

**BI-STATE DEVELOPMENT  
BOARD OF COMMISSIONERS SPECIAL MEETING  
(Virtual Meeting)  
OPEN SESSION MINUTES  
May 9, 2022  
8:30 AM**

**Board Members Participating**

**Missouri**

Rose Windmiller, Chair  
Fred Pestello, Secretary – Absent  
Vernal Brown  
Nate Johnson – Absent  
Sam Gladney

**Illinois**

Herbert Simmons, Treasurer  
Terry Beach  
Derrick Cox – Absent  
Irma Golliday  
Debra Moore – Absent

**Staff Participating**

Taulby Roach, President and Chief Executive Officer  
Barbara Enneking, General Counsel and Deputy Secretary  
Myra Bennett, Manager of Board Administration  
Brenda Deertz, Director Executive Services  
Chris Poehler, Assistant Executive Director Engineering Systems  
Mary Lamie, Executive Vice President of Multi Modal Enterprises  
Kevin Scott, General Manager Security  
Charles Stewart, Executive Director Metro Transit

**Others Participating**

Erin Stumpf, ASL Interpreter

**1. Open Session Call to Order**

**8:30 a.m.** Chair Windmiller called the Open Session of the Special Meeting of the Bi-State Development Agency, Board of Commissioners to order at 8:30 a.m.

**2. Roll Call**

**8:30 a.m.** Roll call was taken, as noted above.

**3. Adjustment of the Consent Agenda**

**8:31 a.m.** Commissioner Windmiller reported that the two (2) items on the Consent Agenda were recommended for approval by the Operations Committee at their March 18, 2022 meeting, and the items were placed on the Consent Agenda at the last Board Meeting, April 22, 2022. She stated that, unfortunately, a vote to approve the two items could not be taken at that meeting, due to a lack of a quorum. She asked if there are any adjustments to the Consent Agenda. No adjustments were noted.

4. **Consent Agenda**
  - A. **Contract Modification - Union Station Tunnel Rehabilitation Consultant Services (Resolution #1196)**
  - B. **Single Bid Contract Award – Downtown Tunnel Repairs (Resolution #1197)**

**8:31 a.m.** Being no adjustments to the Consent Agenda, Commissioner Brown made a motion to approve the consent agenda Items A. and B., as presented, and as outlined on the agenda. The motion was seconded by Commissioner Golliday.

**The motion passed unanimously.**

5. **Security Services Agreement with Great Rivers Greenway (Resolution #1210)**

**8:32 a.m.** A briefing paper was included in the meeting materials, regarding a request that the Board of Commissioners authorize the President/CEO to enter into a Security Services Agreement with Great Rivers Greenway (GRG) for security patrols of the Mississippi Greenway from Chouteau to the Biddle Street Trailhead. Kevin Scott, General Manager Security, gave an overview of this item, noting that he and his staff have been working with the Riverboats at the Gateway Arch (Riverboats) on an enhanced security strategy, which yielded an internal agreement, wherein two (2) Security Specialists are being detached to the Riverboats (effective May 6, 2022), on a full-time basis, for overall safety enrichment for our Agency staff and customers (Phase 1). He noted that Phase I does not need Board approval, as it is an internal operation. Mr. Scott reported that, during the buildout of Phase 1, the Agency was approached by Great Rivers Greenway and asked to provide an expanded security conceptual proposal, building off of the internal agreement with the Riverboats, which would offer a cost sharing partnership, providing expanded security patrols on the GRG Mississippi Greenway from Chouteau to the Biddle Street Trailhead, to meet the following needs: 1) Increased security measures at the Riverboats and the adjacent Mississippi Greenway, 2) Physical deterrence for criminal activity which has proliferated in the focused area, and 3) Visibility of uniformed security engagement. Mr. Scott reported that the Agency has provided a scope of work, which would expand total security personnel to four (4): three (3) Security Specialists and one (1) Security Specialist Team Leader, for supervisory oversight, at a total cost of \$315,279.68 annually. This cost includes the cost of Phase 1 for the Riverboat Security, which is already in place. He noted that Great Rivers Greenway agrees to reimburse Bi-State Development for half of the annual cost, and he reported that these are newly created security positions, which will not pull security resources from the BSD transit system.

Commissioner Simmons asked why this item did not come before the Safety & Security Committee. Mary Lamie, Executive Vice President, Multimodal Enterprises, noted that the Agency did not have all of the details of the agreement worked out with GRG in time for the Committee meeting. Mr. Scott stated that is why the Agency is asking to expedite the item, and President/CEO Roach noted that GRG had not committed to the costs at the time the Committee meeting was held. Commissioner Simmons asked for clarification of the Agency's cost. Mr. Scott noted that the Agency would be responsible for half of the costs, which would be \$157,639.84. Commissioner Beach further clarified that half of the cost is for the security for the Riverboats, and the other half of the cost is for security services for GRG. Mr. Scott noted that this is correct. Commissioner Beach stated that he is in support of regional collaboration; however, supplying security for an outside organization, may be stepping outside of our zone. Commissioner Simmons stated that he feels that this agreement should have come before the

Safety & Security Committee for approval, and since there are a number of Commissioners not in attendance at today's meeting, he cannot support this initiative, as this time, and will be voting no, if a vote is taken at today's meeting.

Commissioner Windmiller noted that, due to the number of Commissioners participating in today's Special Meeting, all of those participating would have to vote in favor of the item in order for it to be approved. Chair Windmiller asked if there needed to be a separate vote to approve Phase I, related specifically to the Riverboats at today's meeting. She also questioned why GRG did not contract with another agency for these services. President/CEO Roach stated that a vote is not needed to approve the additional security for the Riverboats, as this is an internal function which is contained in the Operating Budget. He further noted that, with regard to the GRG security needs, Mr. Scott felt as though our Agency could provide better security, through the use of the Agency's corporate security team, rather than through a third party company. Chair Windmiller stated that for the past few years, the Riverboats have been a financial drain to the Agency, and stated that she would like clarification as to why we are working with GRG on their security issue. She asked if GRG was receiving a better deal by contracting with our Agency, versus an outside vendor. President/CEO Roach clarified that the GRG trail leads to the Riverboats, and there have been security issues. He stated that the Agency proposed to partner with GRG, to share these costs, as the trail leads to the Riverboat area. He noted that GRG asked the Agency to provide security a little further north, than was originally proposed. Mr. Roach stated that he never wants the Board of Commissioners to feel as though we are rushing an item through, and the Agency just saw this as an opportunity to partner with GRG, to ensure a professional, cohesive security service. Ms. Lamie stated that GRG was originally not in a position to offer security; however, they could through this agreement. Commissioner Golliday recommended that this item be tabled until the next Safety & Security Committee meeting, for further discussion. Chair Windmiller agreed to remove this item from consideration at today's meeting, for further discussion at the next Safety & Security Committee meeting. Additional discussion held regarding the additional security that has been put in place for the Riverboats, noted as Phase I. It was agreed that the security for the Riverboats is an internal, executive decision, which does not need Board approval.

## 6. **Adjournment**

**8:55 a.m.** Chair Windmiller asked if there was any further business, and being none, Commissioner Simmons made a motion to adjourn the meeting. The motion was seconded by Commissioner Johnson. Unanimous vote in favor taken. The motion passed, and the meeting was adjourned at approximately 8:55 a.m.

  
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Deputy Secretary to the Board of Commissioners  
Bi-State Development