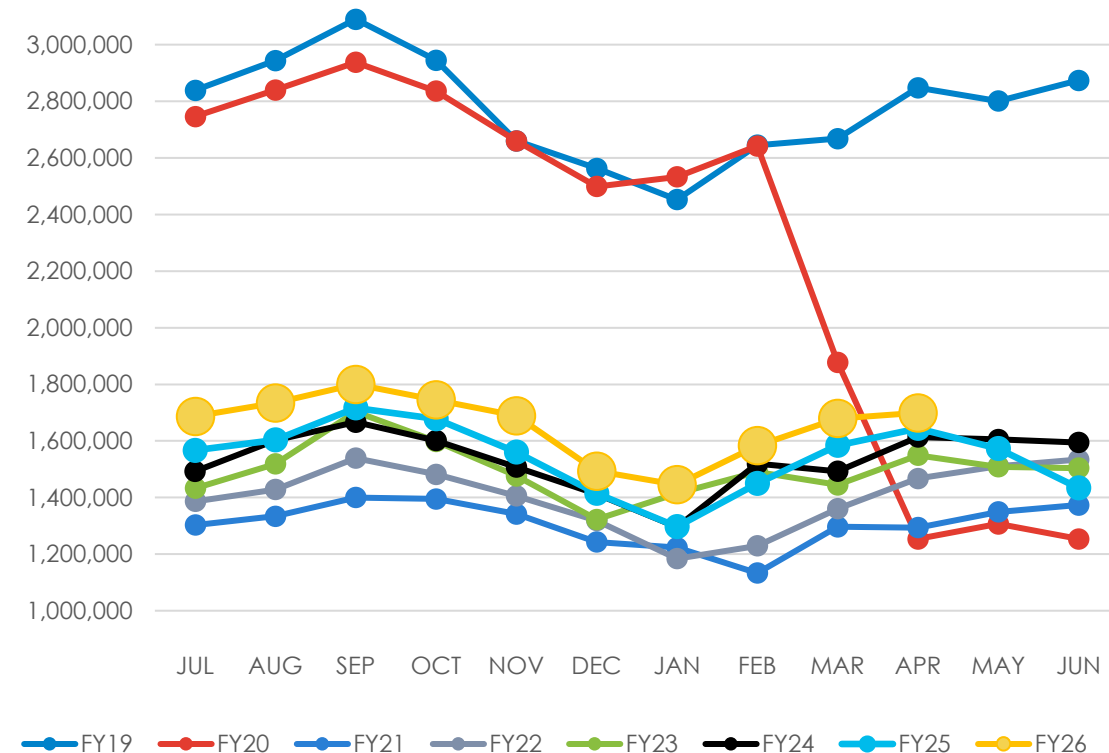
Call-A-Ride Surpasses 50k Monthly Trips

- **High Ridership** – Call-A-Ride carried a staggering 50,000 passengers in April, a 29% increase YoY, underscoring the service's importance to many in our region.
- **OTP Sags** – Elevated demand, combined with staffing levels still below the 200 operator goal, continues to challenge service reliability. On-time performance remains below 90%, the lower bound of the industry standard.
- **Reliance on Partners** – Over 7,000 trips (15%) were completed by overflow providers (Via and Lyft) during April.

Microtransit Ridership Dips

- **Lower Rides Completed** – Via Metro STL carried 21,000 passengers in April, a 21% decrease from April 2025. This does not reflect a decrease in demand, but rather a higher use of service to meet paratransit overflow needs.

STANDARDIZED FIXED-ROUTE RIDERSHIP



- Standardized figures smooth the month-to-month variance caused by calendar service day mix
= [(average weekday * 20) + (average Saturday * 4) + (average Sunday * 4)]
- Fixed-route ridership figures do not include MetroBus Special Service.
- Ridership comparisons reflect conservative estimation methods as measurement systems continue to be upgraded and calibrated.
- All ridership totals have been adjusted to reflect the impacts of cyberattacks, equipment malfunctions, and other technical outages.

Fiscal Year Fixed-Route Ridership

Actuals

FY19 = 36,118,700
Jul-Apr = 29,918,600

FY20 = 29,859,400
Jul-Apr = 27,097,100

FY21 = 16,974,600
Jul-Apr = 14,043,600

FY22 = 18,157,500
Jul-Apr = 14,865,100

FY23 = 19,368,600
Jul-Apr = 16,072,600

FY24 = 19,481,000
Jul-Apr = 16,031,200

FY25 = 19,956,700
Jul-Apr = 16,718,200

YTD FY26
Jul-Apr = 17,570,200

Sign-on and Retention Bonuses

- As of November 9, 2024, Mechanics and Electricians are the only positions with a sign-on bonus.
- Sign-on bonus payouts for Bus Operators were concluded in October of 2025.
- Sign-on bonus payouts for Van Operators were concluded in March of 2026.

