# Regional Income Studies Working Paper Series

a research collaboration between the Bi-State Development Corporation Research Institute and the East-West Gateway Council of Governments

Working Paper #1

The Problem of Regional Wage Divergence

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Creating Solutions Across Jurisdictional Boundaries



# The Problem of Regional Wage Divergence, 1980-2015

## Introduction

In 1980, the average wage in New York was about 15% higher than the average wage in St. Louis. In 2014, New York's average wage had climbed to 38% higher than that in St. Louis. A similar story can be told about San Francisco, which in 1980 had an average wage that was about 14.5% higher than St. Louis's. By 2014, the wage differential had gone up to 45%.

This working paper marks the beginning of a collaborative effort by researchers from the East-West Gateway Council of Governments and the Bi-State Development Research Institute to understand the reasons for wage divergence among regions, and to consider policy options for addressing regional wage disparities.

Economic theory predicts that wages in different regions should converge over time. The reason is straightforward. If there is a high wage region and a low wage region, we might expect workers to move from the low wage to the high wage region. This would increase the supply of labor in the rich region, creating a downward pressure on wages. It would also decrease the supply of labor in the poor region, increasing wages. The opposite dynamic applies to the movement of firms. All things being equal, we would expect that firms, over time, would move from the high wage region to the low wage region, decreasing demand for labor, and hence wages, in the rich region, while increasing labor demand and wages in the poor region.

Indeed, over much of the last century, wage convergence occurred among regions in the United States. Figure 1 shows wages, as a percent of the national average for eight broad regions as defined by the U.S. Bureau of Economic Analysis (BEA). From 1930 until 1980, wages in wealthier regions tended to grow less quickly than the U.S. as a whole, resulting in a downward movement on the graph. Dark red shows the Mideast region, which includes New York. In the 1930s, the average wage for the Mideast region was nearly 50% higher than the national average. The Pacific Coast, shown in light red, had wages nearly 40% higher than the national average at the end of World War II. By 1980, wages in this region were less than 15% higher than the national average, while Mideast wages were less than 10% higher. For New England, shown in dark blue, there is a similar trend.

In the same time period, wages in the poorest regions tended to rise relative to the national average. The Southeast was the poorest region in 1930, with an average wage just half that of the U.S. The Southwest in the early 1930s had wages nearly 40% lower than the national average. The Southwest caught up to the national average by 1980, and the Southeast had closed most of the gap.

Around 1980, though something happened. The Mideast and Pacific Coast started to rise again, relative to the rest of the country. New England halted its drop in the early 1990s, after which its relative wage rose slightly. Meanwhile, the Southeast and the Southwest stabilized or fell relative to the rest of the country. The Rocky Mountains, Plains, and Great Lakes regions also stabilized at just under the national average following 1980.

This white paper shows how income in the St. Louis region has fared relative to other regions in recent decades, and documents changes in income distributions for St. Louis and other metropolitan areas since 1980.

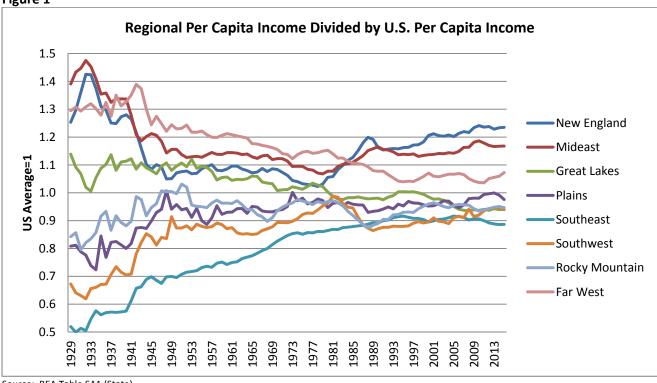


Figure 1

Source: BEA Table SA1 (State)

# The St. Louis Economy, 1970-2015

Figure 2 shows how the St. Louis economy performed relative to peer regions over approximately the last 45 years. Among the 50 most populous metropolitan areas, St. Louis ranked 23rd on per capita income in 1969. The ranking was essentially unchanged by 2013, when the region ranked 22nd. The region ranked 31st on growth in per capita income over this time period. This was close to the national average, and slightly lower than most peer regions. With respect to employment, St. Louis has consistently been a slow growth region. From 1969 to 2013, St. Louis ranked in the bottom 10 regions for growth in employment.