Status of Operations

MetroBus	98.7% of scheduled trips were completed in March.
MetroLink	There were no end-to-end trips missed in April.
Call-A-Ride	One (1) denied ADA boarding out of 60,574 trips requested in April.

In March 2026, according to Metro's Trouble Log, which records performance with inputs from operational staff and managers, MetroBus completed 98.7% of all scheduled trips. The relative volume of missed trips was highest during afternoon rush hour – specifically in the 5PM hour, completing 95.4% of trips. During this hour, 19% of all missed trips occurred. During this period of the day, it has been more difficult to get all runs out on time due to staffing shortages and vehicle availability (which is exacerbated by union contract restrictions forbidding on-street reliefs after 5PM). There were several scheduled construction projects that caused disruptions to regular MetroLink service, as well as single tracking that was implemented due to maintenance on portions of the alignment. Lastly, as a direct result of the extraordinary growth in demand, CAR had its first ADA rider capacity denial of the year and achieved 88.23% on-time performance, falling short of the department's 93% target.

Recruitment Progress

- We did not have a new class for Bus Operators in April. Our next Training classes will be May 4th and 25th.
- We hired 12 Van Operators Apprentices in April. Our next Training class will be on May 11th.

Recruiting & Training Snapshot

	Applications	Hires	Scheduled for Training	In Training	FY26 Grads
MetroBus Operators	102	0	15	0	86
MetroLink Operators	0	0	0	0	13
Call-A-Ride Operators	171	12	14	6FT/ 5PT	46
1A Mechanics	3	0	1	1	18
Electro-Mechanics	7	0	0	0	6
Electricians	8	0	0	0	9

Staffing Levels

	FT MetroBus Operators	PT MetroBus Operators	MetroLink Operators	FT CAR Operators	PT CAR Operators	General Maintenance 1A Mechanics	Vehicle 1A Mechanics	MetroLink ElectroMech	Electricians
Budgeted	619	63	102	200	20	42	181	39	65
Filled (Includes Trainees)	615	19	94	192	10	40	152	25	58
(Over)/Under Budget	4	44	8	8	10	2	29	14	7
% (Over)/Under Budget	0.65%	69.84%	7.84%	4.00%	50.00%	4.76%	16.02%	35.90%	10.77%

Operations Report

Ron Forrest, Chief Operating Officer, Metro Transit

June 12, 2026

Workforce Update

Staffing Levels									
	FT MetroBus Operators	PT MetroBus Operators	MetroLink Operators	FT CAR Operators	PT CAR Operators	General Maintenance 1A Mechanics	Vehicle 1A Mechanics	MetroLink ElectroMech	Electricians
Budgeted	619	63	102	200	20	42	181	39	65
Filled (includes Trainees)	615	36	92	190	12	40	152	25	58
(Over)/Under Budget	4	27	10	10	8	2	29	14	7
% (Over)/Under Budget	0.65%	42.8%	9.8%	5.00%	40.00%	4.76%	16.02%	35.90%	10.77%



Recruitment:

- **Metro Hiring Event at Illinois MetroBus Facility | Saturday, June 6**
 - 10 a.m. - 2 p.m. | 801 N. 47th Street, 62205

Strategy to Increase Workforce

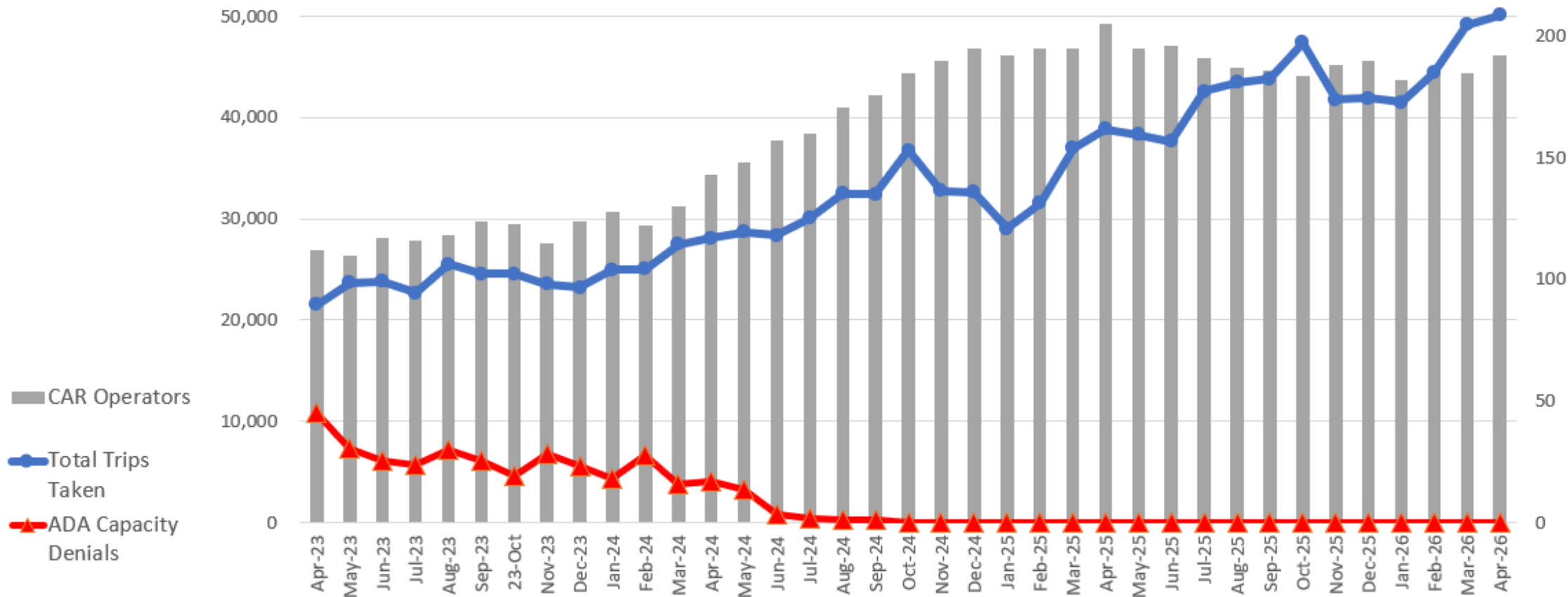
- Zoom/Virtual Interviews
- Streamlining the hiring process
- Maintenance Apprenticeship Program
- Hiring employees as young as 18 years old for mechanic positions
- Updating progressive discipline process



Transit Ridership

Fiscal Year 2026 YTD (July 2025 – April 2026)		
Mode	Boardings	Increase from FY 2025
System	16.6 Million	6.9%
MetroLink	5.7 Million	4.6%
MetroBus	10.2 Million	8.0%
Call-A-Ride (inc. overflow services)	499,943	20%
Via Microtransit	230,900	2%

Call-A-Ride Operators and Total Passenger Trips Served vs ADA Capacity Denials



Metro Call-A-Ride: Managing Demand & Improving Efficiency

Service Design Strategies Under Evaluation

- **Launched Modernized No-Show & Late Cancellation policies**
 - May 1: Launched updated policies with clearer rules and graduated penalties to reduce avoidable demand while preserving access for riders who rely on the service
- **Pursuing Non-Exclusive Contract with Multiple Overflow Service Providers**
 - Pilot with Via shows promise. Would add extra capacity at peak demand times.

Fixed Route Service Change Updates

- A service change is planned for June 15, with schedule adjustments made to 17 bus routes
 - Changes are primarily run time adjustments to improve operator experience, or schedule adjustments to improve passenger transfers at transit centers
 - Plan to restore Blue Line MetroLink service to Fairview Heights Transit Center
- Upcoming service changes in 2026 include:
 - Preparations for light rail schedule serving the forthcoming Mid America Airport station



The #97-Delmar MetroBus pulls out of Clayton Transit Center

Bus Stop Improvements

- Metro Planning and Engineering are adding a variety of seating and shelter to 40+ bus stops, improving safety and comfort for customers
 - Permit applications nearly complete for all locations; Engineering will submit for approval from MODOT and St. Louis County
 - Internal collaboration with Facilities Maintenance on street furniture specifications; orders placed soon with the manufacturers
- Continued work with external partners and employers to explore options when amenities are requested
 - Partnership with CMT on their “Story of a Bench” Placemaking Program
 - Working with BJC on shelter location in Sunset Hills



A MetroBus stop with a shelter featuring perforated metal walls, allowing for transparency and easier maintenance

ADA Accessibility News

- Transit Access Center at North County Transit Center
 - Travel Training Services
 - Reduced Fare Permits
 - Call-A-Ride (ADA Paratransit Eligibility)
- Metro Transit Accessibility Advisory Committee
 - Supporting Better Transit, Together Initiative
 - Building relationships between front-line team and riders with disabilities



Upcoming Events

Metro in the Community

Saturday, June 13

Downtown St. Louis Living Tour

- Metro Transit joins the Downtown Neighborhood Association during their living tour event to share information on taking transit.

Recruitment

Saturday, June 6 | 10 a.m. - 2 p.m.

Metro Hiring Event

Illinois MetroBus Facility
801 N. 47th Street
East St. Louis, IL 62205

Thank you!