Some of the regions that experienced the most rapid growth in the number of jobs were also among the lowest in terms of income growth. Regions with high job growth and low income growth included Las Vegas, Orlando, Riverside, and Phoenix.

The St. Louis region's rank on per capita income remained stable across the decades. However, rankings do not give an indication of the magnitude of the difference between St. Louis and regions with the highest income.

Figure 3 shows the average wage per job for five metropolitan areas. For each region, the value on the chart reflects that region's average wage divided by the St. Louis region's average wage. The regions were selected to include four of the highest wage regions in 2013, along with Kansas City for a Midwestern point of comparison. In 1970, wages in New York, San Francisco and San Jose were all about 15% higher than in St. Louis, on average. Boston's average wage was within 1% of the St. Louis average wage. These ratios did not change significantly between 1970 and 1980.

Between 1980 and 2000, though, dramatic wage divergence occurred. San Jose, with Silicon Valley, saw its average wage become nearly twice as high as the St. Louis average. In San Francisco and New York, wages increased to a level more than 40% higher than in St. Louis. Boston, which was close to St. Louis in per capita income until 1980, increased its average wage to more than 30% higher than the St. Louis average. After 2000, wage levels relative to St. Louis stabilized. In New York and San Jose, relative wages dropped slightly, although they remained well above the ratios observed in 1970 and 1980. Kansas City stayed about the same as St. Louis throughout the decades.

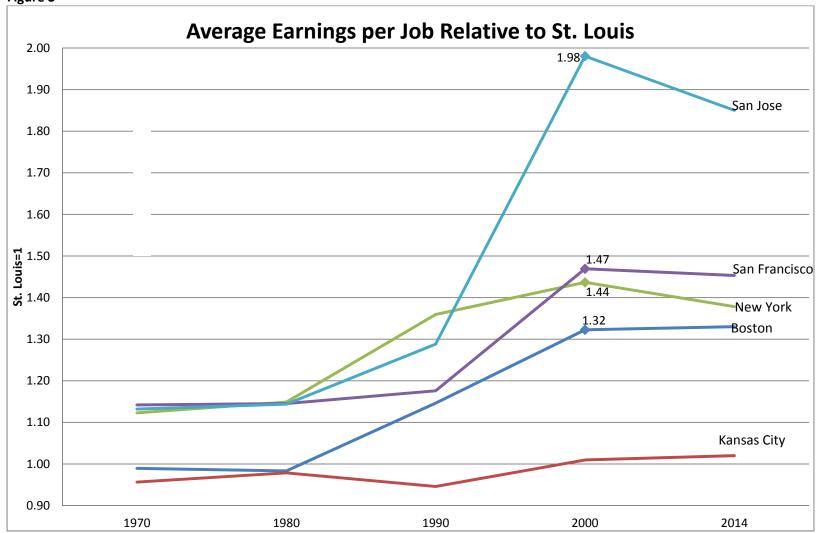
Figure 2: Economic Growth, 1969-2013

	Per Capita Income		Per Capita Income			Change in Per Capita			Change in Employment		
1969			2013			Income			Percent change, 19	69-2013	
1	San Francisco 5,321	1	San Jose	69,205		Percent Change, 19	969-2013	1	Las Vegas	663.:	
2	Washington, D.C. 5,242	2	San Francisco	69,127	1	San Jose	1,320	2	Austin	497.	
3	New York 4,950	3	Boston	61,754	2	Boston	1,281	3	Orlando	479.	
4	San Jose 4,875	4	Washington, D.C.	61,507	3	Houston	1,244	4	Phoenix	389.	
5	Los Angeles 4,823	5	New York	59,246	4	Austin	1,239	5	Raleigh	329.	
6	Hartford 4,735	6	Hartford	55,355	5	Birmingham	1,233	6	Riverside	278.	
7	San Diego 4,733	7	Seattle	55,190	6	Nashville	1,230	7	Tampa	244.	
8	Las Vegas 4,725	8	Baltimore	54,457	7	Baltimore	1,201	8	Salt Lake City	236.	
9	Chicago 4,706	9	Philadelphia	52,503	8	San Francisco	1,199	9	Houston	232.	
10	Seattle 4,645	10	Denver	51,946	9	Pittsburgh	1,184	10	Dallas	212.	
11	Detroit 4,487	11	Houston	51,930	10	New Orleans	1,182	11	Sacramento	209.	
12	Cleveland 4,486	12	San Diego	51,384	11	Memphis	1,170	12	Atlanta	204.	
13	Boston 4,473	13	Minneapolis	51,183	12	Raleigh	1,170	13	Denver	181.	
14	Minneapolis 4,417	14	Chicago	49,071	13	Charlotte	1,126	14	Miami	180.	
15	Sacramento 4,400	15	Pittsburgh	49,049	14	Denver	1,114	15	Nashville	166.	
16	Philadelphia 4,336	16	Los Angeles	48,425	15	Philadelphia	1,111	16	San Antonio	159.	
17	Milwaukee 4,313	17	Milwaukee	47,688	16	Richmond	1,110	17	San Diego	157.	
18	Miami 4,312	18	Dallas	46,989	17	New York	1,097	18	Portland	154.	
19	Denver 4,279	19	Sacramento	46,499	18	Providence	1,092	19	San Jose	150.	
20	Baltimore 4,187	20	Providence	46,345	19	Seattle	1,088				
21	Portland 4,153	21	Richmond	46,118	20	Salt Lake City	1,084	20	Charlotte	143.	
22	Dallas 4,149	22	St. Louis	45,992	21	Washington, D.C.	1,073	21	Seattle	141.	
23	St. Louis 4,098	23	Nashville	45,759	22	Hartford	1,069	22	Jacksonville	139.9	
24	Kansas City 4,068	24	Cleveland	45,747	23	Jacksonville	1,061	23	Washington, D.C.	119.0	
25	Indianapolis 4,067	25	Kansas City	45,558	24	Minneapolis	1,059	24	Oklahoma City	116.0	
26	Virginia Beach 4,010	26	Miami	45,377	25	Oklahoma City	1,057	25	Columbus	115.1	
27			ed States	44,765	26	Columbus	1,037	26	Minneapolis	113.3	
_	AND DESCRIPTION OF THE PROPERTY OF THE PROPERT	27	Austin	44,760	27	Tampa	1,041	27	Richmond	96.3	
		28	Virginia Beach	44,756	_	ed States	1,039	28	Indianapolis	83.	
28	Riverside 3,922	29	New Orleans	44,746	28	San Antonio	1,039	Unit	ed States	80.0	
29	Providence 3,889	30	Buffalo	44,301	29	Dallas	1,033	29	Kansas City	75.	
30	Cincinnati 3,886	31	Oklahoma City	44,280	30	Cincinnati	1,033	30	Memphis	70.	
31	Houston 3,865	32		43,947				31	Los Angeles	68.4	
32	Columbus 3,833		Raleigh		31	St. Louis	1,022	32	Virginia Beach	65.0	
33	Phoenix 3,831	33	Cincinnati	43,923	32	Kansas City	1,020	33	Cincinnati	65.:	
34	Oklahoma City 3,826	34	Columbus	43,867	33	Virginia Beach	1,016	34	Birmingham	64.2	
35	Pittsburgh 3,821	35	Portland	43,728	34	Louisville	1,012	35	San Francisco	62.3	
36	Atlanta 3,817	36	Jacksonville	43,149	35	Buffalo	1,010	36	Louisville	59.7	
37	Richmond 3,810	37	Detroit	42,887	36	Milwaukee	1,006	37	Baltimore	52.	
38	Louisville 3,729	38	Birmingham	42,570	37	San Diego	986	38	Boston	51.	
39	Jacksonville 3,717	39	Indianapolis	42,542	38	Atlanta	982				
40	Orlando 3,661	40	Charlotte	41,645	39	Sacramento	957	39	Milwaukee	41.	
41	Tampa 3,544	41	Salt Lake City	41,547	40	Portland	953	40	Hartford	36.	
42	San Antonio 3,510	42	Louisville	41,477	41	Miami	952	41	St. Louis	36.2	
43	Salt Lake City 3,508	43	Atlanta	41,307	42	Indianapolis	946	42	Chicago	32.	
44	New Orleans 3,491	44	Memphis	40,987	43	Chicago	943	43	Philadelphia	28.	
45	Raleigh 3,461	45	Tampa	40,425	44	Cleveland	920	44	New Orleans	27.	
46	Nashville 3,441	46	San Antonio	39,951	45	Phoenix	911	45	Providence	25.	
47	Charlotte 3,398	47	Phoenix	38,745	46	Orlando	910	46	New York	23.	
48	Austin 3,342	48	Las Vegas	37,457	47	Los Angeles	904	47	Pittsburgh	16.	
49	Memphis 3,227	49	Orlando	36,992	48	Detroit	856	48	Detroit	11.	
50	Birmingham 3,193	50	Riverside	33,025	49	Riverside	742	49	Buffalo	6.	
20	2,193				50	Las Vegas	693	50	Cleveland	4.9	

Source: Bureau of Economic Analysis

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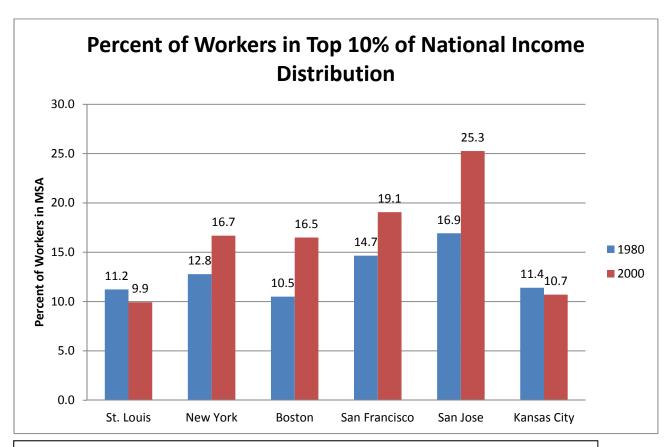
Figure 3



Source: US Bureau of Economic Analysis, Table CA30

Much of the observed divergence in wages has been due to an increasing geographic concentration of the highest wage jobs. Figure 4 shows the percentage of workers that ranked in the top decile of the national income distribution in six metropolitan areas, for the years 1980 and 2000. In 1980, 11.2% of workers in the St. Louis region were in the top 10% of all earners nationwide. By 2000, this percentage had fallen to 9.9%. At the same time, in New York, the percentage of workers in the top national decile rose from 12.8% to 16.7%. The change in share of top decile workers was even more dramatic in Boston, San Francisco, and San Jose.

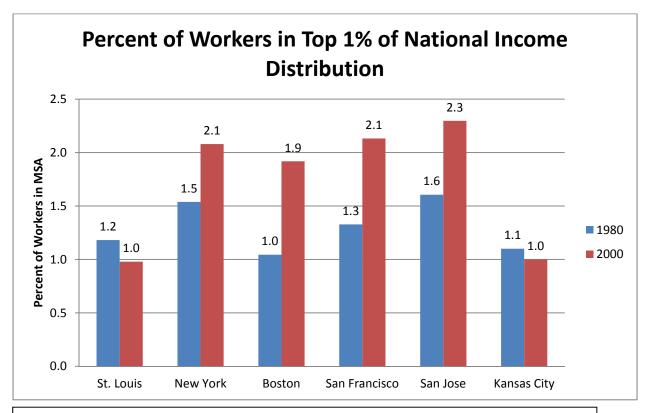
Figure 4



**Source: Steven** Ruggles, Katie Genadek, Ronald Goeken, Josiah Grover, and Matthew Sobek. *Integrated Public Use Microdata Series: Version 6.0* [Machine-readable database]. Minneapolis: University of Minnesota, 2015.

Figure 5 shows a similar breakdown for workers in the top 1% of the national income distribution. In 1980, 1.2% of workers in the St. Louis region were in the national top 1%. In 2000, this had fallen to just 1%. By contrast, New York, Boston, San Francisco and San Jose saw dramatic increases in their share of workers in the top 1%, each with about double the national average of these top-earning workers.

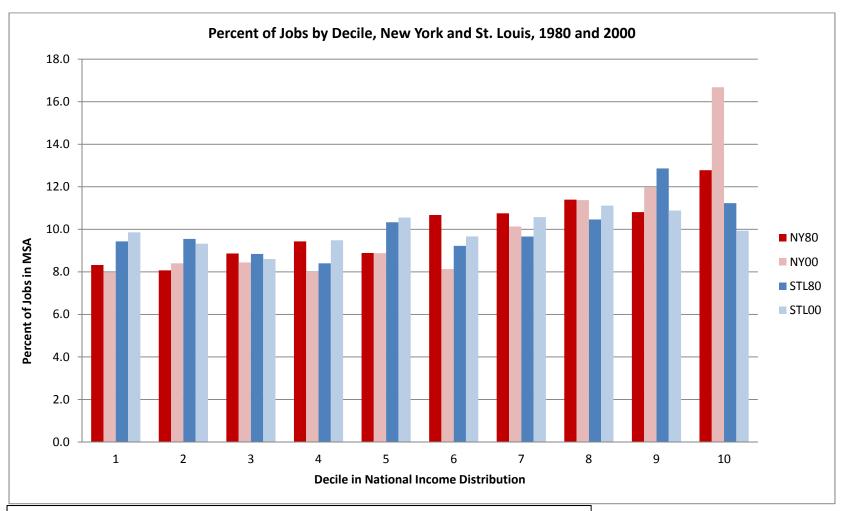
Figure 5



**Source: Steven** Ruggles, Katie Genadek, Ronald Goeken, Josiah Grover, and Matthew Sobek. *Integrated Public Use Microdata Series: Version 6.0* [Machine-readable database]. Minneapolis: University of Minnesota, 2015.

Figure 6 shows, for the St. Louis and New York regions, the change in percentage of workers for each decile of the national income distribution. As noted previously, New York had an increase in the percent of workers in the top decile, while St. Louis had a decrease. The same was true of the second highest decile. St. Louis had increases in the percentage of workers in each of the fourth through eighth percentiles, i.e., from the 30th to the 79th percentile. New York saw declines in the percentage of workers in these middle deciles. For both regions, changes were modest in the bottom three deciles of the income distribution. Thus, New York increased its wages relative to St. Louis by seizing a growing share of workers in the top 20% of the income distribution.

Figure 6: Percentage of Jobs by Decile, New York and St. Louis, 1980 and 2000



**Source: Steven** Ruggles, Katie Genadek, Ronald Goeken, Josiah Grover, and Matthew Sobek. *Integrated Public Use Microdata Series: Version 6.0* [Machine-readable database]. Minneapolis: University of Minnesota, 2015.

Percentage of Top Decile Workers by Industry, New York and St. Louis, 1980 and 2000 4.5 4.0 3.5 Percent of Workers in MSA 3.0 2.5 2.0 ■ NYC80 1.5 NYC00 1.0 STL80 STL00 0.5 0.0 Transportation/Communication Professional Services Securities Commodities Information Technology Construction Mining Industry of Employment for Workers in the Top Decile of the National Income Distribution

Figure 7: Change in Percentage of Top Decile Workers by Industry, New York and St. Louis, 1980 and 2000

Source: Steven Ruggles, Katie Genadek, Ronald Goeken, Josiah Grover, and Matthew Sobek. Integrated Public Use Microdata Series: Version 6.0 [Machine-readable database]. Minneapolis: University of Minnesota, 2015.

Figure 7 takes a closer look at the types of jobs in the top decile that were gained and lost in St. Louis and New York between 1980 and 2000. The tall dark blue bar on the chart represents manufacturing employment in St. Louis in 1980. It shows that in 1980, more than 4% of the St. Louis workforce consisted of manufacturing workers that were in the top decile of the national income distribution. By 2000, the number had fallen to just 2.5%. New York also saw a decrease in the percentage of the labor force that consisted of top decile manufacturing workers in the top decile.

New York enjoyed a strong growth in high-earning finance workers. Both banking and firms specializing in securities and commodities saw a dramatic growth. By 2000, 2.9% of New York's workforce was a top decile earner working in finance, insurance, or real estate. St. Louis was hurt more than New York by the decline of manufacturing, while New York was helped more than St. Louis by the rise of finance.

### Conclusion

In 1980, the income gap between St. Louis and other high wage regions, such as New York, Boston and San Francisco, was relatively small. Since 1980, the wage gap between St. Louis and these high wage regions has increased. Most of the divergence in wages occurred between 1980 and 2000.

Much of the wage divergence between regions can be attributed to an increasing concentration of high income workers, particularly those in the top decile of the national income distribution. New York, Boston and San Francisco each saw dramatic increases in the percentage of workers in the top decile, while St. Louis experienced a drop. A similar geographic concentration of workers in the top 1% also occurred.

A closer look at the differences between New York and St. Louis shows that St. Louis was harder hit by the national decline in manufacturing, and that New York gained more from the rise of finance.

The fact of regional wage divergence documented in this paper raises additional questions about why industries with high wage workers became more geographically concentrated over time. This topic will be addressed in future working papers.